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SENATE BILL NO. 448

Offered January 14, 2004

Prefiled January 14, 2004

A BILL to amend and reenact §§ 53.1-172 and 53.1-174 of the Code of Virginia and to amend the Code of Virginia by adding in Chapter 4 of Title 53.1 an article numbered 6, consisting of sections numbered 53.1-176.1, 53.1-176.2, and 53.1-176.3, relating to the Interstate Compact for the Supervision of Adult Offenders.

Patrons—Rerras, Hanger and Stolle; Delegates: Hamilton, Kilgore and Sherwood

Referred to Committee on Privileges and Elections

Be it enacted by the General Assembly of Virginia:

1. That §§ 53.1-172 and 53.1-174 are amended and reenacted and that the Code of Virginia is amended by adding in Chapter 4 of Title 53.1 an article numbered 6, consisting of sections numbered 53.1-176.1, 53.1-176.2, and 53.1-176.3, as follows:

§ 53.1-172. Hearings for parolees, probationers or felons serving a period of postrelease supervision being supervised in another state.

In any case of alleged parole, postrelease period of supervision, or probation violation by a person being supervised in another state pursuant to the Interstate Compact for ~~Out-of-State Supervision of Parolees or Probationers~~ *the Supervision of Adult Offenders*, any appropriate judicial or administrative authority in another state, upon request by the compact administrator of this Commonwealth or his designee, is authorized to hold a hearing on the alleged violation, which hearing shall be substantially similar to the hearing required by this article. Upon receipt of the record of a parole, postrelease period of supervision, or probation violation hearing held in another state pursuant to a statute substantially similar to this article, such record shall be conclusive and shall not be reviewable within or by this Commonwealth.

§ 53.1-174. Preliminary hearings by other states.

In any case in which any person placed on parole or postrelease period of supervision by Virginia is present in another state, if such person is not present in such other state pursuant to the provisions of Article 4 (~~§ 53.1-166 et seq.~~) *6 (§ 53.1-176.1 et seq.) of Chapter 4 of this title*, upon request by the compact administrator of Virginia or his designee, the appropriate judicial or administrative authorities of such other state in which such person is present, having jurisdiction to conduct preliminary hearings to determine probable cause for violation of conditions of parole or postrelease period of supervision, shall cause to be conducted a preliminary hearing to determine probable cause for violation of conditions of parole. Such preliminary hearing shall be substantially similar to the hearing provided for in §§ 53.1-168 through 53.1-172. A decision thereon shall be conclusive and shall not be reviewable within or by Virginia.

Article 6.***The Interstate Compact for the Supervision of Adult Offenders.***

§ 53.1-176.1. *Enactment of the Interstate Compact for the Supervision of Adult Offenders.*

WHEREAS, the Interstate Compact for the Supervision of Parolees and Probationers was established in 1937 and is the earliest corrections "compact" established among the states and has not been amended since its adoption more than 65 years ago; and

WHEREAS, that Compact is the only vehicle for the controlled movement of adult parolees and probationers across state lines, and it currently has jurisdiction over more than a quarter of a million offenders; and

WHEREAS, the complexities of that Compact have become more difficult to administer, and many jurisdictions have expanded supervision expectations to include currently unregulated practices such as victim input, victim notification requirements and sex offender registration; and

WHEREAS, after hearings, national surveys, and a detailed study by a task force appointed by the National Institute of Corrections, the overwhelming recommendation has been to amend the document to bring about an effective management capacity that addresses public safety concerns and offender accountability; and

WHEREAS, upon the adoption of this Interstate Compact for Adult Offender Supervision, it is the intention of the General Assembly to repeal the previous interstate compact for the supervision of parolees and probationers on the effective date of this Compact; now, therefore,

The General Assembly enacts the Interstate Compact for the Supervision of Adult Offenders as set out in § 53.1-176.2.

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59 § 53.1-176.2. Short title; Governor to execute; form of compact.

60 This article may be cited as "The Interstate Compact for the Supervision of Adult Offenders." The
61 Governor shall execute, on behalf of the Commonwealth, with any other state or states legally joining
62 therein a compact that shall be in form substantially as follows:

63 ARTICLE I.

64 PURPOSE.

65 The Compacting States to this Interstate Compact recognize that each state is responsible for the
66 supervision of adult offenders in the community who are authorized pursuant to the Bylaws and Rules of
67 this compact to travel across state lines both to and from each Compacting State in such a manner as
68 to track the location of offenders, transfer supervision authority in an orderly and efficient manner, and
69 when necessary return offenders to the originating jurisdictions. The Compacting States also recognize
70 that Congress, by enacting the Crime Control Act, 4 U.S.C. § 112 (1965), has authorized and
71 encouraged compacts for cooperative efforts and mutual assistance in the prevention of crime.

72 It is the purpose of this Compact and the Interstate Commission created hereunder, through means
73 of joint and cooperative action among the Compacting States: to provide the framework for the
74 promotion of public safety and protect the rights of victims through the control and regulation of the
75 interstate movement of offenders in the community; to provide for the effective tracking, supervision, and
76 rehabilitation of these offenders by the sending and receiving states; and to equitably distribute the
77 costs, benefits and obligations of the Compact among the Compacting States. In addition, this Compact
78 will: create an Interstate Commission, which will establish uniform procedures to manage the movement
79 between states of adults placed under community supervision and released to the community under the
80 jurisdiction of courts, paroling authorities, corrections or other criminal justice agencies and which will
81 promulgate rules to achieve the purpose of this Compact; ensure an opportunity for input and timely
82 notice to victims and to jurisdictions where defined offenders are authorized to travel or to relocate
83 across state lines; establish a system of uniform data collection, access to information on active cases
84 by authorized criminal justice officials, and regular reporting of Compact activities to heads of State
85 Councils, state executive, judicial, and legislative branches and criminal justice administrators; monitor
86 compliance with rules governing interstate movement of offenders and initiate interventions to address
87 and correct noncompliance; and coordinate training and education regarding regulations of interstate
88 movement of offenders for officials involved in such activity.

89 The Compacting States recognize that there is no "right" of any offender to live in another state and
90 that duly accredited officers of a sending state may at all times enter a receiving state and there
91 apprehend and retake any offender under supervision subject to the provisions of this Compact and the
92 Bylaws and Rules promulgated hereunder. It is the policy of the Compacting States that the activities
93 conducted by the Interstate Commission created herein are the formation of public policies and are
94 therefore public business.

95 ARTICLE II.

96 DEFINITIONS.

97 As used in this Compact, unless the context clearly requires a different construction:

- 98 1. "Adult" means both individuals legally classified as adults and juveniles treated as adults by court
99 order, statute, or operation of law.
- 100 2. "Bylaws" means those bylaws established by the Interstate Commission for its governance, or for
101 directing or controlling the Interstate Commission's actions or conduct.
- 102 3. "Compact Administrator" means the individual in each compacting state appointed pursuant to the
103 terms of this Compact responsible for the administration and management of the state's supervision and
104 transfer of offenders subject to the terms of this Compact, the rules adopted by the Interstate
105 Commission and policies adopted by the State Council under this Compact.
- 106 4. "Compacting State" means any state that has enacted the enabling legislation for this Compact.
- 107 5. "Commissioner" means the voting representative of each Compacting State appointed pursuant to
108 Article III of this Compact.
- 109 6. "Interstate Commission" means the Interstate Commission for Adult Offender Supervision
110 established by this Compact.
- 111 7. "Member" means the Commissioner of a Compacting State or designee, who shall be a person
112 officially connected with the Commissioner.
- 113 8. "Noncompacting State" means any State that has not enacted the enabling legislation for this
114 Compact.
- 115 9. "Offender" means an adult placed under, or subject to, supervision as the result of the commission
116 of a criminal offense and released to the community under the jurisdiction of courts, paroling
117 authorities, corrections, or other criminal justice agencies.
- 118 10. "Person" means any individual, corporation, business enterprise, or other legal entity, either
119 public or private.
- 120 11. "Rules" means acts of the Interstate Commission, duly promulgated pursuant to Article VIII of

121 *this Compact, substantially affecting interested parties in addition to the Interstate Commission, which*
 122 *shall have the force and effect of law in the Compacting States.*

123 12. "State" means a state of the United States, the District of Columbia and any other territorial
 124 possessions of the United States.

125 13. "State Council" means the resident members of the State Council for Interstate Adult Offender
 126 Supervision created by each State under Article III of this Compact.

127 ARTICLE III.

128 THE COMPACT COMMISSION.

129 *The Compacting States hereby create the "Interstate Commission for Adult Offender Supervision."*
 130 *The Interstate Commission shall be a body corporate and joint agency of the Compacting States. The*
 131 *Interstate Commission shall have all the responsibilities, powers and duties set forth herein, including*
 132 *the power to sue and be sued, and such additional powers as may be conferred upon it by subsequent*
 133 *action of the respective legislatures of the Compacting States in accordance with the terms of this*
 134 *Compact.*

135 *The Interstate Commission shall consist of Commissioners selected and appointed by resident*
 136 *members of a State Council for Interstate Adult Offender Supervision for each State. In addition to the*
 137 *Commissioners who are the voting representatives of each State, the Interstate Commission shall include*
 138 *individuals who are not Commissioners but who are members of interested organizations. Such*
 139 *noncommissioner members must include a member of the national organizations of governors,*
 140 *legislators, state chief justices, attorneys general and crime victims. All non-commissioner members of*
 141 *the Interstate Commission shall be ex-officio (non-voting) members. The Interstate Commission may*
 142 *provide in its Bylaws for such additional, ex officio, nonvoting members as it deems necessary.*

143 *Each Compacting State represented at any meeting of the Interstate Commission is entitled to one*
 144 *vote. A majority of the Compacting States shall constitute a quorum for the transaction of business,*
 145 *unless a larger quorum is required by the Bylaws of the Interstate Commission. The Interstate*
 146 *Commission shall meet at least once each calendar year. The chairperson may call additional meetings*
 147 *and, upon the request of 27 or more Compacting States, shall call additional meetings. Public notice*
 148 *shall be given of all meetings, and meetings shall be open to the public.*

149 *The Interstate Commission shall establish an Executive Committee, which shall include commission*
 150 *officers, members and others as shall be determined by the Bylaws. The Executive Committee shall have*
 151 *the power to act on behalf of the Interstate Commission during periods when the Interstate Commission*
 152 *is not in session, with the exception of rulemaking or amendment to the Compact or both. The Executive*
 153 *Committee oversees the day-to-day activities managed by the Executive Director and Interstate*
 154 *Commission staff; administers enforcement and compliance with the provisions of the Compact, its*
 155 *Bylaws and as directed by the Interstate Commission and performs other duties as directed by*
 156 *Commission or set forth in the Bylaws.*

157 ARTICLE IV.

158 THE STATE COUNCIL.

159 *Each member state shall create a State Council for Interstate Adult Offender Supervision, which*
 160 *shall be responsible for the appointment of the Commissioner who shall serve on the Interstate*
 161 *Commission from that state. Each State Council shall appoint as its Commissioner the Compact*
 162 *Administrator from that state to serve on the Interstate Commission in such capacity under or pursuant*
 163 *to applicable law of the member state. While each member state may determine the membership of its*
 164 *own State Council, its membership must include at least one representative from the legislative, judicial,*
 165 *and executive branches of government, victims' groups and compact administrators. Each Compacting*
 166 *State retains the right to determine the qualifications of the Compact Administrator who shall be*
 167 *appointed by the State Council or by the Governor in consultation with the Legislature and the*
 168 *Judiciary. In addition to appointment of its Commissioner to the national Interstate Commission, each*
 169 *State Council shall exercise oversight and advocacy concerning its participation in Interstate*
 170 *Commission activities and other duties as may be determined by each member state including but not*
 171 *limited to, development of policy concerning operations and procedures of the Compact within that*
 172 *state.*

173 ARTICLE V.

174 POWERS AND DUTIES OF THE INTERSTATE COMMISSION.

175 *The Interstate Commission shall have the following powers:*

176 1. *To adopt the seal and suitable Bylaws governing the management and operation of the Interstate*
 177 *Commission.*

178 2. *To promulgate Rules, which shall have the force and effect of statutory law and shall be binding*
 179 *in the Compacting States to the extent and in the manner provided in this Compact.*

180 3. *To oversee, supervise and coordinate the interstate movement of offenders subject to the terms of*
 181 *this Compact and any Bylaws adopted and Rules promulgated by the Compact Commission.*

- 182 4. To enforce compliance with Compact provisions, Interstate Commission Rules, and Bylaws, using
183 all necessary and proper means, including but not limited to, the use of judicial process.
184 5. To establish and maintain offices.
185 6. To purchase and maintain insurance and bonds.
186 7. To borrow, accept, or contract for services of personnel, including, but not limited to, members
187 and their staffs.
188 8. To establish and appoint committees and hire staff that it deems necessary for the carrying out of
189 its functions including, but not limited to, an executive committee as required by Article III, which shall
190 have the power to act on behalf of the Interstate Commission in carrying out its powers and duties
191 hereunder.
192 9. To elect or appoint such officers, attorneys, employees, agents, consultants, and to fix their
193 compensation, define their duties and determine their qualifications; and to establish the Interstate
194 Commission's personnel policies and programs relating to, among other things, conflicts of interest,
195 rates of compensation, and qualifications of personnel.
196 10. To accept any and all donations and grants of money, equipment, supplies, materials, and
197 services, and to receive, utilize, and dispose of same.
198 11. To lease, purchase, accept contributions or donations of, or otherwise to own, hold, improve or
199 use any property, real, personal, or mixed.
200 12. To sell, convey, mortgage, pledge, lease, exchange, abandon, or otherwise dispose of any
201 property, real, personal, or mixed.
202 13. To establish a budget and make expenditures and levy dues as provided in Article X of this
203 Compact.
204 14. To sue and be sued.
205 15. To provide for dispute resolution among Compacting States.
206 16. To perform such functions as may be necessary or appropriate to achieve the purposes of this
207 Compact.
208 17. To report annually to the legislatures, governors, judiciary, and State Councils of the
209 Compacting States concerning the activities of the Interstate Commission during the preceding year.
210 Such reports shall also include any recommendations that may have been adopted by the Interstate
211 Commission.
212 18. To coordinate education, training and public awareness regarding the interstate movement of
213 offenders for officials involved in such activity.
214 19. To establish uniform standards for the reporting, collecting, and exchanging of data.
215

ARTICLE VI.

ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION.

Section A. Bylaws.

- 216
217 The Interstate Commission shall, by a majority of the members, within 12 months of the first
218 Interstate Commission meeting, adopt Bylaws to govern its conduct as may be necessary or appropriate
219 to carry out the purposes of the Compact, including, but not limited to:
220 1. Establishing the fiscal year of the Interstate Commission;
221 2. Establishing an executive committee and such other committees as may be necessary;
222 3. Providing reasonable standards and procedures: (i) for the establishment of committees and (ii)
223 governing any general or specific delegation of any authority or function of the Interstate Commission;
224 4. Providing reasonable procedures for calling and conducting meetings of the Interstate
225 Commission, and ensuring reasonable notice of each such meeting;
226 5. Establishing the titles and responsibilities of the officers of the Interstate Commission;
227 6. Providing reasonable standards and procedures for the establishment of the personnel policies and
228 programs of the Interstate Commission. Notwithstanding any civil service or other similar laws of any
229 Compacting State, the Bylaws shall exclusively govern the personnel policies and programs of the
230 Interstate Commission;
231 7. Providing a mechanism for winding up the operations of the Interstate Commission and the
232 equitable return of any surplus funds that may exist upon the termination of the Compact after the
233 payment or reserving of all of its debts and obligations or both;
234 8. Providing transition rules for "start up" administration of the Compact; and
235 9. Establishing standards and procedures for compliance and technical assistance in carrying out the
236 Compact.
237

Section B. Officers and Staff.

- 238 The Interstate Commission shall, by a majority of the Members, elect from among its Members a
239 chairperson and a vice-chairperson, each of whom shall have such authorities and duties as may be
240 specified in the Bylaws. The chairperson or, in his absence or disability, the vice-chairperson, shall
241 preside at all meetings of the Interstate Commission. The officers so elected shall serve without
242 compensation or remuneration from the Interstate Commission: provided that, subject to the availability
243

of budgeted funds, the officers shall be reimbursed for any actual and necessary costs and expenses incurred by them in the performance of their duties and responsibilities as officers of the Interstate Commission.

The Interstate Commission shall, through its executive committee, appoint or retain an executive director for such period, upon such terms and conditions and for such compensation as the Interstate Commission may deem appropriate. The executive director shall serve as secretary to the Interstate Commission, and hire and supervise such other staff as may be authorized by the Interstate Commission, but shall not be a member.

Section C. Corporate Records of the Interstate Commission.

The Interstate Commission shall maintain its corporate books and records in accordance with the Bylaws.

Section D. Qualified Immunity, Defense and Indemnification.

The Members, officers, executive director and employees of the Interstate Commission shall be immune from suit and liability, either personally or in their official capacity, for any claim for damage to or loss of property or personal injury or other civil liability caused or arising out of any actual or alleged act, error or omission that occurred within the scope of Interstate Commission employment, duties or responsibilities; provided, that nothing in this paragraph shall be construed to protect any such person from suit and/or liability for any damage, loss, injury or liability caused by the intentional or willful and wanton misconduct of any such person. The Interstate Commission shall defend the Commissioner of a Compacting State, or his representatives or employees, or the Interstate Commission's representatives or employees, in any civil action seeking to impose liability, arising out of any actual or alleged act, error or omission that occurred within the scope of Interstate Commission employment, duties or responsibilities, or that the defendant had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties or responsibilities; provided, that the actual or alleged act, error or omission did not result from intentional wrongdoing on the part of such person.

The Interstate Commission shall indemnify and hold the Commissioner of a Compacting State, the appointed designee or employees, or the Interstate Commission's representatives or employees, harmless in the amount of any settlement or judgment obtained against such persons arising out of any actual or alleged act, error or omission that occurred within the scope of Interstate Commission employment, duties or responsibilities, or that such persons had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties or responsibilities; provided, that the actual or alleged act, error or omission did not result from gross negligence or intentional wrongdoing on the part of such person.

ARTICLE VII.

ACTIVITIES OF THE INTERSTATE COMMISSION.

The Interstate Commission shall meet and take such actions as are consistent with the provisions of this Compact. Except as otherwise provided in this Compact and unless a greater percentage is required by the Bylaws, in order to constitute an act of the Interstate Commission, such act shall have been taken at a meeting of the Interstate Commission and shall have received an affirmative vote of a majority of the Members present.

Each Member of the Interstate Commission shall have the right and power to cast a vote to which that Compacting State is entitled and to participate in the business and affairs of the Interstate Commission. A Member shall vote in person on behalf of the State and shall not delegate a vote to another member State. However, a State Council shall appoint another authorized representative, in the absence of the Commissioner from that State, to cast a vote on behalf of the member State at a specified meeting. The Bylaws may provide for Members' participation in meetings by telephone or other means of telecommunication or electronic communication. Any voting conducted by telephone, or other means of telecommunication or electronic communication shall be subject to the same quorum requirements of meetings where Members are present in person.

The Interstate Commission shall meet at least once during each calendar year. The chairperson of the Interstate Commission may call additional meetings at any time and, upon the request of a majority of the Members, shall call additional meetings.

The Interstate Commission's Bylaws shall establish conditions and procedures under which the Interstate Commission shall make its information and official records available to the public for inspection or copying. The Interstate Commission may exempt from disclosure any information or official records to the extent they would adversely affect personal privacy rights or proprietary interests. In promulgating such Rules, the Interstate Commission may make available to law enforcement agencies records and information otherwise exempt from disclosure, and may enter into agreements with law-enforcement agencies to receive or exchange information or records subject to nondisclosure and confidentiality provisions.

Public notice shall be given of all meetings, and all meetings shall be open to the public, except as set forth in the Rules or as otherwise provided in the Compact. The Interstate Commission shall promulgate Rules consistent with the principles contained in the "Government in Sunshine Act," 5 U.S.C. § 552(b), as may be amended. The Interstate Commission and any of its committees may close a meeting to the public where it determines by two-thirds vote that an open meeting would be likely to:

1. Relate solely to the Interstate Commission's internal personnel practices and procedures;
2. Disclose matters specifically exempted from disclosure by statute;
3. Disclose trade secrets or commercial or financial information that is privileged or confidential;
4. Involve accusing any person of a crime, or formally censuring any person;
5. Disclose information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy;
6. Disclose investigatory records compiled for law-enforcement purposes;
7. Disclose information contained in or related to examination, operating or condition reports prepared by, or on behalf of or for the use of, the Interstate Commission with respect to a regulated entity for the purpose of regulation or supervision of such entity;
8. Disclose information, the premature disclosure of which would significantly endanger the life of a person or the stability of a regulated entity; and
9. Specifically relate to the Interstate Commission's issuance of a subpoena, or its participation in a civil action or proceeding.

For every meeting closed pursuant to this provision, the Interstate Commission's chief legal officer shall publicly certify that, in his opinion, the meeting may be closed to the public, and shall reference each relevant exemptive provision. The Interstate Commission shall keep minutes that shall fully and clearly describe all matters discussed in any meeting and shall provide a full and accurate summary of any actions taken, and the reasons therefor, including a description of each of the views expressed on any item and the record of any roll call vote (reflected in the vote of each Member on the question). All documents considered in connection with any action shall be identified in such minutes.

The Interstate Commission shall collect standardized data concerning the interstate movement of offenders as directed through its Bylaws and Rules, which shall specify the data to be collected, the means of collection and data exchange and reporting requirements.

ARTICLE VIII.

RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION.

The Interstate Commission shall promulgate Rules in order to effectively and efficiently achieve the purposes of the Compact including transition rules governing administration of the Compact during the period in which it is being considered and enacted by the States.

Rulemaking shall occur pursuant to the criteria set forth in this article and the Bylaws and Rules adopted pursuant thereto. Such rulemaking shall substantially conform to the principles of the federal Administrative Procedure Act, 5 U.S.C.S. § 551 et seq., and the Federal Advisory Committee Act, 5 U.S.C.S. app. 2, § 1 et seq., as may be amended (hereinafter "APA"). All Rules and amendments shall become binding as of the date specified in each Rule or amendment.

If a majority of the legislatures of the Compacting States rejects a Rule, by enactment of a statute or resolution in the same manner used to adopt the Compact, then such Rule shall have no further force and effect in any Compacting State.

When promulgating a Rule, the Interstate Commission shall:

1. Publish the proposed Rule stating with particularity the text of the Rule that is proposed and the reason for the proposed Rule;
2. Allow persons to submit written data, facts, opinions and arguments, which information shall be publicly available;
3. Provide an opportunity for an informal hearing; and
4. Promulgate a final Rule and its effective date, if appropriate, based on the rulemaking record.

Not later than 60 days after a Rule is promulgated, any interested person may file a petition in the United States District Court of the District of Columbia or in the Federal District Court where the Interstate Commission's principal office is located for judicial review of such Rule. If the court finds that the Interstate Commission's action is not supported by substantial evidence, as defined in the APA, in the rulemaking record, the court shall hold the Rule unlawful and set it aside.

Subjects to be addressed within 12 months after the first meeting must at a minimum include:

1. Notice to victims and opportunity to be heard;
2. Offender registration and compliance;
3. Violations/returns;
4. Transfer procedures and forms;
5. Eligibility for transfer;
6. Collection of restitution and fees from offenders;
7. Data collection and reporting;

8. The level of supervision to be provided by the receiving state;
 9. Transition rules governing the operation of the Compact and the Interstate Commission during all or part of the period between the effective date of the Compact and the date on which the last eligible State adopts the Compact; and

10. Mediation, arbitration and dispute resolution.
 The existing rules governing the operation of the previous compact superceded by this Act shall be null and void 12 months after the first meeting of the Interstate Commission created hereunder.

Upon determination by the Interstate Commission that an emergency exists, it may promulgate an emergency rule which shall become effective immediately upon adoption, provided that the usual rulemaking procedures provided hereunder shall be retroactively applied to said rule as soon as reasonably possible, in no event later than 90 days after the effective date of the rule.

ARTICLE IX.

OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION BY THE INTERSTATE COMMISSION.

Section A. Oversight.

The Interstate Commission shall oversee the interstate movement of adult offenders in the Compacting States and shall monitor such activities being administered in Noncompacting States that may significantly affect Compacting States.

The courts and executive agencies in each Compacting State shall enforce this Compact and shall take all actions necessary and appropriate to effectuate the Compact's purposes and intent. In any judicial or administrative proceeding in a Compacting State pertaining to the subject matter of this Compact, which may affect the powers, responsibilities or actions of the Interstate Commission, the Interstate Commission shall be entitled to receive all service of process in any such proceeding, and shall have standing to intervene in the proceeding for all purposes.

Section B. Dispute Resolution.

The Compacting States shall report to the Interstate Commission on issues or activities of concern to them, and cooperate with and support the Interstate Commission in the discharge of its duties and responsibilities.

The Interstate Commission shall attempt to resolve any disputes or other issues that are subject to the Compact and may arise among Compacting States and Noncompacting States.

The Interstate Commission shall enact a Bylaw or promulgate a Rule providing for both mediation and binding dispute resolution for disputes among the Compacting States.

Section C. Enforcement.

The Interstate Commission, in the reasonable exercise of its discretion, shall enforce the provisions of this Compact using any or all means set forth in Article XII, Section B, of this Compact.

ARTICLE X.

FINANCE.

The Interstate Commission shall pay or provide for the payment of the reasonable expenses of its establishment, organization and ongoing activities.

The Interstate Commission shall levy on and collect an annual assessment from each Compacting State to cover the cost of the internal operations and activities of the Interstate Commission and its staff, which must be in a total amount sufficient to cover the Interstate Commission's annual budget as approved each year. The aggregate annual assessment amount shall be allocated based upon a formula to be determined by the Interstate Commission, taking into consideration the population of the State and the volume of interstate movement of offenders in each Compacting State and shall promulgate a Rule binding upon all Compacting States, which governs said assessment.

The Interstate Commission shall not incur any obligations of any kind prior to securing the funds adequate to meet the same; nor shall the Interstate Commission pledge the credit of any of the Compacting States, except by and with the authority of the Compacting State.

The Interstate Commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the Interstate Commission shall be subject to the audit and accounting procedures established under its Bylaws. However, all receipts and disbursements of funds handled by the Interstate Commission shall be audited yearly by a certified or licensed public accountant and the report of the audit shall be included in and become part of the annual report of the Interstate Commission.

ARTICLE XI.

COMPACTING STATES, EFFECTIVE DATE AND AMENDMENT.

Any State, as defined in Article II of this Compact, is eligible to become a Compacting State. The Compact shall become effective and binding upon legislative enactment of the Compact into law by no less than 35 of the States. The initial effective date shall be the later of July 1, 2002, or upon enactment into law by the 35th State. Thereafter it shall become effective and binding, as to any other Compacting State, upon enactment of the Compact into law by that State. The governors of nonmember States or

428 *their designees will be invited to participate in Interstate Commission activities on a nonvoting basis*
429 *prior to adoption of the Compact by all States and territories of the United States.*

430 *Amendments to the Compact may be proposed by the Interstate Commission for enactment by the*
431 *Compacting States. No amendment shall become effective and binding upon the Interstate Commission*
432 *and the Compacting States unless and until it is enacted into law by unanimous consent of the*
433 *Compacting States.*

434 *ARTICLE XII.*

435 *WITHDRAWAL, DEFAULT, TERMINATION, AND JUDICIAL ENFORCEMENT.*

436 *Section A. Withdrawal.*

437 *Once effective, the Compact shall continue in force and remain binding upon each and every*
438 *Compacting State; provided, that a Compacting State may withdraw from the Compact (hereinafter*
439 *"Withdrawing State") by enacting a statute specifically repealing the statute that enacted the Compact*
440 *into law.*

441 *The effective date of withdrawal is the effective date of the repeal.*

442 *The Withdrawing State shall immediately notify the chairperson of the Interstate Commission in*
443 *writing upon the introduction of legislation repealing this Compact in the Withdrawing State. The*
444 *Interstate Commission shall notify the other Compacting States of the Withdrawing State's intent to*
445 *withdraw within 60 days of its receipt thereof.*

446 *The Withdrawing State is responsible for all assessments, obligations and liabilities incurred through*
447 *the effective date of withdrawal, including any obligations, the performance of which extend beyond the*
448 *effective date of withdrawal.*

449 *Reinstatement following withdrawal of any Compacting State shall occur upon the Withdrawing State*
450 *reenacting the Compact or upon such later date as determined by the Interstate Commission.*

451 *Section B. Default.*

452 *If the Interstate Commission determines that any Compacting State has at any time defaulted*
453 *(hereinafter "Defaulting State") in the performance of any of its obligations or responsibilities under this*
454 *Compact, the Bylaws or any duly promulgated Rules the Interstate Commission may impose any or all*
455 *of the following penalties:*

456 *1. Fines, fees and costs in such amounts as are deemed to be reasonable as fixed by the Interstate*
457 *Commission;*

458 *2. Remedial training and technical assistance as directed by the Interstate Commission;*

459 *3. Suspension and termination of membership in the Compact. Suspension shall be imposed only*
460 *after all other reasonable means of securing compliance under the Bylaws and Rules have been*
461 *exhausted. Immediate notice of suspension shall be given by the Interstate Commission to the Governor,*
462 *the Chief Justice or Chief Judicial Officer of the state, the majority and minority leaders of the*
463 *defaulting state's legislature, and the State Council.*

464 *The grounds for default include, but are not limited to, failure of a Compacting State to perform*
465 *such obligations or responsibilities imposed upon it by this Compact, Interstate Commission Bylaws, or*
466 *duly promulgated Rules. The Interstate Commission shall immediately notify the Defaulting State in*
467 *writing of the penalty imposed by the Interstate Commission on the Defaulting State pending a cure of*
468 *the default. The Interstate Commission shall stipulate the conditions and the time period within which*
469 *the Defaulting State must cure its default. If the Defaulting State fails to cure the default within the time*
470 *period specified by the Interstate Commission, in addition to any other penalties imposed herein, the*
471 *Defaulting State may be terminated from the Compact upon an affirmative vote of majority of the*
472 *Compacting States and all rights, privileges and benefits conferred by this Compact shall be terminated*
473 *from the effective date of suspension. Within 60 days of the effective date of termination of a Defaulting*
474 *State, the Interstate Commission shall notify the Governor, the Chief Justice or Chief Judicial Officer*
475 *and the majority and minority leaders of the Defaulting State's legislature and the State Council of such*
476 *termination.*

477 *The Defaulting State is responsible for all assessments, obligations and liabilities incurred through*
478 *the effective date of termination including any obligations, the performance of which extends beyond the*
479 *effective date of termination.*

480 *The Interstate Commission shall not bear any costs relating to the Defaulting State unless otherwise*
481 *mutually agreed upon between the Interstate Commission and the Defaulting State.*

482 *Reinstatement following termination of any Compacting State requires both a reenactment of the*
483 *Compact by the Defaulting State and the approval of the Interstate Commission pursuant to the Rules.*

484 *Section C. Judicial Enforcement.*

485 *The Interstate Commission may, by majority vote of the Members, initiate legal action in the United*
486 *States District Court for the District of Columbia or, at the discretion of the Interstate Commission, in*
487 *the Federal District where the Interstate Commission has its offices to enforce compliance with the*
488 *provision of the Compact, its duly promulgated Rules and Bylaws, against any Compacting State in*
489 *default. In the event judicial enforcement is necessary the prevailing party shall be awarded all costs of*

such litigation including reasonable attorneys' fees.

Section D. Dissolution of Compact.

The Compact dissolves effective upon the date of the withdrawal or default of the Compacting State that reduces membership in the Compact to one Compacting State. Upon the dissolution of this Compact, the Compact becomes null and void and shall be of no further force or effect, and the business and affairs of the Interstate Commission shall be wound up and any surplus funds shall be distributed in accordance with the Bylaws.

ARTICLE XIII.

SEVERABILITY AND CONSTRUCTION.

The provisions of this Compact shall be severable, and if any phrase, clause, sentence or provision is deemed unenforceable, the remaining provisions of the Compact shall be enforceable.

The provisions of this Compact shall be liberally construed to effectuate its purposes.

ARTICLE XIV.

BINDING EFFECT OF COMPACT AND OTHER LAWS.

Section A. Other Laws.

Nothing herein prevents the enforcement of any other law of a Compacting State that is not inconsistent with this Compact.

All Compacting States' laws conflicting with this Compact are superseded to the extent of the conflict.

Section B. Binding Effect of the Compact.

All lawful actions of the Interstate Commission, including all Rules and Bylaws promulgated by the Interstate Commission, are binding upon the Compacting States.

All agreements between the Interstate Commission and the Compacting States are binding in accordance with their terms.

Upon the request of the party to a conflict over meaning or interpretation of Interstate Commission actions, and upon a majority vote of the Compacting States, the Interstate Commission may issue advisory opinions regarding such meaning or interpretation.

In the event any provision of this Compact exceeds the constitutional limits imposed on the legislature of any Compacting State, the obligations, duties, powers or jurisdiction sought to be conferred by such provision upon the Interstate Commission shall be ineffective and such obligations, duties, powers or jurisdiction shall remain in the Compacting State and shall be exercised by the agency thereof to which such obligations, duties, powers or jurisdiction are delegated by law in effect at the time this Compact becomes effective.

§ 53.1-176.3. State Council for Interstate Adult Offender Supervision.

A. A Virginia state council for interstate adult offender supervision is created. The council shall consist of five members:

1. One representative of legislative branch appointed by the Joint Rules Committee;
2. One representative of the judicial branch appointed by the Chief Justice of the Supreme Court;
3. One representative of the executive branch appointed by the Governor;
4. One representative of a victims' group appointed by the Governor; and
5. One individual who in addition to serving as a member of the council shall serve as the Compact administrator for Virginia, appointed by the Governor.

The appointments shall be subject to confirmation by the General Assembly.

B. The State Council shall appoint the compact administrator as the Virginia commissioner to the Interstate Commission. The Virginia commissioner shall serve on the Interstate Commission in such capacity under or pursuant to applicable law of this Commonwealth.

C. The State Council shall exercise oversight and advocacy concerning its participation in interstate commission activities and other duties as may be determined by the State Council, including development of policies concerning operations and procedures of the Compact within Virginia.

2. That §§ 53.1-166 and 53.1-167 of the Code of Virginia shall govern the covered interactions between the Commonwealth and those jurisdictions who have not ratified the Interstate Compact for the Supervision of Adult Offenders as set out in § 53.1-176.2.

3. That the provisions of this act shall become effective on the later of July 1, 2004, or upon enactment of the Interstate Compact for the Supervision of Adult Offenders, in substantially the form set out in § 53.176.2 of this act, by no less than 35 states, as provided in § 53.176.2. In making a determination that this act has come into effect, the Governor may rely on the written representation of the National Institute of Corrections of the United States Department of Justice.