## **2004 SESSION**

042616260 1 **HOUSE BILL NO. 1233** 2 AMENDMENT IN THE NATURE OF A SUBSTITUTE 3 (Proposed by the House Committee on Appropriations 4 5 6 7 on February 13, 2004) (Patrons Prior to Substitute—Delegates Griffith and Marrs [HB 507]) A BILL to amend and reenact §§ 9.1-102, 16.1-253.2, 16.1-279.1, 19.2-81.4, and 63.2-1502 of the Code of Virginia, relating to family abuse and sexual assault, and violation of provisions of protective 8 orders; penalty. 9 Be it enacted by the General Assembly of Virginia: 1. That §§ 9.1-102, 16.1-253.2, 16.1-279.1, 19.2-81.4, and 63.2-1502 of the Code of Virginia are 10 11 amended and reenacted as follows: § 9.1-102. Powers and duties of the Board and the Department. 12 The Department, under the direction of the Board, which shall be the policy-making body for 13 14 carrying out the duties and powers hereunder, shall have the power and duty to: 15 1. Adopt regulations, pursuant to the Administrative Process Act (§ 2.2-4000 et seq.), for the 16 administration of (i) this chapter including the authority to require the submission of reports and 17 information by law-enforcement officers within the Commonwealth or (ii) §§ 18.2-268.6, 18.2-268.9, 19.2-188.1, 19.2-310.5 and for any provisions of the Code as they relate to the responsibilities of the 18 Division of Forensic Science. Any proposed regulations concerning the privacy, confidentiality, and 19 20 security of criminal justice information shall be submitted for review and comment to any board, 21 commission, or committee or other body which may be established by the General Assembly to regulate 22 the privacy, confidentiality, and security of information collected and maintained by the Commonwealth 23 or any political subdivision thereof; 24 2. Establish compulsory minimum training standards subsequent to employment as a law-enforcement officer in (i) permanent positions, and (ii) temporary or probationary status, and establish the time 25 26 required for completion of such training; 3. Establish minimum training standards and qualifications for certification and recertification for 27 28 law-enforcement officers serving as field training officers; 29 4. Establish compulsory minimum curriculum requirements for in-service and advanced courses and 30 programs for schools, whether located in or outside the Commonwealth, which are operated for the 31 specific purpose of training law-enforcement officers; 32 5. Establish (i) compulsory minimum training standards for law-enforcement officers who utilize radar or an electrical or microcomputer device to measure the speed of motor vehicles as provided in 33 34 § 46.2-882 and establish the time required for completion of the training and (ii) compulsory minimum 35 qualifications for certification and recertification of instructors who provide such training; 36 6. Establish compulsory training courses for law-enforcement officers in laws and procedures relating 37 to entrapment, search and seizure, evidence, and techniques of report writing, which training shall be 38 completed by law-enforcement officers who have not completed the compulsory training standards set 39 out in subdivision 2, prior to assignment of any such officers to undercover investigation work. Failure 40 to complete the training shall not, for that reason, constitute grounds to exclude otherwise properly 41 admissible testimony or other evidence from such officer resulting from any undercover investigation; 42 7. Establish compulsory minimum entry level, in-service and advanced training standards for those persons designated to provide courthouse and courtroom security pursuant to the provisions of 43 § 53.1-120, and to establish the time required for completion of such training; 44 8. Establish compulsory minimum entry level, in-service and advanced training standards for deputy 45 sheriffs designated to serve process pursuant to the provisions of § 8.01-293, and establish the time 46 47 required for the completion of such training; **48** 9. Establish compulsory minimum entry-level, in-service, and advanced training standards for persons 49 employed as deputy sheriffs and jail officers by local criminal justice agencies and for correctional 50 officers employed by the Department of Corrections under the provisions of Title 53.1, and establish the 51 time required for completion of such training; 10. Establish compulsory minimum training standards for all dispatchers employed by or in any local 52 53 or state government agency, whose duties include the dispatching of law-enforcement personnel. Such 54 training standards shall apply only to dispatchers hired on or after July 1, 1988; 11. Consult and cooperate with counties, municipalities, agencies of the Commonwealth, other state 55 and federal governmental agencies, and with universities, colleges, community colleges, and other 56 institutions, whether located in or outside the Commonwealth, concerning the development of police 57 training schools and programs or courses of instruction; 58 59 12. Approve institutions, curricula and facilities, whether located in or outside the Commonwealth,

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60 for school operation for the specific purpose of training law-enforcement officers; but this shall not prevent the holding of any such school whether approved or not; 61

62 13. Establish and maintain police training programs through such agencies and institutions as the 63 Board deems appropriate;

64 14. Establish compulsory minimum qualifications of certification and recertification for instructors in 65 criminal justice training schools approved by the Department;

66 15. Conduct and stimulate research by public and private agencies which shall be designed to improve police administration and law enforcement; 67 68

16. Make recommendations concerning any matter within its purview pursuant to this chapter;

69 17. Coordinate its activities with those of any interstate system for the exchange of criminal history 70 record information, nominate one or more of its members to serve upon the council or committee of any such system, and participate when and as deemed appropriate in any such system's activities and 71 72 programs;

18. Conduct inquiries and investigations it deems appropriate to carry out its functions under this 73 74 chapter and, in conducting such inquiries and investigations, may require any criminal justice agency to 75 submit information, reports, and statistical data with respect to its policy and operation of information systems or with respect to its collection, storage, dissemination, and usage of criminal history record 76 information and correctional status information, and such criminal justice agencies shall submit such 77 78 information, reports, and data as are reasonably required;

79 19. Conduct audits as required by § 9.1-131;

80 20. Conduct a continuing study and review of questions of individual privacy and confidentiality of criminal history record information and correctional status information; 81

82 21. Advise criminal justice agencies and initiate educational programs for such agencies with respect 83 to matters of privacy, confidentiality, and security as they pertain to criminal history record information 84 and correctional status information;

85 22. Maintain a liaison with any board, commission, committee, or other body which may be 86 established by law, executive order, or resolution to regulate the privacy and security of information 87 collected by the Commonwealth or any political subdivision thereof;

23. Adopt regulations establishing guidelines and standards for the collection, storage, and 88 89 dissemination of criminal history record information and correctional status information, and the privacy, 90 confidentiality, and security thereof necessary to implement state and federal statutes, regulations, and 91 court orders;

92 24. Operate a statewide criminal justice research center, which shall maintain an integrated criminal 93 justice information system, produce reports, provide technical assistance to state and local criminal 94 justice data system users, and provide analysis and interpretation of criminal justice statistical 95 information:

96 25. Develop a comprehensive, statewide, long-range plan for strengthening and improving law 97 enforcement and the administration of criminal justice throughout the Commonwealth, and periodically 98 update that plan;

99 26. Cooperate with, and advise and assist, all agencies, departments, boards and institutions of the 100 Commonwealth, and units of general local government, or combinations thereof, including planning district commissions, in planning, developing, and administering programs, projects, comprehensive 101 102 plans, and other activities for improving law enforcement and the administration of criminal justice throughout the Commonwealth, including allocating and subgranting funds for these purposes; 103

104 27. Define, develop, organize, encourage, conduct, coordinate, and administer programs, projects and activities for the Commonwealth and units of general local government, or combinations thereof, in the 105 Commonwealth, designed to strengthen and improve law enforcement and the administration of criminal 106 justice at every level throughout the Commonwealth; 107

108 28. Review and evaluate programs, projects, and activities, and recommend, where necessary, 109 revisions or alterations to such programs, projects, and activities for the purpose of improving law enforcement and the administration of criminal justice; 110

111 29. Coordinate the activities and projects of the state departments, agencies, and boards of the Commonwealth and of the units of general local government, or combination thereof, including planning 112 district commissions, relating to the preparation, adoption, administration, and implementation of 113 114 comprehensive plans to strengthen and improve law enforcement and the administration of criminal 115 justice;

30. Do all things necessary on behalf of the Commonwealth and its units of general local 116 government, to determine and secure benefits available under the Omnibus Crime Control and Safe 117 Streets Act of 1968 (P.L. 90-351, 82 Stat. 197), as amended, and under any other federal acts and 118 programs for strengthening and improving law enforcement, the administration of criminal justice, and 119 120 delinquency prevention and control;

121 31. Receive, administer, and expend all funds and other assistance available to the Board and the

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122 Department for carrying out the purposes of this chapter and the Omnibus Crime Control and Safe123 Streets Act of 1968, as amended;

124 32. Apply for and accept grants from the United States government or any other source in carrying 125 out the purposes of this chapter and accept any and all donations both real and personal, and grants of 126 money from any governmental unit or public agency, or from any institution, person, firm or 127 corporation, and may receive, utilize and dispose of the same. Any arrangements pursuant to this section 128 shall be detailed in the annual report of the Board. Such report shall include the identity of the donor, 129 the nature of the transaction, and the conditions, if any. Any moneys received pursuant to this section 130 shall be deposited in the state treasury to the account of the Department. To these ends, the Board shall 131 have the power to comply with conditions and execute such agreements as may be necessary;

33. Make and enter into all contracts and agreements necessary or incidental to the performance of
its duties and execution of its powers under this chapter, including but not limited to, contracts with the
United States, units of general local government or combinations thereof, in Virginia or other states, and
with agencies and departments of the Commonwealth;

136 34. Adopt and administer reasonable regulations for the planning and implementation of programs
137 and activities and for the allocation, expenditure and subgranting of funds available to the
138 Commonwealth and to units of general local government, and for carrying out the purposes of this
139 chapter and the powers and duties set forth herein;

140 35. Certify and decertify law-enforcement officers in accordance with §§ 15.2-1706 and 15.2-1707;

141 36. Provide forensic laboratory services as detailed in Article 2 (§ 9.1-117 et seq.) of this chapter;

142 37. Establish training standards and publish a model policy for law-enforcement personnel in the143 handling of family abuse and , domestic violence, *sexual assault and stalking* cases;

144 38. Establish training standards and publish a model policy for law-enforcement personnel in145 communicating with and facilitating the safe return of individuals diagnosed with Alzheimer's disease;

146 39. Establish compulsory training standards for basic training and the recertification of
 147 law-enforcement officers to ensure sensitivity to and awareness of cultural diversity and the potential for
 148 biased policing;

40. Review and evaluate community-policing programs in the Commonwealth, and recommend where
necessary statewide operating procedures, guidelines, and standards which strengthen and improve such
programs, including sensitivity to and awareness of cultural diversity and the potential for biased
policing;

41. Publish and disseminate a model policy or guideline that may be used by state and local agencies
to ensure that law-enforcement personnel are sensitive to and aware of cultural diversity and the
potential for biased policing;

42. (Effective until July 1, 2005) Assist, as necessary, in the administration of the Live In Our
Community Police Housing Program and Fund established pursuant to Chapter 8.1 (§ 36-140.1 et seq.)
of Title 36;

43. Establish a Virginia Law-Enforcement Accreditation Center. The Center shall, in cooperation with
Virginia law-enforcement agencies, provide technical assistance and administrative support, including
staffing, for the establishment of voluntary state law-enforcement accreditation standards. The Center
may provide accreditation assistance and training, resource material, and research into methods and
procedures that will assist the Virginia law-enforcement community efforts to obtain Virginia
accreditation status;

165 44. Promote community policing philosophy and practice throughout the Commonwealth by providing community policing training and technical assistance statewide to all law-enforcement 166 agencies, community groups, public and private organizations and citizens; developing and distributing 167 168 innovative policing curricula and training tools on general community policing philosophy and practice and contemporary critical issues facing Virginia communities; serving as a consultant to Virginia 169 170 organizations with specific community policing needs; facilitating continued development and 171 implementation of community policing programs statewide through discussion forums for community 172 policing leaders, development of law-enforcement instructors; promoting a statewide community policing 173 initiative; and serving as a statewide information source on the subject of community policing including, 174 but not limited to periodic newsletters, a website and an accessible lending library;

175 45. Establish, in consultation with the Department of Education and the Virginia State Crime 176 Commission, compulsory minimum standards for employment and job-entry and in-service training 177 curricula and certification requirements for school security officers, which training and certification shall 178 be administered by the Virginia Center for School Safety pursuant to § 9.1-184. Such training standards 179 shall include, but shall not be limited to, the role and responsibility of school security officers, relevant 180 state and federal laws, school and personal liability issues, security awareness in the school environment, 181 mediation and conflict resolution, disaster and emergency response, and student behavioral dynamics. The Department shall establish an advisory committee consisting of local school board representatives, 182

183 principals, superintendents, and school security personnel to assist in the development of these standards 184 and certification requirements; and

185 46. Establish training standards and publish a model policy and protocols for local and regional 186 sexual assault response teams; and

187 47. Perform such other acts as may be necessary or convenient for the effective performance of its 188 duties. 189

§ 16.1-253.2. Violation of provisions of protective orders; penalty.

190 In addition to any other penalty provided by law, any person who violates any provision of a protective order issued pursuant to §§ 16.1-253, 16.1-253.1, 16.1-253.4, 16.1-278.14, 16.1-279.1 or 191 192 subsection B of § 20-103, which prohibits such person from going or remaining upon land, buildings or 193 premises or from further acts of family abuse, or which prohibits contacts between the respondent and 194 the respondent's family or household member as the court deems appropriate is guilty of a Class 1 195 misdemeanor. If the respondent commits an assault and battery upon any party protected by the protective order, resulting in serious bodily injury to the party, he is guilty of a Class 6 felony. Any 196 197 person who violates such a protective order by furtively entering the home of any protected party while 198 the party is present, or by entering and remaining in the home of the protected party until the party 199 arrives, is guilty of a Class 6 felony, in addition to any other penalty provided by law. Upon conviction, 200 the person shall be sentenced to a term of confinement and in no case shall the entire term imposed be 201 suspended. Upon conviction, the court shall, in addition to the sentence imposed, enter a protective order 202 pursuant to § 16.1-279.1 for a specified period not exceeding two years from the date of conviction.

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§ 16.1-279.1. Protective order in cases of family abuse.

204 A. In cases of family abuse, the court may issue a protective order to protect the health and safety of the petitioner and family or household members of the petitioner. A protective order issued under this 205 206 section may include any one or more of the following conditions to be imposed on the respondent: 207

1. Prohibiting acts of family abuse;

208 2. Prohibiting such contacts by the respondent with the petitioner or family or household members of 209 the petitioner as the court deems necessary for the health or safety of such persons;

210 3. Granting the petitioner possession of the residence occupied by the parties to the exclusion of the 211 respondent; however, no such grant of possession shall affect title to any real or personal property;

212 4. Granting the petitioner temporary possession or use of a motor vehicle owned by the petitioner 213 alone or jointly owned by the parties to the exclusion of the respondent; however, no such grant of 214 possession or use shall affect title to the vehicle;

215 5. Requiring that the respondent provide suitable alternative housing for the petitioner and, if 216 appropriate, any other family or household member;

217 6. Ordering the respondent to participate in treatment, counseling or other programs as the court 218 deems appropriate; and

219 7. Any other relief necessary for the protection of the petitioner and family or household members of 220 the petitioner, including a provision for temporary custody or visitation of a minor child.

221 A1. If a protective order is issued pursuant to subsection A of this section, the court may also issue 222 a temporary child support order for the support of any children of the petitioner whom the respondent 223 has a legal obligation to support. Such order shall terminate upon the determination of support 224 pursuant to § 20-108.1.

225 B. The protective order may be issued for a specified period; however, unless otherwise authorized 226 by law, a protective order may not be issued under this section for a period longer than two years. A 227 copy of the protective order shall be served on the respondent and provided to the petitioner as soon as 228 possible. The clerk shall, upon receipt, forward forthwith an attested copy of the order to the local 229 police department or sheriff's office which shall, upon receipt, enter the name of the person subject to 230 the order and other appropriate information required by the Department of State Police into the Virginia 231 Criminal Information Network system established and maintained by the Department pursuant to Chapter 232 2 (§ 52-12 et seq.) of Title 52. Where practical, the court may transfer information electronically to the 233 Virginia Criminal Information Network system. If the order is later dissolved or modified, a copy of the 234 dissolution or modification order shall also be attested, forwarded and entered in the system as described 235 above.

236 C. Except as otherwise provided in § 16.1-253.2, a violation of a protective order issued under this 237 section shall constitute contempt of court.

238 D. The court may assess costs and attorneys' fees against either party regardless of whether an order 239 of protection has been issued as a result of a full hearing.

240 E. Any judgment, order or decree, whether permanent or temporary, issued by a court of appropriate 241 jurisdiction in another state, the United States or any of its territories, possessions or Commonwealths, the District of Columbia or by any tribal court of appropriate jurisdiction for the purpose of preventing 242 243 violent or threatening acts or harassment against or contact or communication with or physical proximity 244 to another person, including any of the conditions specified in subsection A, shall be accorded full faith

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245 and credit and enforced in the Commonwealth as if it were an order of the Commonwealth, provided 246 reasonable notice and opportunity to be heard were given by the issuing jurisdiction to the person 247 against whom the order is sought to be enforced sufficient to protect such person's due process rights 248 and consistent with federal law. A person entitled to protection under such a foreign order may file the 249 order in any juvenile and domestic relations district court by filing with the court an attested or 250 exemplified copy of the order. Upon such a filing, the clerk shall forward forthwith an attested copy of 251 the order to the local police department or sheriff's office which shall, upon receipt, enter the name of 252 the person subject to the order and other appropriate information required by the Department of State 253 Police into the Virginia Criminal Information Network system established and maintained by the 254 Department pursuant to Chapter 2 (§ 52-12 et seq.) of Title 52. Where practical, the court may transfer 255 information electronically to the Virginia Criminal Information Network system.

256 Upon inquiry by any law-enforcement agency of the Commonwealth, the clerk shall make a copy 257 available of any foreign order filed with that court. A law-enforcement officer may, in the performance 258 of his duties, rely upon a copy of a foreign protective order or other suitable evidence which has been 259 provided to him by any source and may also rely upon the statement of any person protected by the 260 order that the order remains in effect.

261 F. Either party may at any time file a written motion with the court requesting a hearing to dissolve 262 or modify the order. Proceedings to dissolve or modify a protective order shall be given precedence on 263 the docket of the court.

G. As used in this section, "copy" includes a facsimile copy.

265 H. Neither a law-enforcement agency, the attorney for the Commonwealth, a court nor the clerk's 266 office, nor any employee of them, may disclose, except among themselves, the residential address, 267 telephone number, or place of employment of the person protected by the order or that of the family of 268 such person, except to the extent that disclosure is (i) required by law or the Rules of the Supreme 269 Court, (ii) necessary for law-enforcement purposes, or (iii) permitted by the court for good cause. 270

I. No fee shall be charged for filing or serving any petition or order pursuant to this section.

§ 19.2-81.4. Policies and procedures for the Virginia State Police and local law-enforcement officials.

272 The Virginia State Police and each local police and sheriff's department shall establish an arrest 273 policy and procedures to implement this section. Any local police or sheriff's department is authorized to 274 adopt an arrest policy that prescribes additional requirements under this section. Any policies and 275 procedures established under this section shall at a minimum provide guidance to law-enforcement 276 officers on the following:

1. The department's arrest policy:

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278 2. The standards for determining who is the primary physical aggressor including (i) the intent of the 279 law to protect the health and safety of family and household members, (ii) prior complaints of family 280 abuse by the allegedly abusing person involving the family or household members and, (iii) the relative severity of the injuries inflicted on persons involved in the incident and (*iv*) whether any injuries were 281 282 inflicted in self-defense, (v) witness statements, and (vi) other observations;

283 3. The standards for completion of a required incident report to be filed with the department 284 including the existence of any special circumstances which would dictate a course of action other than 285 arrest; 286

4. The department's policy on providing transportation to an allegedly abused person; and

287 5. The legal and community resources available to allegedly abused persons in the department's 288 jurisdiction; 289

6. The department's policy on domestic violence incidents involving law-enforcement officers; and

290 7. The department's policy on the handling of cases involving repeat offenders of family abuse or 291 domestic violence. 292

§ 63.2-1502. Establishment of Child-Protective Services Unit; duties.-

293 There is created a Child-Protective Services Unit in the Department that shall have the following 294 powers and duties:

295 1. To evaluate and strengthen all local, regional and state programs dealing with child abuse and 296 neglect.

297 2. To assume primary responsibility for directing the planning and funding of child-protective 298 services. This shall include reviewing and approving the annual proposed plans and budgets for 299 protective services submitted by the local departments.

300 3. To assist in developing programs aimed at discovering and preventing the many factors causing 301 child abuse and neglect.

302 4. To prepare and disseminate, including the presentation of, educational programs and materials on 303 child abuse and neglect.

304 5. To provide educational programs for professionals required by law to make reports under this 305 chapter.

306 6. To establish standards of training and provide educational programs to qualify workers in the field307 of child-protective services.

308 7. To establish standards of training and educational programs to qualify workers to determine
 309 whether complaints of abuse or neglect of a child in a private or state-operated hospital, institution or
 310 other facility, or public school, are founded.

8. To maintain staff qualified pursuant to Board regulations to assist local department personnel in determining whether an employee of a private or state-operated hospital, institution or other facility or an employee of a school board, abused or neglected a child in such hospital, institution, or other facility, or public school.

315 9. To monitor the processing and determination of cases where an employee of a private or
316 state-operated hospital, institution or other facility, or an employee of a school board, is suspected of
317 abusing or neglecting a child in such hospital, institution, or other facility, or public school.

318 10. To help coordinate child-protective services at the state, regional, and local levels with the efforts319 of other state and voluntary social, medical and legal agencies.

320 11. To maintain a child abuse and neglect information system that includes all cases of child abuse321 and neglect within the Commonwealth.

322 12. To provide for methods to preserve the confidentiality of all records in order to protect the rights323 of the child, and his parents or guardians.

324 13. To establish minimum training requirements for workers and supervisors on family abuse and
 325 domestic violence, including the relationship between domestic violence and child abuse and neglect.

326 2. That the provisions of this act may result in a net increase in periods of imprisonment or commitment. Pursuant to § 30-19.1:4, the estimated amount of the necessary appropriation is
 328 \_\_\_\_\_\_ for periods of imprisonment in state adult correctional facilities and \_\_\_\_\_\_ for generation and \_\_\_\_\_\_ for periods of the custody of the Department of Juvenile Justice.

330 3. That in establishing training standards and model policies regarding sexual assault for use by 331 law-enforcement personnel pursuant to subdivision 37 of § 9.1-102 of the Code of Virginia, the 332 Department of Criminal Justice Services shall include information on the impact of sexual assault 333 on its victims, investigative techniques, the use of polygraph examinations in sexual assault cases, 334 and the availability of forensic examinations in any instance where there is an allegation of sexual 335 assault.

4. That a model policy for law-enforcement personnel in the handling of family abuse and
domestic violence cases established pursuant to subdivision 37 of § 9.1-102 of the Code of Virginia
shall include information on repeat offenders of family abuse or domestic violence.

5. That the Department of Criminal Justice Services shall promote the use of local and regional sexual assault response team policy and protocol, established pursuant to subdivision 46 of § 9.1-102 of the Code of Virginia, as an integral part of an effective coordinated community response to sexual assaults.

6. That the Board and Department of Criminal Justice Services shall promulgate all necessary and
appropriate rules and regulations for the establishment of standards that address the intervention
of abusive and violent behavior and promote accountability for the accused, safety for victims and
community collaboration and for the approval of education and treatment programs for persons

347 accused of assault and battery of a family member pursuant to § 18.2-57.3.