2004 SESSION

INTRODUCED

HB1155

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| 1 2 | HOUSE BILL NO. 1155 |
| 2 | Offered January 14, 2004 |
| | Prefiled January 14, 2004 A BILL to amend the Code of Virginia by adding in Title 38.2 a chapter numbered 61, consisting of |
| 5 | sections numbered 38.2-6100 and 38.2-6101, relating to the Interstate Insurance Product Regulation |
| 6 | Compact. |
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| ø | Patrons—Morgan; Senator: Wampler |
| 8 9 | Referred to Committee on Commerce and Labor |
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| 11 | Be it enacted by the General Assembly of Virginia: |
| 12 | 1. That the Code of Virginia is amended by adding in Title 38.2 a chapter numbered 61, consisting |
| 13 14 | of sections numbered 38.2-6100 and 38.2-6101, as follows: CHAPTER 61. |
| 15 | INTERSTATE INSURANCE PRODUCT REGULATION COMPACT. |
| 16 | § 38.2-6100. Form of Compact. |
| 17 | The General Assembly hereby enacts, and the Commonwealth of Virginia hereby enters into, the Interstate |
| 18 | Insurance Product Regulation Compact with any and all states legally joining therein according to its terms, |
| 19 20 | in the form substantially as follows: Article I. |
| 20 21 | Purposes. |
| 22 | The purposes of this Compact are, through means of joint and cooperative action among the |
| 23 | Compacting States: |
| 24 25 | 1. To promote and protect the interest of consumers of individual and group annuity, life insurance, disability income and long-term care insurance products; |
| 23 26 | 2. To develop uniform standards for insurance products covered under the Compact; |
| $\ddot{2}\ddot{7}$ | 3. To establish a central clearinghouse to receive and provide prompt review of insurance products |
| 28 | covered under the Compact and, in certain cases, advertisements related thereto, submitted by insurers |
| 29 30 | authorized to do business in one or more Compacting States; |
| 30 31 | 4. To give appropriate regulatory approval to those product filings and advertisements satisfying the applicable uniform standard; |
| 32 | 5. To improve coordination of regulatory resources and expertise between state insurance |
| 33 | departments regarding the setting of uniform standards and review of insurance products covered under |
| 34 | the Compact; |
| 35 36 | 6. To create the Interstate Insurance Product Regulation Commission; and 7. To perform these and such other related functions as may be consistent with the state regulation |
| 37 | of the business of insurance. |
| 38 | Article II. |
| 39 | Definitions. |
| 40 41 | For purposes of this Compact: 1. "Advertisement" means any material designed to create public interest in a Product, or induce the |
| 42 | public to purchase, increase, modify, reinstate, borrow on, surrender, replace, or retain a policy, as |
| 43 | more specifically defined in the Rules and Operating Procedures of the Commission. |
| 44 | 2. "Bylaws" mean those bylaws established by the Commission for its governance, or for directing or |
| 45 46 | controlling the Commission's actions or conduct. |
| 40 47 | 3. "Compacting State" means any State which has enacted this Compact legislation and which has not withdrawn pursuant to Article XIV, Section 1, or been terminated pursuant to Article XIV, Section 2. |
| 48 | 4. "Commission" means the "Interstate Insurance Product Regulation Commission" established by |
| 49 | this Compact. |
| 50 51 | 5. "Commissioner" means the chief insurance regulatory official of a State including, but not limited |
| 51 52 | to, commissioner, superintendent, director, or administrator. 6. "Domiciliary State" means the state in which an Insurer is incorporated or organized; or, in the |
| 53 | case of an alien Insurer, its state of entry. |
| 54 | 7. "Insurer" means any entity licensed by a State to issue contracts of insurance for any of the lines |
| 55 56 | of insurance covered by this Act. |
| 56 57 | 8. "Member" means the person chosen by a Compacting State as its representative to the Commission, or his or her designee. |
| 58 | 9. "Non-compacting State" means any State which is not at the time a Compacting State. |
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59 10. "Operating Procedures" mean procedures promulgated by the Commission implementing a Rule, 60 Uniform Standard or a provision of this Compact.

61 11. "Product" means the form of a policy or contract, including any application, endorsement, or 62 related form which is attached to and made a part of the policy or contract, and any evidence of 63 coverage or certificate, for an individual or group annuity, life insurance, disability income or long-term 64 care insurance product that an Insurer is authorized to issue.

65 12. "Rule" means a statement of general or particular applicability and future effect promulgated by the Commission, including a Uniform Standard developed pursuant to Article VII of this Compact, 66 designed to implement, interpret, or prescribe law or policy or describing the organization, procedure, 67 or practice requirements of the Commission, which shall have the force and effect of law in the 68 69 Compacting States. 70

13. "State" means any state, district or territory of the United States of America.

14. "Third-Party Filer" means an entity that submits a Product filing to the Commission on behalf of 71 72 an Insurer.

73 15. "Uniform Standard" means a standard adopted by the Commission for a Product line, pursuant 74 to Article VII of this Compact, and shall include all of the Product requirements in aggregate; provided, 75 that each Uniform Standard shall be construed, whether express or implied, to prohibit the use of any inconsistent, misleading or ambiguous provisions in a Product and the form of the Product made 76 77 available to the public shall not be unfair, inequitable or against public policy as determined by the 78 Commission.

Article III.

Establishment Of The Commission And Venue.

81 1. The Compacting States hereby create and establish a joint public agency known as the "Interstate Insurance Product Regulation Commission." Pursuant to Article IV, the Commission will have the power 82 83 to develop Uniform Standards for Product lines, receive and provide prompt review of Products filed therewith, and give approval to those Product filings satisfying applicable Uniform Standards; provided, 84 85 it is not intended for the Commission to be the exclusive entity for receipt and review of insurance 86 product filings. Nothing herein shall prohibit any Insurer from filing its product in any State wherein 87 the Insurer is licensed to conduct the business of insurance; and any such filing shall be subject to the 88 laws of the State where filed.

89 2. The Commission is a body corporate and politic, and an instrumentality of the Compacting States. 90 3. The Commission is a not-for-profit entity, separate and distinct from the individual Compacting 91 States.

92 4. The Commission is solely responsible for its liabilities except as otherwise specifically provided in 93 this Compact.

94 5. Venue is proper and judicial proceedings by or against the Commission shall be brought solely 95 and exclusively in a Court of competent jurisdiction where the principal office of the Commission is 96 located. 97

Article IV.

Powers Of The Commission.

The Commission shall have the following powers:

100 1. To promulgate Rules, pursuant to Article VII of this Compact, which shall have the force and 101 effect of law and shall be binding in the Compacting States to the extent and in the manner provided in 102 this Compact;

103 2. To exercise its rule-making authority and establish reasonable Uniform Standards for Products 104 covered under the Compact, and Advertisement related thereto, which shall have the force and effect of law and shall be binding in the Compacting States, but only for those Products filed with the Commission, provided, that a Compacting State shall have the right to opt out of such Uniform 105 106 Standard pursuant to Article VII, to the extent and in the manner provided in this Compact, and, provided further, that any Uniform Standard established by the Commission for long-term care 107 108 109 insurance products may provide the same or greater protections for consumers as, but shall not provide less than, those protections set forth in the National Association of Insurance Commissioners' 110 Long-Term Care Insurance Model Act and Long-Term Care Insurance Model Regulation, respectively, 111 112 adopted as of 2001. The Commission shall consider whether any subsequent amendments to the NAIC Long-Term Care Insurance Model Act or Long-Term Care Insurance Model Regulation adopted by the 113 NAIC require amending of the Uniform Standards established by the Commission for long-term care 114 115 insurance products; 116 3. To receive and review in an expeditious manner Products filed with the Commission, and rate

117 filings for disability income and long-term care insurance Products, and give approval of those Products 118 and rate filings that satisfy the applicable Uniform Standard, where such approval shall have the force and effect of law and be binding on the Compacting States to the extent and in the manner provided in 119

120 the Compact;

121 4. To receive and review in an expeditious manner Advertisement relating to long-term care 122 insurance products for which Uniform Standards have been adopted by the Commission, and give 123 approval to all Advertisement that satisfies the applicable Uniform Standard. For any product covered 124 under this Compact, other than long-term care insurance products, the Commission shall have the 125 authority to require an insurer to submit all or any part of its Advertisement with respect to that 126 product for review or approval prior to use, if the Commission determines that the nature of the product 127 is such that an Advertisement of the product could have the capacity or tendency to mislead the public.

128 The actions of Commission as provided in this section shall have the force and effect of law and shall 129 be binding in the Compacting States to the extent and in the manner provided in the Compact;

130 5. To exercise its rule-making authority and designate Products and Advertisement that may be 131 subject to a self-certification process without the need for prior approval by the Commission;

132 6. To promulgate Operating Procedures, pursuant to Article VII of this Compact, which shall be 133 binding in the Compacting States to the extent and in the manner provided in this Compact;

134 7. To bring and prosecute legal proceedings or actions in its name as the Commission; provided, 135 that the standing of any state insurance department to sue or be sued under applicable law shall not be 136 affected;

137 8. To issue subpoenas requiring the attendance and testimony of witnesses and the production of 138 evidence;

139 9. To establish and maintain offices;

140 10. To purchase and maintain insurance and bonds:

141 11. To borrow, accept or contract for services of personnel, including, but not limited to, employees 142 of a Compacting State;

143 12. To hire employees, professionals or specialists, and elect or appoint officers, and to fix their 144 compensation, define their duties and give them appropriate authority to carry out the purposes of the 145 Compact, and determine their qualifications; and to establish the Commission's personnel policies and 146 programs relating to, among other things, conflicts of interest, rates of compensation and qualifications 147 of personnel;

148 13. To accept any and all appropriate donations and grants of money, equipment, supplies, materials 149 and services, and to receive, utilize and dispose of the same; provided that at all times the Commission 150 shall strive to avoid any appearance of impropriety;

151 14. To lease, purchase, accept appropriate gifts or donations of, or otherwise to own, hold, improve 152 or use, any property, real, personal or mixed; provided that at all times the Commission shall strive to 153 avoid any appearance of impropriety;

154 15. To sell, convey, mortgage, pledge, lease, exchange, abandon or otherwise dispose of any 155 property, real, personal or mixed;

156 16. To remit filing fees to Compacting States as may be set forth in the Bylaws, Rules or Operating 157 Procedures;

158 17. To enforce compliance by Compacting States with Rules, Uniform Standards, Operating 159 Procedures and Bylaws;

160 18. To provide for dispute resolution among Compacting States;

161 19. To advise Compacting States on issues relating to Insurers domiciled or doing business in 162 Non-compacting jurisdictions, consistent with the purposes of this Compact;

163 20. To provide advice and training to those personnel in state insurance departments responsible for 164 product review, and to be a resource for state insurance departments;

165 21. To establish a budget and make expenditures;

166 22. To borrow money;

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167 23. To appoint committees, including advisory committees comprising Members, state insurance 168 regulators, state legislators or their representatives, insurance industry and consumer representatives, 169 and such other interested persons as may be designated in the Bylaws; 170

24. To provide and receive information from, and to cooperate with law-enforcement agencies;

25. To adopt and use a corporate seal; and

172 26. To perform such other functions as may be necessary or appropriate to achieve the purposes of 173 this Compact consistent with the state regulation of the business of insurance. 174

Article V.

Organization Of The Commission.

176 1. Membership, Voting and Bylaws.

177 a. Each Compacting State shall have and be limited to one Member. Each Member shall be qualified 178 to serve in that capacity pursuant to applicable law of the Compacting State. Any Member may be 179 removed or suspended from office as provided by the law of the State from which he or she shall be 180 appointed. Any vacancy occurring in the Commission shall be filled in accordance with the laws of the 181 Compacting State wherein the vacancy exists. Nothing herein shall be construed to affect the manner in

182 which a Compacting State determines the election or appointment and qualification of its own 183 Commissioner.

184 b. Each Member shall be entitled to one vote and shall have an opportunity to participate in the 185 governance of the Commission in accordance with the Bylaws. Notwithstanding any provision herein to 186 the contrary, no action of the Commission with respect to the promulgation of a Uniform Standard shall 187 be effective unless two-thirds (2/3) of the Members vote in favor thereof.

188 c. The Commission shall, by a majority of the Members, prescribe Bylaws to govern its conduct as 189 may be necessary or appropriate to carry out the purposes, and exercise the powers, of the Compact, including, but not limited to: 190

191 *i. Establishing the fiscal year of the Commission;*

192 ii. Providing reasonable procedures for appointing and electing members, as well as holding 193 meetings, of the Management Committee;

194 iii. Providing reasonable standards and procedures: (i) for the establishment and meetings of other 195 committees, and (ii) governing any general or specific delegation of any authority or function of the 196 *Commission*;

197 iv. Providing reasonable procedures for calling and conducting meetings of the Commission that 198 consists of a majority of Commission members, ensuring reasonable advance notice of each such 199 meeting, and providing for the right of citizens to attend each such meeting with enumerated exceptions 200 designed to protect the public's interest, the privacy of individuals, and insurers' proprietary information, includingtrade secrets. The Commission may meet in camera only after a majority of the 201 202 entire membership votes to close a meeting en toto or in part. As soon as practicable, the Commission must make public (i) a copy of the vote to close the meeting revealing the vote of each Member with no 203 204 proxy votes allowed, and (ii) votes taken during such meeting;

205 v. Establishing the titles, duties and authority and reasonable procedures for the election of the 206 officers of the Commission;

207 vi. Providing reasonable standards and procedures for the establishment of the personnel policies 208 and programs of the Commission. Notwithstanding any civil service or other similar laws of any 209 Compacting State, the Bylaws shall exclusively govern the personnel policies and programs of the 210 *Commission*:

211 vii. Promulgating a code of ethics to address permissible and prohibited activities of commission 212 members and employees; and

213 viii. Providing a mechanism for winding up the operations of the Commission and the equitable 214 disposition of any surplus funds that may exist after the termination of the Compact after the payment 215 and/or reserving of all of its debts and obligations.

216 d. The Commission shall publish its bylaws in a convenient form and file a copy thereof and a copy 217 of any amendment thereto, with the appropriate agency or officer in each of the Compacting States. 218

2. Management Committee, Officers and Personnel.

219 a. A Management Committee comprising no more than fourteen (14) members shall be established as 220 follows:

221 (i) One member from each of the six Compacting States with the largest premium volume for 222 individual and group annuities, life, disability income, and long-term care insurance products, 223 determined from the records of the NAIC for the prior year;

224 (ii) Four members from those Compacting States with at least two percent of the market based on 225 the premium volume described above, other than the six Compacting States with the largest premium 226 volume, selected on a rotating basis as provided in the Bylaws; and

227 (iii) Four members from those Compacting States with less than two percent of the market, based on 228 the premium volume described above, with one selected from each of the four zone regions of the NAIC 229 as provided in the Bylaws.

230 b. The Management Committee shall have such authority and duties as may be set forth in the 231 Bylaws, including but not limited to:

232 i. Managing the affairs of the Commission in a manner consistent with the Bylaws and purposes of 233 the Commission;

234 ii. Establishing and overseeing an organizational structure within, and appropriate procedures for, 235 the Commission to provide for the creation of Uniform Standards and other Rules, receipt and review of 236 product filings, administrative and technical support functions, review of decisions regarding the 237 disapproval of a product filing, and the review of elections made by a Compacting State to opt out of a 238 Uniform Standard; provided that a Uniform Standard shall not be submitted to the Compacting States 239 for adoption unless approved by two-thirds of the members of the Management Committee; 240

iii. Overseeing the offices of the Commission; and

241 iv. Planning, implementing, and coordinating communications and activities with other state, federal 242 and local government organizations in order to advance the goals of the Commission.

243 c. The Commission shall elect annually officers from the Management Committee, with each having 244 such authority and duties as may be specified in the Bylaws.

245 d. The Management Committee may, subject to the approval of the Commission, appoint or retain an 246 executive director for such period, upon such terms and conditions and for such compensation as the 247 Commission may deem appropriate. The executive director shall serve as secretary to the Commission, 248 but shall not be a Member of the Commission. The executive director shall hire and supervise such

249 other staff as may be authorized by the Commission.

250 3. Legislative and Advisory Committees.

251 a. A legislative committee comprising state legislators or their designees shall be established to 252 monitor the operations of, and make recommendations to, the Commission, including the Management 253 Committee; provided that the manner of selection and term of any legislative committee member shall be 254 as set forth in the Bylaws. Prior to the adoption by the Commission of any Uniform Standard, revision 255 to the Bylaws, annual budget, or other significant matter as may be provided in the Bylaws, the 256 Management Committee shall consult with and report to the legislative committee.

257 b. The Commission shall establish two advisory committees, one of which shall comprise consumer 258 representatives independent of the insurance industry, and the other comprising insurance industry 259 representatives.

260 c. The Commission may establish additional advisory committees as its Bylaws may provide for the 261 carrying out of its functions.

262 4. Corporate Records of the Commission.

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263 The Commission shall maintain its corporate books and records in accordance with the Bylaws.

264 5. Qualified Immunity, Defense and Indemnification.

265 a. The Members, officers, executive director, employees and representatives of the Commission shall 266 be immune from suit and liability, either personally or in their official capacity, for any claim for damage to or loss of property or personal injury or other civil liability caused by or arising out of any 267 268 actual or alleged act, error or omission that occurred, or that the person against whom the claim is 269 made had a reasonable basis for believing occurred within the scope of Commission employment, duties 270 or responsibilities; provided, that nothing in this paragraph shall be construed to protect any such 271 person from suit and/or liability for any damage, loss, injury or liability caused by the intentional or 272 willful and wanton misconduct of that person.

273 b. The Commission shall defend any Member, officer, executive director, employee or representative 274 of the Commission in any civil action seeking to impose liability arising out of any actual or alleged 275 act, error or omission that occurred within the scope of Commission employment, duties or 276 responsibilities, or that the person against whom the claim is made had a reasonable basis for believing 277 occurred within the scope of Commission employment, duties or responsibilities; provided, that nothing 278 herein shall be construed to prohibit that person from retaining his or her own counsel; and provided 279 further, that the actual or alleged act, error or omission did not result from that person's intentional or 280 willful and wanton misconduct.

281 c. The Commission shall indemnify and hold harmless any Member, officer, executive director, 282 employee or representative of the Commission for the amount of any settlement or judgment obtained 283 against that person arising out of any actual or alleged act, error or omission that occurred within the 284 scope of Commission employment, duties or responsibilities, or that such person had a reasonable basis 285 for believing occurred within the scope of Commission employment, duties or responsibilities, provided, 286 that the actual or alleged act, error or omission did not result from the intentional or willful and 287 wanton misconduct of that person. 288

Article VI.

Meetings And Acts Of The Commission.

290 1. The Commission shall meet and take such actions as are consistent with the provisions of this 291 Compact and the Bylaws.

292 2. Each Member of the Commission shall have the right and power to cast a vote to which that 293 Compacting State is entitled and to participate in the business and affairs of the Commission. A Member shall vote in person or by such other means as provided in the Bylaws. The Bylaws may provide for 294 295 Members' participation in meetings by telephone or other means of communication.

296 3. The Commission shall meet at least once during each calendar year. Additional meetings shall be 297 held as set forth in the Bylaws. 298

Article VII.

299 Rules & Operating Procedures: Rulemaking Functions Of The Commission And Opting Out Of Uniform 300 Standards.

301 1. Rulemaking Authority. The Commission shall promulgate reasonable Rules, including Uniform 302 Standards, and Operating Procedures in order to effectively and efficiently achieve the purposes of this

Compact. Notwithstanding the foregoing, in the event the Commission exercises its rulemaking authority 303

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in a manner that is beyond the scope of the purposes of this Act, or the powers granted hereunder, thensuch an action by the Commission shall be invalid and have no force and effect.

2. Rulemaking Procedure. Rules and Operating Procedures shall be made pursuant to a rulemaking process that conforms to the Model State Administrative Procedure Act of 1981, as amended, as may be appropriate to the operations of the Commission. Before the Commission adopts a Uniform Standard, the Commission shall give written notice to the relevant state legislative committee(s) in each Compacting State responsible for insurance issues of its intention to adopt the Uniform Standard. The Commission in adopting a Uniform Standard shall consider fully all submitted materials and issue a concise explanation of its decision.

313 3. Effective Date and Opt Out of a Uniform Standard. A Uniform Standard shall become effective 314 ninety days after its promulgation by the Commission or such later date as the Commission may 315 determine; provided, however, that a Compacting State may opt out of a Uniform Standard as provided 316 in this Article. "Opt out" shall be defined as any action by a Compacting State to decline to adopt or 317 participate in a promulgated Uniform Standard. All other Rules and Operating Procedures, and 318 amendments thereto, shall become effective as of the date specified in each Rule, Operating Procedure 319 or amendment.

320 4. Opt Out Procedure. A Compacting State may opt out of a Uniform Standard, either by legislation 321 or regulation duly promulgated by the Insurance Department under the Compacting State's 322 Administrative Procedure Act or duly promulgated pursuant to the Compacting State's law. If a 323 Compacting State elects to opt out of a Uniform Standard by regulation, it must (a) give written notice 324 to the Commission no later than ten (10) business days after the Uniform Standard is promulgated, or 325 at the time the State becomes a Compacting State and (b) find that the Uniform Standard does not provide reasonable protections to the citizens of the State, given the conditions in the State. The 326 Commissioner or tribunal shall make specific findings of fact and conclusions of law, based on a 327 preponderance of the evidence, detailing the conditions in the State which warrant a departure from the 328 329 Uniform Standard and determining that the Uniform Standard would not reasonably protect the citizens 330 of the State. The Commissioner or tribunal must consider and balance the following factors and find 331 that the conditions in the State and needs of the citizens of the State outweigh: (i) the intent of the 332 legislature to participate in, and the benefits of, an interstate agreement to establish national uniform 333 consumer protections for the Products subject to this Act; and (ii) the presumption that a Uniform 334 Standard adopted by the Commission provides reasonable protections to consumers of the relevant 335 Product.

Notwithstanding the foregoing, a Compacting State may, at the time of its enactment of this
Compact, prospectively opt out of all Uniform Standards involving long-term care insurance products by
expressly providing for such opt out in the enacted Compact, and such an opt out shall not be treated
as a material variance in the offer or acceptance of any State to participate in this Compact. Such an
opt out shall be effective at the time of enactment of this Compact by the Compacting State and shall
apply to all existing Uniform Standards involving long-term care insurance products and those
subsequently promulgated.

5. Effect of Opt Out. If a Compacting State elects to opt out of a Uniform Standard, the Uniform
Standard shall remain applicable in the Compacting State electing to opt out until such time the opt out
legislation is enacted into law or the regulation opting out becomes effective.

Once the opt out of a Uniform Standard by a Compacting State becomes effective as provided under
the laws of that State, the Uniform Standard shall have no further force and effect in that State unless
and until the legislation or regulation implementing the opt out is repealed or otherwise becomes
ineffective under the laws of the State. If a Compacting State opts out of a Uniform Standard after the
Uniform Standard has been made effective in that State, the opt out shall have the same prospective
effect as provided under Article XIV for withdrawals.

352 6. Stay of Uniform Standard. If a Compacting State has formally initiated the process of opting out of a Uniform Standard by regulation, and while the regulatory opt out is pending, the Compacting State 353 354 may petition the Commission, at least fifteen (15) days before the effective date of the Uniform 355 Standard, to stay the effectiveness of the Uniform Standard in that State. The Commission may grant a 356 stay if it determines the regulatory opt out is being pursued in a reasonable manner and there is a 357 likelihood of success. If a stay is granted or extended by the Commission, the stay or extension thereof 358 may postpone the effective date by up to 90 days, unless affirmatively extended by the Commission; 359 provided, a stay may not be permitted to remain in effect for more than one year unless the Compacting 360 State can show extraordinary circumstances which warrant a continuance of the stay, including, but not limited to, the existence of a legal challenge which prevents the Compacting State from opting out. A 361 362 stay may be terminated by the Commission upon notice that the rulemaking process has been 363 terminated.

364 7. Not later than thirty (30) days after a Rule or Operating Procedure is promulgated, any person
 365 may file a petition for judicial review of the Rule or Operating Procedure; provided, that the filing of

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such a petition shall not stay or otherwise prevent the Rule or Operating Procedure from becoming
effective unless the court finds that the petitioner has a substantial likelihood of success. The court shall
give deference to the actions of the Commission consistent with applicable law and shall not find the
Rule or Operating Procedure to be unlawful if the Rule or Operating Procedure represents a reasonable
exercise of the Commission's authority.

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Article VIII. Commission Records And Enforcement.

1. The Commission shall promulgate Rules establishing conditions and procedures for public
inspection and copying of its information and official records, except such information and records
involving the privacy of individuals and insurers' trade secrets. The Commission may promulgate
additional Rules under which it may make available to federal and state agencies, including
law-enforcement agencies, records and information otherwise exempt from disclosure, and may enter
into agreements with such agencies to receive or exchange information or records subject to
nondisclosure and confidentiality provisions.

380 2. Except as to privileged records, data and information, the laws of any Compacting State 381 pertaining to confidentiality or nondisclosure shall not relieve any Compacting State Commissioner of the duty to disclose any relevant records, data, or information to the Commission; provided, that 382 383 disclosure to the Commission shall not be deemed to waive or otherwise affect any confidentiality 384 requirement; and further provided, that, except as otherwise expressly provided in this Act, the 385 Commission shall not be subject to the Compacting State's laws pertaining to confidentiality and 386 nondisclosure with respect to records, data, and information in its possession. Confidential information 387 of the Commission shall remain confidential after such information is provided to any Commissioner.

388 3. The Commission shall monitor Compacting States for compliance with duly adopted Bylaws,
389 Rules, including Uniform Standards, and Operating Procedures. The Commission shall notify any
390 non-complying Compacting State in writing of its noncompliance with Commission Bylaws, Rules or
391 Operating Procedures. If a noncomplying Compacting State fails to remedy its noncompliance within the
392 time specified in the notice of noncompliance, the Compacting State shall be deemed to be in default as
393 set forth in Article XIV.

4. The Commissioner of any State in which an Insurer is authorized to do business, or is conducting
the business of insurance, shall continue to exercise his or her authority to oversee the market
regulation of the activities of the Insurer in accordance with the provisions of the State's law. The
Commissioner's enforcement of compliance with the Compact is governed by the following provisions:

a. With respect to the Commissioner's market regulation of a Product or Advertisement that is
approved or certified to the Commission, the content of the Product or Advertisement shall not
constitute a violation of the provisions, standards or requirements of the Compact except upon a final
order of the Commission, issued at the request of a Commissioner after prior notice to the Insurer and
an opportunity for hearing before the Commission.

b. Before a Commissioner may bring an action for violation of any provision, standard or
requirement of the Compact relating to the content of an Advertisement not approved or certified to the
Commission, the Commission, or an authorized Commission officer or employee, must authorize the
action. However, authorization pursuant to this paragraph does not require notice to the Insurer,
opportunity for hearing or disclosure of requests for authorization or records of the Commission's action
on such requests.

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Article IX. Dispute Resolution.

411 The Commission shall attempt, upon the request of a Member, to resolve any disputes or other issues 412 that are subject to this Compact and which may arise between two or more Compacting States, or 413 between Compacting States and Non-compacting States, and the Commission shall promulgate an 414 Operating Procedure providing for resolution of such disputes.

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Article X. Product Filing And Approval.

417 1. Insurers and Third-Party Filers seeking to have a Product approved by the Commission shall file
418 the Product with, and pay applicable filing fees to, the Commission. Nothing in this Act shall be
419 construed to restrict or otherwise prevent an insurer from filing its Product with the insurance
420 department in any State wherein the insurer is licensed to conduct the business of insurance, and such
421 filing shall be subject to the laws of the States where filed.

422 2. The Commission shall establish appropriate filing and review processes and procedures pursuant
423 to Commission Rules and Operating Procedures. Notwithstanding any provision herein to the contrary,
424 the Commission shall promulgate Rules to establish conditions and procedures under which the
425 Commission will provide public access to Product filing information. In establishing such Rules, the
426 Commission shall consider the interests of the public in having access to such information, as well as

427 protection of personal medical and financial information and trade secrets, that may be contained in a 428 Product filing or supporting information.

429 3. Any Product approved by the Commission may be sold or otherwise issued in those compacting 430 states for which the Insurer is legally authorized to do business. 431

Article XI.

Review Of Commission Decisions Regarding Filings.

433 1. Not later than thirty (30) days after the Commission has given notice of a disapproved Product or 434 Advertisement filed with the Commission, the Insurer or Third Party Filer whose filing was disapproved may appeal the determination to a review panel appointed by the Commission. The Commission shall 435 promulgate Rules to establish procedures for appointing such review panels and provide for notice and 436 hearing. An allegation that the Commission, in disapproving a Product or Advertisement filed with the 437 438 Commission, acted arbitrarily, capriciously, or in a manner that is an abuse of discretion or otherwise 439 not in accordance with the law, is subject to judicial review in accordance with Article III, section 5.

440 2. The Commission shall have authority to monitor, review and reconsider Products and 441 Advertisement subsequent to their filing or approval upon a finding that the product does not meet the 442 relevant Uniform Standard. Where appropriate, the Commission may withdraw or modify its approval 443 after proper notice and hearing, subject to the appeal process in section 1 above.

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Article XII. Finance.

446 1. The Commission shall pay or provide for the payment of the reasonable expenses of its 447 establishment and organization. To fund the cost of its initial operations, the Commission may accept **448** contributions and other forms of funding from the National Association of Insurance Commissioners, 449 Compacting States and other sources. Contributions and other forms of funding from other sources shall 450 be of such a nature that the independence of the Commission concerning the performance of its duties 451 shall not be compromised.

452 2. The Commission shall collect a filing fee from each Insurer and Third Party Filer filing a product 453 with the Commission to cover the cost of the operations and activities of the Commission and its staff in 454 a total amount sufficient to cover the Commission's annual budget.

455 3. The Commission's budget for a fiscal year shall not be approved until it has been subject to notice 456 and comment as set forth in Article VII of this Compact. 457

4. The Commission shall be exempt from all taxation in and by the Compacting States.

458 5. The Commission shall not pledge the credit of any Compacting State, except by and with the 459 appropriate legal authority of that Compacting State.

460 6. The Commission shall keep complete and accurate accounts of all its internal receipts, including grants and donations, and disbursements of all funds under its control. The internal financial accounts 461 of the Commission shall be subject to the accounting procedures established under its Bylaws. The 462 463 financial accounts and reports including the system of internal controls and procedures of the Commission shall be audited annually by an independent certified public accountant. Upon the 464 465 determination of the Commission, but no less frequently than every three years, the review of the independent auditor shall include a management and performance audit of the Commission. The 466 Commission shall make an Annual Report to the Governor and legislature of the Compacting States, 467 468 which shall include a report of the independent audit. The Commission's internal accounts shall not be 469 confidential and such materials may be shared with the Commissioner of any Compacting State upon 470 request, provided, however, that any work papers related to any internal or independent audit and any information regarding the privacy of individuals and insurers' proprietary information, including trade 471 472 secrets, shall remain confidential.

473 7. No Compacting State shall have any claim to or ownership of any property held by or vested in 474 the Commission or to any Commission funds held pursuant to the provisions of this Compact. 475

Article XIII.

Compacting States, Effective Date And Amendment.

1. Any State is eligible to become a Compacting State.

478 2. The Compact shall become effective and binding upon legislative enactment of the Compact into 479 law by two Compacting States; provided, the Commission shall become effective for purposes of 480 adopting Uniform Standards for, reviewing, and giving approval or disapproval of, Products filed with 481 the Commission that satisfy applicable Uniform Standards only after 26 States are Compacting States or, alternatively, by States representing greater than forty (40) percent of the premium volume for life 482 insurance, annuity, disability income, and long-term care insurance products, based on records of the 483 **484** NAIC for the prior year. Thereafter, it shall become effective and binding as to any other Compacting 485 State upon enactment of the Compact into law by that State.

486 3. Amendments to the Compact may be proposed by the Commission for enactment by the 487 Compacting States. No amendment shall become effective and binding upon the Commission and the 488 Compacting States unless and until all Compacting States enact the amendment into law.

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Article XIV. Withdrawal, Default And Termination.

1. Withdrawal. 491

492 a. Once effective, the Compact shall continue in force and remain binding upon each and every 493 Compacting State; provided, that a Compacting State may withdraw from the Compact ("Withdrawing 494 State") by enacting a statute specifically repealing the statute which enacted the Compact into law.

495 b. The effective date of withdrawal is the effective date of the repealing statute. However, the 496 withdrawal shall not apply to any product filings approved or self-certified, or any Advertisement of 497 such products, on the date the repealing statute becomes effective, except by mutual agreement of the 498 Commission and the Withdrawing State unless the approval is rescinded by the Withdrawing State as 499 provided in subsection e. of this section.

500 c. The Commissioner of the Withdrawing State shall immediately notify the Management Committee 501 in writing upon the introduction of legislation repealing this Compact in the Withdrawing State.

502 d. The Commission shall notify the other Compacting States of the introduction of such legislation 503 within ten (10) days after its receipt of notice thereof.

504 e. The Withdrawing State is responsible for all obligations, duties and liabilities incurred through the 505 effective date of withdrawal, including any obligations, the performance of which extend beyond the 506 effective date of withdrawal, except to the extent those obligations may have been released or 507 relinguished by mutual agreement of the Commission and the Withdrawing State. The Commission's 508 approval of Products and Advertisement prior to the effective date of withdrawal shall continue to be 509 effective and be given full force and effect in the Withdrawing State, unless formally rescinded by the 510 Withdrawing State in the same manner as provided by the laws of the Withdrawing State for the prospective disapproval of products or advertisement previously approved under state law. 511

512 f. Reinstatement following withdrawal of any Compacting State shall occur upon the effective date of 513 the Withdrawing State reenacting the Compact.

514 2. Default.

515 a. If the Commission determines that any Compacting State has at any time defaulted ("Defaulting 516 State") in the performance of any of its obligations or responsibilities under this Compact, the Bylaws 517 or duly promulgated Rules or Operating Procedures, then, after notice and hearing as set forth in the 518 Bylaws, all rights, privileges and benefits conferred by this Compact on the Defaulting State shall be 519 suspended from the effective date of default as fixed by the Commission. The grounds for default 520 include, but are not limited to, failure of a Compacting State to perform its obligations or 521 responsibilities, and any other grounds designated in Commission Rules. The Commission shall 522 immediately notify the Defaulting State in writing of the Defaulting State's suspension pending a cure of 523 the default. The Commission shall stipulate the conditions and the time period within which the 524 Defaulting State must cure its default. If the Defaulting State fails to cure the default within the time period specified by the Commission, the Defaulting State shall be terminated from the Compact and all 525 526 rights, privileges and benefits conferred by this Compact shall be terminated from the effective date of 527 termination.

528 b. Product approvals by the Commission or product self-certifications, or any Advertisement in 529 connection with such product, that are in force on the effective date of termination shall remain in force in the Defaulting State in the same manner as if the Defaulting State had withdrawn voluntarily 530 531 pursuant to paragraph 1 of this Article.

532 c. Reinstatement following termination of any Compacting State requires a reenactment of the 533 compact. 534

3. Dissolution of Compact.

535 a. The Compact dissolves effective upon the date of the withdrawal or default of the Compacting 536 State which reduces membership in the Compact to one Compacting State.

537 b. Upon the dissolution of this Compact, the Compact becomes null and void and shall be of no 538 further force or effect, and the business and affairs of the Commission shall be wound up and any 539 surplus funds shall be distributed in accordance with the Bylaws. 540

Article XV.

Severability And Construction.

542 1. The provisions of this Compact shall be severable; and if any phrase, clause, sentence, or 543 provision is deemed unenforceable, the remaining provisions of the Compact shall be enforceable. 544

2. The provisions of this Compact shall be liberally construed to effectuate its purposes.

Article XVI.

Binding Effect Of Compact And Other Laws.

1. Other Laws.

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548 a. Nothing herein prevents the enforcement of any other law of a Compacting State, except as 549 provided in paragraph b of this Article.

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550 b. For any Product approved or certified to the Commission, the Rules, Uniform Standards, and any 551 other requirements of the Commission shall constitute the exclusive provisions applicable to the content, 552 approval and certification of such Products. For Advertisement that is subject to the Commission's 553 authority, any Rule, Uniform Standard or other requirement of the Commission which governs the 554 content of the Advertisement shall constitute the exclusive provision that a Commissioner may apply to 555 the content of the Advertisement. Notwithstanding the foregoing, no action taken by the Commission 556 shall abrogate or restrict: (i) the access of any person to state courts; (ii) remedies available under 557 state law related to breach of contract, tort, or other laws not specifically directed to the content of the 558 Product; (iii) state law relating to the construction of insurance contracts; or (iv) the authority of the 559 attorney general of the state, including but not limited to maintaining any actions or proceedings, as 560 authorized by law. 561

c. All insurance products filed with individual States shall be subject to the laws of those States.

2. Binding Effect of this Compact.

a. All lawful actions of the Commission, including all Rules and Operating Procedures promulgated 563 564 by the Commission, are binding upon the Compacting States.

b. All agreements between the Commission and the Compacting States are binding in accordance 565 566 with their terms.

567 c. Upon the request of a party to a conflict over the meaning or interpretation of Commission 568 actions, and upon a majority vote of the Compacting States, the Commission may issue advisory 569 opinions regarding the meaning or interpretation in dispute.

570 d. In the event any provision of this Compact exceeds the constitutional limits imposed on the legislature of any Compacting State, the obligations, duties, powers or jurisdiction sought to be conferred by that provision upon the Commission shall be ineffective as to that Compacting State, and 571 572 those obligations, duties, powers or jurisdiction shall remain in the Compacting State and shall be 573 574 exercised by the agency thereof to which those obligations, duties, powers or jurisdiction are delegated 575 by law in effect at the time this Compact becomes effective.

576 § 38.2-6101. Appointment of representative. The Commissioner of Insurance is hereby appointed as 577 the Commonwealth's representative to the Interstate Insurance Product Regulation Commission.