## DEPARTMENT OF TAXATION 2003 Fiscal Impact Statement

1. Patron Melvin
2. Committee House Finance
3. Title Cigarette Tax: Cigarette Tax Increase
4. Bill Number HB 1453

## House of Origin:

X Introduced

Substitute
Engrossed
Second House:
$\qquad$ In Committee Substitute
$\qquad$ Enrolled
5. Summary/Purpose:

This bill would increase the state tax on cigarettes from two and one-half cents per pack to 20 cents per pack.

This bill does not specify an effective date.
6. Fiscal Impact Estimates are: Tentative. (See Line 8.)

6a. Expenditure Impact:

| Fiscal Year | Dollars | Positions | Fund |
| :---: | :---: | :---: | :---: |
| $2002-03$ | $\$ 162,500$ | 0 | GF |
| $2003-04$ | $\$ 790,300$ | 8 | GF |
| $2004-05$ | $\$ 488,880$ | 8 | GF |

6b. Revenue Impact:
$\left.\begin{array}{ccc}\text { Fiscal Year } & \begin{array}{c}\text { Dollars } \\ 2002-03\end{array} & \$ 9.5 \text { million }\end{array} \quad \begin{array}{c}\text { Fund } \\ \text { GF }\end{array}\right]$
7. Budget amendment necessary: Yes.

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## 8. Fiscal implications:

## Administrative Costs

The Department would incur costs of $\$ 162,500$ in Fiscal Year 2003, \$790,300 in Fiscal Year 2004, and $\$ 488,880$ in Fiscal Year 2005 and years thereafter. These costs would be necessary for eight new compliance positions and for the production and design of new stamps.

## Revenue Impact

This bill would increase General Fund revenues by $\$ 9.5$ million in Fiscal Year 2003, $\$ 114.0$ million in Fiscal Year 2004, and $\$ 113.3$ million in Fiscal Year 2005. Revenues for the transportation trust fund would increase by $\$ 300,000$ in Fiscal Year 2004 and Fiscal Year 2005. Local revenues would increase by $\$ 600,000$ and $\$ 700,000$ respectively.

The amounts above reflect increased sales tax revenue, as the cigarette tax is included in the price on which the sales tax is computed.

## 9. Specific agency or political subdivisions affected:

Department of Taxation

## 10.Technical amendment necessary: No.

## 11.Other comments:

## Virginia Cigarette Tax

Virginia first imposed a state cigarette tax in 1960, at a rate of three cents per pack. A similar tax was also imposed on cigars. The tax rate on cigarettes remained at three cents per pack until 1966, when Virginia imposed a sales and use tax and simultaneously lowered the cigarette tax to 2.5 cents per pack, where it remains today. The tax on cigars was repealed in 1966 and Virginia currently taxes no other tobacco product other than cigarettes. Virginia's cigarette tax is currently the lowest state cigarette tax in the nation.

The cigarette tax is paid by wholesale dealers through the purchase of stamps, which must be affixed to each container from which cigarettes are sold. A discount equal to 2.5 cents for a ten-pack carton of cigarettes is available to wholesalers that stamp cigarettes. Wholesalers file a monthly report with the Department of Taxation showing the quantities of cigarettes purchased and stamped.

## Taxation of Cigarettes in Other States

All 50 states and the District of Columbia impose a tax on cigarettes. Six states, including Virginia, allow local governments to impose a tax on cigarettes in addition to the state cigarette tax. Current state cigarette tax rates range from a high of $\$ 1.51$ per pack in Massachusetts to a low of 2.5 cents per pack in Virginia. The median state cigarette tax in the U.S. is 48 cents per pack. The table below shows the cigarette tax rates in states bordering Virginia.

| State | Per Pack |
| :--- | :---: |
| District of Columbia | $\$ 0.65$ |
| Kentucky | $\$ 0.03$ |
| Maryland | $\$ 1.00$ |
| North Carolina | $\$ 0.05$ |
| Tennessee | $\$ 0.20$ |
| West Virginia | $\$ 0.17$ |

## Recent Trends in the State Taxation of Cigarettes

Nineteen states have increased cigarette tax rates during 2002. Three of these states have enacted additional cigarette tax increases that will become effective in either 2003 or 2004. Massachusetts enacted the largest per pack increase of 75 cents. Tennessee enacted the smallest per pack increase at 7 cents.

## Other Legislation

HB 1566 would impose a tax on cigarettes of 50 cents per pack and 5 cents per cigar and it would allow localities to impose a tax of 25 cents per pack and 3 cents per cigar.

HB 1712 would increase the state tax on cigarettes from 2.5 cents to 50 cents per pack.
HB 2247 would impose a tax on cigarettes of 25 cents per pack and it would allow localities to impose a tax of 50 cents per pack.

HB 2308 would make the possession of 100 cartons of cigarettes of more a Class 2 misdemeanor.

HB 2313 would impose a tax on cigarette manufacturers equal to 5 cents per pack.
SB 835 would impose a tax on cigarette manufacturers equal to 5 cents per pack.
SB 1113 would increase the state tax on cigarettes from two and one-half cents per pack to 60 cents per pack.
cc : Secretary of Finance

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