

2002 RECONVENED SESSION

SENATE SUBSTITUTE

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SENATE BILL NO. 672 AMENDMENT IN THE NATURE OF A SUBSTITUTE (Proposed by the Governor on April 8, 2002)

(Patron Prior to Substitute—Senator Chichester)

A BILL authorizing the issuance of Commonwealth of Virginia General Obligation Bonds in an amount not exceeding \$119,040,000 for the purpose of financing the cost of capital projects for parks and recreational facilities; authorizing the Treasury Board, by and with the consent of the Governor, to fix the details of such bonds and to provide for the sale of the bonds; authorizing the Treasury Board, by and with the consent of the Governor, to borrow money in anticipation of the issuance of the bonds; authorizing the issuance of refunding bonds, by and with the consent of the Governor; providing for the pledge of the full faith and credit of the Commonwealth for the payment of such obligations; providing that interest on such obligations shall be exempt from all taxation by the Commonwealth and any political subdivision thereof; and providing that this act shall not become effective and that no bonds shall be issued hereunder unless this act is approved by a majority of the qualified voters of the Commonwealth voting thereon at an election, as required by Article X, Section 9 (b) of the Constitution of Virginia.

Be it enacted by the General Assembly of Virginia:

1. § 1. Title. This act shall be known and may be cited as the "Commonwealth of Virginia Parks and Natural Areas Bond Act of 2002."

§ 2. Authorization of Bonds and Bond Anticipation Notes (BANs). The authorization to issue bonds hereunder is subject to a favorable vote of a majority of the qualified voters voting on this act at the November 5, 2002, general election as hereinafter provided.

Thereafter, the Treasury Board is hereby authorized, by and with the consent of the Governor, to sell and issue, at one time or from time to time, bonds of the Commonwealth, to be designated "Commonwealth of Virginia General Obligation Bonds, Series...", in an aggregate principal amount not exceeding \$119,040,000. The Treasury Board is further authorized, by and with the consent of the Governor, to borrow money in anticipation of the issuance of the bonds by the issuance of bond anticipation notes ("BANs"), including BANs issued as commercial paper.

§ 3. Purpose; Projects. The proceeds of the bonds and BANs, excluding amounts needed to pay issuance costs and other financing expenses, shall be used as provided in § 4 hereof for capital projects for parks and recreational facilities as follows:

Park and Recreational Facilities		Amount
Acquisition of land for Natural Area Preserves and Parks		\$30,000,000
Construction of the following projects at existing state parks:		
Park	Description of project	
Bear Creek Lake	New cabin/meeting facility construction/ picnic shelter construction	4,550,000
Belle Isle	Construct new campground and visitors center	3,000,000
Belle Isle	Expand maintenance complex	250,000
Breaks Interstate	Construct campground	300,000
Breaks Interstate	Restaurant facility upgrade	100,000
Chippokes	Replace Chippokes Plantation water system	620,000
Chippokes	Renovations and maintenance	3,000,000
Chippokes	Expand concession and campground	1,000,000

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59	Claytor Lake	Construct new cabins with docks and	
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61		expand marina	3,400,000
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63	Douthat	Construct additional cabins	1,500,000
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65	Douthat	Construct equestrian camping area	700,000
66			
67	Fairy Stone	Dredge lake and construct new boat ramp	1,400,000
68			
69	Fairy Stone	Construct equestrian camping area/horse	
70			
71		support facility	300,000
72			
73	False Cape	Visitor center/administrative offices	750,000
74			
75	First Landing	Improve visitors center	400,000
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77	First Landing	Improve campgrounds	720,000 -
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79			
80	First Landing	Construct storage area/pole sheds	150,000
81			
82	First Landing	Replace campground bathhouses	500,000
83			
84	First Landing	Improve Chesapeake Bay Center and Trail	
85			
86		Center	750,000
87			
88	Grayson Highlands	Renovate visitors center	500,000
89			
90	Grayson Highlands	Construct group campground	300,000
91			
92	Grayson Highlands	Utility improvements	150,000
93			
94	Holliday Lake	Construction campground	500,000
95			
96	Hungry Mother	Dredge lake	1,375,000
97			
98	Hungry Mother	Replace water lines	388,000
99			
100	Hungry Mother	Acquire and develop campground	1,000,000
101			
102	Hungry Mother	Construct visitors center	145,000
103			
104	James River	Construct campground	500,000
105			
106	James River	Construct cabins	4,500,000
107			
108	James River	Construct equestrian camping area	500,000
109			
110	James River	Construct visitors center/office complex	1,200,000
111			
112	Kiptopeke	Construct overnight facilities	2,500,000
113			
114	Kiptopeke	Upgrade campground infrastructure	250,000

115			
116	Lake Anna	Construct new cabins and campsites	4,500,000
117			
118	Leesylvania	Construct boat piers/picnic shelter	300,000
119			
120	Mason Neck	Construct new office/administrative complex/	
121			
122		staff residences	730,000
123			
124	Mason Neck	Road Improvements	200,000
125			
126	Natural Tunnel	Construct cabins/campground/bathhouse	3,500,000
127			
128	New River Trail	Expand water distribution system	150,000
129			
130	New River Trail	Trail access and safety improvements	850,000
131			
132	New River Trail	Renovate historic Foster Falls complex	2,500,000
133			
134	Occoneechee	Construct cabins	3,500,000
135			
136	Occoneechee	Construct equestrian camping area	600,000
137			
138	Occoneechee	Construct visitor contact station	120,000
139			
140	Pocahontas	Road repairs	600,000
141			
142	Pocahontas	Construct equestrian center and camping area	1,500,000
143			
144	Pocahontas	Construct parking areas	225,000
145			
146	Pocahontas	Expand campground and construct cabins	2,500,000
147			
148	Sailor's Creek		
149			
150	Battlefield	Construct visitor center and	
151			
152		support facility	1,120,000
153			
154	Sailor's Creek		
155			
156	Battlefield	Renovate historic Hillsman House	400,000
157			
158	Shenandoah		
159			
160	"Andy Guest"	Construct road, cabins, and campground	5,168,000
161			
162	Shenandoah		
163			
164	"Andy Guest"	Construct visitor center/office	1,000,000
165			
166	Sky Meadows	Construct picnic area	250,000
167			
168	Sky Meadows	Expand campground/Appalachian Trail shelters	200,000
169			
170	Smith Mountain Lake	Construct visitor center/campground	1,500,000

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172	Smith Mountain Lake	Improve boat ramp parking	150,000
173			
174	Staunton River	Renovate visitor center	460,000
175			
176	Staunton River	Construct equestrian camping area	750,000
177			
178	Staunton River	Boat ramp improvements	200,000
179			
180	Staunton River		
181			
182	Battlefield	Upgrade utilities	500,000
183			
184	Staunton River		
185			
186	Battlefield	Construct equestrian camping area	100,000
187			
188	Staunton River		
189			
190	Battlefield	Renovate historic Mulberry Hill mansion	300,000
191			
192	Twin Lakes	Construct maintenance area/staff residence	774,000
193			
194	Westmoreland	Construct office complex, visitor and	
195			
196		birding center	1,150,000
197			
198	Wilderness Road	Construct utilities, roads, picnic area,	
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200		staff residence and parking	1,245,000
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202	Wilderness Road	Construct visitor center	1,000,000
203			
204	Wilderness Road	Renovate historic Karlan mansion	300,000
205			
206	York River	Improve boat ramp facilities	500,000
207			
208	Various parks	Repair Shoreline Erosion	4,500,000
209			
210	Various parks	Acquire in-holdings and adjacent properties	6,500,000
211			
212	Various parks	Trail Improvements	2,000,000
213			
214	Total of construction projects in existing parks		89,040,000
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216	GRAND TOTAL		\$119,040,000
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218 *The General Assembly hereby finds and determines that the estimated useful life of the capital*
 219 *projects listed above is in excess of twenty-five years.*

220 *If any capital project relates to more than one state park or recreational facility, the Governor or his*
 221 *designee shall determine the amount to be allocated within such capital project to each such state park*
 222 *or recreational facility. To the extent that the cost of any capital project listed above is less than the*
 223 *amount allocated to such project, the Governor or his designee may increase the amount allocated to*
 224 *any other capital project listed above. No such allocation to a capital project may be increased,*
 225 *however, until it has been demonstrated to the satisfaction of the Governor or his designee that (a) the*
 226 *cost of the capital project has been reduced to the extent reasonable, (b) the capital project has not*
 227 *been expanded or enhanced beyond that originally approved, and (c) the capital project is suitable and*

adequate for the scope originally intended. No increase in the amount allocated to any capital project shall constitute an authorization for the issuance of bonds in an amount in excess of the aggregate amount authorized hereunder. No allocation shall be made to any capital project included herein until all applicable requirements of § 10.1-200.1 of the Code of Virginia have been met.

§ 4. Application of Proceeds. Proceeds (including any premium) of the bonds and any BANs (except the proceeds of (i) bonds the issuance of which has been anticipated by BANs, (ii) refunding bonds and (iii) refunding BANs) shall be deposited by the State Treasurer in a special capital outlay fund in the State Treasury and shall be disbursed only for the purpose for which the bonds or any BANs have been issued. In the event that the proceeds of the bonds or BANs exceed the cost of the projects specified in § 3, the Treasury Board shall cause such excess proceeds to be applied to the retirement of the bonds or BANs. The proceeds of (i) bonds the issuance of which has been anticipated by BANs, (ii) refunding bonds and (iii) refunding BANs and any funds provided by the General Assembly, or available from any other source, for the purpose, shall be used to pay such BANs, refunded bonds and refunded BANs.

The proceeds of the bonds and any refunding bonds or BANs are hereby appropriated for disbursement from the state treasury for the current biennium pursuant to Article X, Section 7 of the Constitution of Virginia, and § 2.2-1819 of the Code of Virginia. The general conditions and general provisions of the general appropriation act enacted pursuant to Chapter 15 (§ 2.2-1500 et seq.) of Title 2.2 of the Code of Virginia, in effect from time to time, and all of the terms and conditions contained therein shall apply to the capital projects listed in § 3. The Governor or his designee is hereby authorized to increase the appropriation for any project listed in § 3 by the amount of the proceeds of donations, gifts, grants or other nongeneral funds paid into the state treasury in excess of such appropriation.

§ 5. Details, sale of bonds and BANs. The bonds shall be dated, shall mature at such time or times not exceeding twenty-five years from their date or dates and may be made redeemable before their maturity or maturities at such price or prices or within such price parameters, all as may be determined by the Treasury Board, by and with the consent of the Governor. The principal of the bonds shall be amortized by payment into a sinking fund or otherwise, in annual installments. The first annual installment of principal of the bonds shall become due not later than one-tenth of the term of the bonds, and no installment of principal of the bonds shall be more than twice the smallest previous installment. Any such sinking fund shall not be appropriated for any other purpose.

The bonds shall be in such form, shall bear interest at such rate or rates, either at fixed rates or at rates established by formula or other method, and may contain such other provisions, all as the Treasury Board or the State Treasurer, when authorized by the Treasury Board, may determine. The principal of and premium, if any, and interest on the bonds and BANs shall be payable in lawful money of the United States of America. Bonds and BANs may be certificated or uncertificated as determined by the Treasury Board. The Treasury Board may contract for services of such registrars, transfer agents, or other authenticating agents as it deems appropriate to maintain a record of the persons entitled to the bonds and BANs. Bonds and BANs may be issued under a system of book entry for recording the ownership and transfer of ownership rights to receive payments on the bonds and BANs. The Treasury Board shall fix the denomination or denominations of the bonds and the place or places of payment of principal, premium, if any, and interest, which may be at the office of the State Treasurer or at any one or more banks or trust companies within or without the Commonwealth.

The Treasury Board may sell the bonds and any BANs in such manner, either by competitive bidding, negotiated sale or private placement, and for such price as it may determine, by and with consent of the Governor, to be in the interest of the Commonwealth.

At the discretion of the Treasury Board, bonds and BANs may be issued at one time or in part from time to time and may be issued and sold at the same time with other general obligation bonds and bond anticipation notes, respectively, of the Commonwealth authorized pursuant to Article X, Section 9(a)(3), (b) or (c) of the Constitution of Virginia, either as separate issues, as a combined issue designated "Commonwealth of Virginia General Obligation Bonds [Bond Anticipation Notes], Series 20....," or as a combination of both. The bonds and BANs shall be signed on behalf of the Commonwealth by the Governor and by the State Treasurer, or shall bear their facsimile signatures, and shall bear the lesser seal of the Commonwealth or a facsimile thereof. In the event that the bonds or BANs bear the facsimile signature of the State Treasurer, they shall be signed by such administrative assistant as the State Treasurer shall determine or by such registrar or paying agent as may be designated to sign them by the Treasury Board. If any officer whose signature or facsimile signature shall appear on any bonds or BANs shall cease to be such officer before the delivery, such signature or such facsimile shall nevertheless be valid and sufficient for all purposes the same as if such officer had remained in office until such delivery, and any bond or BAN may bear the facsimile signature of, or may be signed by, such persons as at the actual time of the execution are the proper officers to sign such bond or BAN although, at the date of such bond or BAN, such persons may not have been such officers.

§ 6. *Refunding.* The Treasury Board is hereby authorized, by and with the consent of the Governor, to sell and issue, at one time or from time to time, refunding bonds and BANs of the Commonwealth, to refund any or all of the bonds and BANs, respectively, issued under this act or otherwise pursuant to Article X, Section 9(b), of the Constitution of Virginia. Refunding bonds and BANs may be issued in a principal amount up to the amount necessary to pay at maturity or redeem the bonds and BANs to be refunded and pay all issuance costs and other financing expenses of the refunding. Such refunding bonds and BANs may be issued whether or not the bonds or BANs to be refunded are then subject to redemption. Any escrow or trust fund established with the proceeds from the sale of refunding bonds shall be irrevocably pledged to the payment of the bonds or BANs to be refunded, and shall be used solely to pay such bonds or BANs at maturity or upon redemption or for the purchase of not less than all of the bonds or BANs to be refunded. Any such escrow or trust fund shall constitute a special fund for the payment of such refunded bonds or BANs, and such refunded bonds or BANs, to the extent of amounts, including the maturity amounts of investments, set aside for the payment thereof in such escrow or trust fund, shall not be included for the purposes of determining any limitations upon the amount of bonded indebtedness of the Commonwealth that may be incurred pursuant to Article X, Section 9(b), of the Constitution of Virginia. The Treasury Board may, however, direct that the interest received from the investment of the proceeds of the bonds or BANs be transferred to the general fund of the State Treasury.

§ 7. *Authorized Investments.* Pending the application of the proceeds of the bonds or BANs (including refunding bonds and BANs) to the purpose for which they have been authorized and the application of funds set aside for the purpose to the payment of bonds or BANs, they may be invested by the State Treasurer in securities that are legal investments under the laws of the Commonwealth for public funds and sinking funds, as the case may be. Whenever the State Treasurer receives interest from the investment of the proceeds of bonds or any BANs, such interest shall become a part of the principal of the bonds or any BANs and shall be used in the same manner as required for principal of the bonds or BANs. The Treasury Board may, however, direct that the interest received from the investment of the proceeds of the bonds or BANs be transferred to the general fund of the State Treasury.

§ 8. *Security for bonds and BANs.* The full faith and credit of the Commonwealth is hereby irrevocably pledged for the payment of the principal of and the interest on bonds, refunding bonds, and (unless the Treasury Board, by and with the consent of the Governor, shall provide otherwise) BANs issued under this act. The proceeds of (i) bonds the issuance of which has been anticipated by BANs, (ii) refunding bonds and (iii) refunding BANs are hereby irrevocably pledged for the payment of principal of and interest and any premium on such bonds or BANs to be refunded thereby. In addition, the Treasury Board may pledge the full faith and credit of the Commonwealth for the payment of the principal of and interest on any BANs. If sufficient funds are not appropriated in the general appropriations act for any fiscal year for the timely payment of the principal of and the interest on the bonds, any refunding bonds or any BANs where the full faith and credit of the Commonwealth has been pledged, there shall be set apart by direction of the Governor, from the first general fund revenues received during such fiscal year and thereafter, a sum sufficient to pay such principal and interest.

§ 9. *Expenses.* All expenses incurred under this act shall be paid from the proceeds of the bonds, or any refunding bonds or BANs, or from any other available funds as the Treasury Board shall determine.

§ 10. *Exemption of interest from tax.* The bonds and BANs issued under the provisions of this Act, their transfer, and the income therefrom, including any profit made on the sale thereof, shall at all times be exempt from taxation by the Commonwealth and by any political subdivision thereof. The interest on the bonds and any refunding bonds or BANs may be subject to inclusion in gross income of the holders thereof for federal income tax purposes.

§ 11. *Referendum.* The question of the effectiveness of this act and the authorization of the bonds shall be submitted to the qualified voters of the Commonwealth at the general election to be held on Tuesday, November 5, 2002. The referendum shall be supervised and held, notice thereof given, ballots prepared, returns made and certified, votes canvassed and results ascertained and made known, as provided by law. The ballots to be used at the election shall pose the question in substantially the following form:

QUESTION: Shall Chapter ___, Acts of the General Assembly of 2002, authorizing the issuance of general obligation bonds of the Commonwealth of Virginia in the maximum amount of \$119,040,000 pursuant to Article X, Section 9(b) of the Constitution of Virginia for capital projects for parks and recreational facilities, take effect?

After the general election, the State Board of Elections shall without delay make out, certify, and transmit to the Governor and to the Treasury Board an official copy of the report of the whole number of votes cast at the election for and against the act.

If a majority of those voting thereon shall vote in favor of this act, this act shall take effect and the bonds may be issued as hereinabove provided. If a majority of those voting thereon shall vote against this act, this act shall not take effect and the bonds shall not be issued.

The expenses incurred in conducting this election shall be defrayed as in the case of election of members of the General Assembly.

§ 12. Reimbursement. The Department of Conservation and Recreation may apply any available nongeneral funds to initiate a project authorized in § 3 hereof, and the appropriations provided for in this act may be used to reimburse the Department for nongeneral funds so applied. Such reimbursement shall be contingent upon the availability of appropriations provided for in this act. Reimbursement shall be made only for projects authorized in § 3 hereof which were supplemented with nongeneral funds on and after January 1, 2002, provided that any such expenditures have received the prior written approval of the Director of the Department of Planning and Budget.

§ 13. Severability. The provisions of this act or the application thereof to any person or circumstance that are held invalid shall not affect the validity of other provisions or applications of this act that can be given effect without the invalid provisions or applications.

2. That on or before September 1, 2002, the Department of Conservation and Recreation shall provide to the Governor and the chairmen of the Senate Finance Committee and the House Appropriations Committee an implementation plan for the completion of the capital projects listed in the first enactment of this act. The plan shall include as a minimum: (i) the proposed construction schedule for each project indicating the anticipated start-up date for the project as well as the projected completion date for the project, taking into consideration the budgetary and programmatic capacity of the agency or institution to operate the completed capital project, (ii) detailed draw schedules indicating the monthly cash needs to finance expenditures from the start-up date to the completion date of each project, and (iii) an estimate of the additional costs for the staffing and equipping of each project as well as an identification of the anticipated source of funding to cover such additional costs for each project. The Governor shall prescribe a uniform format for the preparation of this submission.

3. That on or before January 15, 2003, the Governor shall release his proposed plan for the execution of the capital projects listed in the first enactment of this act. To the extent practicable, the Governor's plan shall be based on the implementation plans submitted by the Department of Conservation and Recreation pursuant to the second enactment of this act. However, the Governor shall modify such implementation plan, as necessary, to provide for the orderly issuance of the bonds authorized in this act and to ensure that the Commonwealth (i) stays within the appropriations in the general appropriation act to pay the debt service on such bonds, (ii) acts within its budgetary ability to open and operate such completed capital projects, (iii) adheres to the limits of its capacity to issue tax-supported debt, and (iv) complies with all other provisions of law regarding its authority to issue debt.

Should the Governor find the need to make modification in any of the project schedules proposed by the Department of Conservation and Recreation to meet the purposes stated herein, he shall direct the Secretary of Finance to confer with the chairmen of the Senate Finance Committee and the House Appropriations Committee and the Department of Conservation and Recreation and develop criteria to determine which projects continue on schedule as planned and which projects are deferred.

4. That commensurate with the release of the Governor's proposed plan for the execution of the capital projects pursuant to the third enactment of this act, the Secretaries of Administration and Finance shall jointly release recommendations to expedite the capital outlay review process as set forth in § 2.2-1132 of the Code of Virginia. Such recommendations shall indicate whether they can be implemented administratively or whether legislation will be necessary prior to their implementation.

5. That the Secretary of Finance, in conjunction with the Secretaries of Natural Resources and Administration, shall provide to the chairmen of the Senate Finance Committee and House Appropriations Committee, beginning in 2003, by September 1 of each year, until such capital projects as are herein authorized are completed, a status report on the projects, including (i) the status of compliance with the expedited capital outlay review process as set forth in the fourth enactment of this act and § 2.2-1132 of the Code of Virginia; and (ii) the most recent approved draw schedules for the projects included in this act.

6. That there is hereby appropriated to the State Board of Elections from the general fund of the state treasury an amount not to exceed \$125,000 for the costs of public notices and other information required to be published in connection with the referendum on this act at the November 5, 2002, general election. #