2002 SESSION

ENROLLED

[S 425]

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VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact §§ 2.2-3705 and 54.1-2505 of the Code of Virginia and to amend the 3 Code of Virginia by adding in Title 54.1 a chapter numbered 25.2, consisting of sections numbered 4 54.1-2519 through 54.1-2525, relating to the establishment of the Prescription Monitoring Program; 5 penalties.

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Approved

8 Be it enacted by the General Assembly of Virginia:

9 1. That §§ 2.2-3705 and 54.1-2505 of the Code of Virginia are amended and reenacted and that the 10 Code of Virginia is amended by adding in Title 54.1 a chapter numbered 25.2, consisting of sections numbered 54.1-2519 through 54.1-2525, as follows: 11 12

§ 2.2-3705. Exclusions to application of chapter.

13 A. The following records are excluded from the provisions of this chapter but may be disclosed by the custodian in his discretion, except where such disclosure is prohibited by law: 14

15 1. Confidential records of all investigations of applications for licenses and permits, and all licensees and permittees made by or submitted to the Alcoholic Beverage Control Board, the State Lottery 16 17 Department, the Virginia Racing Commission, or the Charitable Gaming Commission.

18 2. State income, business, and estate tax returns, personal property tax returns, scholastic and 19 confidential records held pursuant to § 58.1-3.

3. Scholastic records containing information concerning identifiable individuals, except that such 20 21 access shall not be denied to the person who is the subject thereof, or the parent or legal guardian of the 22 student. However, no student shall have access to (i) financial records of a parent or guardian or (ii) 23 records of instructional, supervisory, and administrative personnel and educational personnel ancillary 24 thereto, which are in the sole possession of the maker thereof and that are not accessible or revealed to 25 any other person except a substitute.

26 The parent or legal guardian of a student may prohibit, by written request, the release of any 27 individual information regarding that student until the student reaches the age of eighteen years. For 28 scholastic records of students under the age of eighteen years, the right of access may be asserted only 29 by his legal guardian or parent, including a noncustodial parent, unless such parent's parental rights have 30 been terminated or a court of competent jurisdiction has restricted or denied such access. For scholastic 31 records of students who are emancipated or attending a state-supported institution of higher education, 32 the right of access may be asserted by the student.

33 Any person who is the subject of any scholastic record and who is eighteen years of age or older 34 may waive, in writing, the protections afforded by this subdivision. If the protections are so waived, the 35 public body shall open such records for inspection and copying.

4. Personnel records containing information concerning identifiable individuals, except that access 36 37 shall not be denied to the person who is the subject thereof. Any person who is the subject of any personnel record and who is eighteen years of age or older may waive, in writing, the protections 38 39 afforded by this subdivision. If the protections are so waived, the public body shall open such records 40 for inspection and copying.

41 5. Medical and mental records, except that such records may be personally reviewed by the subject 42 person or a physician of the subject person's choice. However, the subject person's mental records may 43 not be personally reviewed by such person when the subject person's treating physician has made a part 44 of such person's records a written statement that in his opinion a review of such records by the subject 45 person would be injurious to the subject person's physical or mental health or well-being.

Where the person who is the subject of medical records is confined in a state or local correctional 46 47 facility, the administrator or chief medical officer of such facility may assert such confined person's right 48 of access to the medical records if the administrator or chief medical officer has reasonable cause to 49 believe that such confined person has an infectious disease or other medical condition from which other persons so confined need to be protected. Medical records shall only be reviewed and shall not be 50 copied by such administrator or chief medical officer. The information in the medical records of a 51 52 person so confined shall continue to be confidential and shall not be disclosed by the administrator or 53 chief medical officer of the facility to any person except the subject or except as provided by law.

54 For the purposes of this chapter, statistical summaries of incidents and statistical data concerning 55 patient abuse as may be compiled by the Commissioner of the Department of Mental Health, Mental 56 Retardation and Substance Abuse Services shall be open to inspection and copying as provided in

57 § 2.2-3704. No such summaries or data shall include any patient-identifying information. Where the 58 person who is the subject of medical and mental records is under the age of eighteen, his right of access 59 may be asserted only by his guardian or his parent, including a noncustodial parent, unless such parent's 60 parental rights have been terminated or a court of competent jurisdiction has restricted or denied such 61 access. In instances where the person who is the subject thereof is an emancipated minor or a student in 62 a public institution of higher education, the right of access may be asserted by the subject person.

6. Working papers and correspondence of the Office of the Governor; Lieutenant Governor; the 63 64 Attorney General; the members of the General Assembly or the Division of Legislative Services; the mayor or chief executive officer of any political subdivision of the Commonwealth; or the president or 65 66 other chief executive officer of any public institution of higher education in Virginia. However, no record which is otherwise open to inspection under this chapter shall be deemed exempt by virtue of the 67 fact that it has been attached to or incorporated within any working paper or correspondence. 68 69

As used in this subdivision:

70 "Working papers" means those records prepared by or for an above-named public official for his personal or deliberative use. 71

"Office of the Governor" means the Governor; his chief of staff, counsel, director of policy, Cabinet 72 73 Secretaries, and the Director of the Virginia Liaison Office; and those individuals to whom the Governor 74 has delegated his authority pursuant to § 2.2-104.

75 7. Written advice of legal counsel to state, regional or local public bodies or public officials and any 76 other records protected by the attorney-client privilege.

77 8. Legal memoranda and other work product compiled specifically for use in litigation or for use in 78 an active administrative investigation concerning a matter that is properly the subject of a closed 79 meeting under § 2.2-3711.

80 9. Confidential letters and statements of recommendation placed in the records of educational 81 agencies or institutions respecting (i) admission to any educational agency or institution, (ii) an application for employment, or (iii) receipt of an honor or honorary recognition. 82

10. Library records that can be used to identify both (i) any library patron who has borrowed 83 84 material from a library and (ii) the material such patron borrowed.

85 11. Any test or examination used, administered or prepared by any public body for purposes of evaluation of (i) any student or any student's performance, (ii) any employee or employment seeker's 86 qualifications or aptitude for employment, retention, or promotion, or (iii) qualifications for any license 87 88 or certificate issued by a public body.

89 As used in this subdivision, "test or examination" shall include (i) any scoring key for any such test 90 or examination and (ii) any other document that would jeopardize the security of the test or 91 examination. Nothing contained in this subdivision shall prohibit the release of test scores or results as 92 provided by law, or limit access to individual records as provided by law. However, the subject of such 93 employment tests shall be entitled to review and inspect all records relative to his performance on such 94 employment tests.

When, in the reasonable opinion of such public body, any such test or examination no longer has any 95 96 potential for future use, and the security of future tests or examinations will not be jeopardized, the test 97 or examination shall be made available to the public. However, minimum competency tests administered 98 to public school children shall be made available to the public contemporaneously with statewide release 99 of the scores of those taking such tests, but in no event shall such tests be made available to the public 100 later than six months after the administration of such tests.

12. Applications for admission to examinations or for licensure and scoring records maintained by 101 102 the Department of Health Professions or any board in that department on individual licensees or applicants. However, such material may be made available during normal working hours for copying, at 103 104 the requester's expense, by the individual who is the subject thereof, in the offices of the Department of 105 Health Professions or in the offices of any health regulatory board, whichever may possess the material.

13. Records of active investigations being conducted by the Department of Health Professions or by 106 107 any health regulatory board in the Commonwealth.

14. Records recorded in or compiled exclusively for use in closed meetings lawfully held pursuant to 108 109 § 2.2-3711. However, no record that is otherwise open to inspection under this chapter shall be deemed 110 exempt by virtue of the fact that it has been reviewed or discussed in a closed meeting.

15. Reports, documentary evidence and other information as specified in §§ 2.2-706 and 63.1-55.4. 111

16. Proprietary information gathered by or for the Virginia Port Authority as provided in 112 § 62.1-132.4 or § 62.1-134.1. 113

114 17. Contract cost estimates prepared for the confidential use of the Department of Transportation in awarding contracts for construction or the purchase of goods or services, and records and automated 115 systems prepared for the Department's Bid Analysis and Monitoring Program. 116

117 18. Vendor proprietary information software that may be in the official records of a public body. For

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118 the purpose of this subdivision, "vendor proprietary software" means computer programs acquired from a 119 vendor for purposes of processing data for agencies or political subdivisions of the Commonwealth.

120 19. Financial statements not publicly available filed with applications for industrial development 121 financings.

20. Data, records or information of a proprietary nature produced or collected by or for faculty or
staff of public institutions of higher education, other than the institutions' financial or administrative
records, in the conduct of or as a result of study or research on medical, scientific, technical or scholarly
issues, whether sponsored by the institution alone or in conjunction with a governmental body or a
private concern, where such data, records or information has not been publicly released, published,
copyrighted or patented.

128 21. Lists of registered owners of bonds issued by a political subdivision of the Commonwealth,
129 whether the lists are maintained by the political subdivision itself or by a single fiduciary designated by
130 the political subdivision.

131 22. Confidential proprietary records, voluntarily provided by private business pursuant to a promise 132 of confidentiality from the Department of Business Assistance, the Virginia Economic Development 133 Partnership, the Virginia Tourism Authority, or local or regional industrial or economic development 134 authorities or organizations, used by the Department, the Partnership, the Authority, or such entities for 135 business, trade and tourism development; and memoranda, working papers or other records related to 136 businesses that are considering locating or expanding in Virginia, prepared by the Partnership, where 137 competition or bargaining is involved and where, if such records are made public, the financial interest 138 of the governmental unit would be adversely affected.

139 23. Information that was filed as confidential under the Toxic Substances Information Act140 (§ 32.1-239 et seq.), as such Act existed prior to July 1, 1992.

141 24. Confidential records, including victim identity, provided to or obtained by staff in a rape crisis142 center or a program for battered spouses.

143 25. Computer software developed by or for a state agency, state-supported institution of higher144 education or political subdivision of the Commonwealth.

145 26. Investigator notes, and other correspondence and information, furnished in confidence with
146 respect to an active investigation of individual employment discrimination complaints made to the
147 Department of Human Resource Management. However, nothing in this section shall prohibit the
148 disclosure of information taken from inactive reports in a form that does not reveal the identity of
149 charging parties, persons supplying the information or other individuals involved in the investigation.

150 27. Fisheries data that would permit identification of any person or vessel, except when required by 151 court order as specified in § 28.2-204.

152 28. Records of active investigations being conducted by the Department of Medical Assistance153 Services pursuant to Chapter 10 (§ 32.1-323 et seq.) of Title 32.1.

154 29. Records and writings furnished by a member of the General Assembly to a meeting of a standing
155 committee, special committee or subcommittee of his house established solely for the purpose of
156 reviewing members' annual disclosure statements and supporting materials filed under § 30-110 or of
157 formulating advisory opinions to members on standards of conduct, or both.

30. Customer account information of a public utility affiliated with a political subdivision of the
Commonwealth, including the customer's name and service address, but excluding the amount of utility
service provided and the amount of money paid for such utility service.

31. Investigative notes and other correspondence and information furnished in confidence with 161 162 respect to an investigation or conciliation process involving an alleged unlawful discriminatory practice under the Virginia Human Rights Act (§ 2.2-3900 et seq.) or under any local ordinance adopted in 163 accordance with the authority specified in § 2.2-2638, or adopted pursuant to § 15.2-965, or adopted 164 165 prior to July 1, 1987, in accordance with applicable law, relating to local human rights or human 166 relations commissions. However, nothing in this section shall prohibit the distribution of information 167 taken from inactive reports in a form that does not reveal the identity of the parties involved or other 168 persons supplying information.

32. Investigative notes; proprietary information not published, copyrighted or patented; information 169 170 obtained from employee personnel records; personally identifiable information regarding residents, 171 clients or other recipients of services; and other correspondence and information furnished in confidence 172 to the Department of Social Services in connection with an active investigation of an applicant or 173 licensee pursuant to Chapters 9 (§ 63.1-172 et seq.) and 10 (§ 63.1-195 et seq.) of Title 63.1. However, 174 nothing in this section shall prohibit disclosure of information from the records of completed 175 investigations in a form that does not reveal the identity of complainants, persons supplying information, 176 or other individuals involved in the investigation.

33. Personal information, as defined in § 2.2-3801, (i) filed with the Virginia Housing DevelopmentAuthority concerning individuals who have applied for or received loans or other housing assistance or

179 who have applied for occupancy of or have occupied housing financed, owned or otherwise assisted by 180 the Virginia Housing Development Authority; (ii) concerning persons participating in or persons on the 181 waiting list for federally funded rent-assistance programs; (iii) filed with any local redevelopment and 182 housing authority created pursuant to § 36-4 concerning persons participating in or persons on the waiting list for housing assistance programs funded by local governments or by any such authority; or 183 184 (iv) filed with any local redevelopment and housing authority created pursuant to § 36-4 or any other 185 local government agency concerning persons who have applied for occupancy or who have occupied 186 affordable dwelling units established pursuant to § 15.2-2304 or § 15.2-2305. However, access to one's 187 own information shall not be denied.

188 34. Records regarding the siting of hazardous waste facilities, except as provided in § 10.1-1441, if 189 disclosure of them would have a detrimental effect upon the negotiating position of a governing body or 190 on the establishment of the terms, conditions and provisions of the siting agreement.

191 35. Appraisals and cost estimates of real property subject to a proposed purchase, sale or lease, prior 192 to the completion of such purchase, sale or lease.

193 36. Records containing information on the site specific location of rare, threatened, endangered or 194 otherwise imperiled plant and animal species, natural communities, caves, and significant historic and 195 archaeological sites if, in the opinion of the public body that has the responsibility for such information, 196 disclosure of the information would jeopardize the continued existence or the integrity of the resource. 197 This exemption shall not apply to requests from the owner of the land upon which the resource is 198 located.

199 37. Records, memoranda, working papers, graphics, video or audio tapes, production models, data 200 and information of a proprietary nature produced by or for or collected by or for the State Lottery 201 Department relating to matters of a specific lottery game design, development, production, operation, 202 ticket price, prize structure, manner of selecting the winning ticket, manner of payment of prizes to holders of winning tickets, frequency of drawings or selections of winning tickets, odds of winning, 203 204 advertising, or marketing, where such official records have not been publicly released, published, copyrighted or patented. Whether released, published or copyrighted, all game-related information shall 205 206 be subject to public disclosure under this chapter upon the first day of sales for the specific lottery game 207 to which it pertains.

208 38. Records of studies and investigations by the State Lottery Department of (i) lottery agents, (ii) lottery vendors, (iii) lottery crimes under §§ 58.1-4014 through 58.1-4018, (iv) defects in the law or 209 210 regulations that cause abuses in the administration and operation of the lottery and any evasions of such 211 provisions, or (v) the use of the lottery as a subterfuge for organized crime and illegal gambling where 212 such official records have not been publicly released, published or copyrighted. All studies and 213 investigations referred to under clauses (iii), (iv) and (v) shall be open to inspection and copying upon 214 completion of the study or investigation.

215 39. Those portions of engineering and construction drawings and plans submitted for the sole purpose 216 of complying with the Building Code in obtaining a building permit that would identify specific trade 217 secrets or other information the disclosure of which would be harmful to the competitive position of the 218 owner or lessee. However, such information shall be exempt only until the building is completed. 219 Information relating to the safety or environmental soundness of any building shall not be exempt from 220 disclosure.

221 40. Records concerning reserves established in specific claims administered by the Department of the 222 Treasury through its Division of Risk Management as provided in Article 5 (§ 2.2-1832 et seq.) of 223 Chapter 18 of this title, or by any county, city, or town.

224 41. Information and records collected for the designation and verification of trauma centers and other 225 specialty care centers within the Statewide Emergency Medical Services System and Services pursuant to 226 Article 2.1 (§ 32.1-111.1 et seq.) of Chapter 4 of Title 32.1.

42. Reports and court documents required to be kept confidential pursuant to § 37.1-67.3.

227 228 43. Investigative notes, correspondence and information furnished in confidence, and records otherwise exempted by this chapter or any Virginia statute, provided to or produced by or for the (i) 229 230 Auditor of Public Accounts; (ii) Joint Legislative Audit and Review Commission; (iii) Department of the 231 State Internal Auditor with respect to an investigation initiated through the State Employee Fraud, Waste 232 and Abuse Hotline; or (iv) committee or the auditor with respect to an investigation or audit conducted 233 pursuant to § 15.2-825. Records of completed investigations shall be disclosed in a form that does not 234 reveal the identity of the complainants or persons supplying information to investigators. Unless 235 disclosure is prohibited by this section, the records disclosed shall include, but not be limited to, the 236 agency involved, the identity of the person who is the subject of the complaint, the nature of the 237 complaint, and the actions taken to resolve the complaint. If an investigation does not lead to corrective 238 action, the identity of the person who is the subject of the complaint may be released only with the 239 consent of the subject person.

240 44. Data formerly required to be submitted to the Commissioner of Health relating to the 241 establishment of new or the expansion of existing clinical health services, acquisition of major medical 242 equipment, or certain projects requiring capital expenditures pursuant to former § 32.1-102.3:4.

243 45. Documentation or other information that describes the design, function, operation or access 244 control features of any security system, whether manual or automated, which is used to control access to 245 or use of any automated data processing or telecommunications system.

246 46. Confidential financial statements, balance sheets, trade secrets, and revenue and cost projections 247 provided to the Department of Rail and Public Transportation, provided such information is exempt 248 under the federal Freedom of Information Act or the federal Interstate Commerce Act or other laws 249 administered by the Surface Transportation Board or the Federal Railroad Administration with respect to 250 data provided in confidence to the Surface Transportation Board and the Federal Railroad 251 Administration.

252 47. In the case of corporations organized by the Virginia Retirement System (i) proprietary 253 information provided by, and financial information concerning, coventurers, partners, lessors, lessees, or 254 investors and (ii) records concerning the condition, acquisition, disposition, use, leasing, development, 255 coventuring, or management of real estate, the disclosure of which would have a substantial adverse 256 impact on the value of such real estate or result in a competitive disadvantage to the corporation or 257 subsidiary.

258 48. Confidential proprietary records related to inventory and sales, voluntarily provided by private 259 energy suppliers to the Department of Mines, Minerals and Energy, used by that Department for energy 260 contingency planning purposes or for developing consolidated statistical information on energy supplies.

261 49. Confidential proprietary information furnished to the Board of Medical Assistance Services or the 262 Medicaid Prior Authorization Advisory Committee pursuant to Article 4 (§ 32.1-331.12 et seq.) of 263 Chapter 10 of Title 32.1.

264 50. Proprietary, commercial or financial information, balance sheets, trade secrets, and revenue and cost projections provided by a private transportation business to the Virginia Department of 265 266 Transportation and the Department of Rail and Public Transportation for the purpose of conducting transportation studies needed to obtain grants or other financial assistance under the Transportation 267 268 Equity Act for the 21st Century (P.L. 105-178) for transportation projects, provided such information is 269 exempt under the federal Freedom of Information Act or the federal Interstate Commerce Act or other 270 laws administered by the Surface Transportation Board or the Federal Railroad Administration with 271 respect to data provided in confidence to the Surface Transportation Board and the Federal Railroad 272 Administration. However, the exemption provided by this subdivision shall not apply to any wholly 273 owned subsidiary of a public body.

274 51. Names and addresses of subscribers to Virginia Wildlife magazine, published by the Department 275 of Game and Inland Fisheries, provided the individual subscriber has requested in writing that the 276 Department not release such information. 277

52. Information required to be provided pursuant to § 54.1-2506.1.

278 53. Confidential information designated as provided in subsection D of § 2.2-4342 as trade secrets or 279 proprietary information by any person who has submitted to a public body an application for 280 prequalification to bid on public construction projects in accordance with subsection B of § 2.2-4317.

281 54. All information and records acquired during a review of any child death by the State Child 282 Fatality Review team established pursuant to § 32.1-283.1, during a review of any child death by a local 283 or regional child fatality review team established pursuant to § 32.1-283.2, and all information and 284 records acquired during a review of any death by a family violence fatality review team established 285 pursuant to § 32.1-283.3.

286 55. Financial, medical, rehabilitative and other personal information concerning applicants for or 287 recipients of loan funds submitted to or maintained by the Assistive Technology Loan Fund Authority 288 under Chapter 11 (§ 51.5-53 et seq.) of Title 51.5.

289 56. Confidential proprietary records that are voluntarily provided by a private entity pursuant to a 290 proposal filed with a public entity under the Public-Private Transportation Act of 1995 (§ 56-556 et 291 seq.), pursuant to a promise of confidentiality from the responsible public entity, used by the responsible 292 public entity for purposes related to the development of a qualifying transportation facility; and 293 memoranda, working papers or other records related to proposals filed under the Public-Private 294 Transportation Act of 1995, where, if such records were made public, the financial interest of the public 295 or private entity involved with such proposal or the process of competition or bargaining would be 296 adversely affected. In order for confidential proprietary information to be excluded from the provisions 297 of this chapter, the private entity shall (i) invoke such exclusion upon submission of the data or other 298 materials for which protection from disclosure is sought, (ii) identify the data or other materials for 299 which protection is sought, and (iii) state the reasons why protection is necessary. For the purposes of this subdivision, the terms "public entity" and "private entity" shall be defined as they are defined in the 300

301 Public-Private Transportation Act of 1995.

57. Records of law-enforcement agencies, to the extent that such records contain specific tactical
 plans, the disclosure of which would jeopardize the safety or security of law-enforcement personnel or
 the general public; or records of emergency service agencies to the extent that such records contain
 specific tactical plans relating to antiterrorist activity.

58. All records of the University of Virginia or the University of Virginia Medical Center that
contain proprietary, business-related information pertaining to the operations of the University of
Virginia Medical Center, including its business development or marketing strategies and its activities
with existing or future joint venturers, partners, or other parties with whom the University of Virginia
Medical Center has formed, or forms, any arrangement for the delivery of health care, if disclosure of
such information would be harmful to the competitive position of the Medical Center.

59. Patient level data collected by the Board of Health and not yet processed, verified, and released,
pursuant to § 32.1-276.9, to the Board by the nonprofit organization with which the Commissioner of
Health has contracted pursuant to § 32.1-276.4.

60. Records of the Virginia Commonwealth University Health System Authority pertaining to any of 315 316 the following: an individual's qualifications for or continued membership on its medical or teaching staffs; proprietary information gathered by or in the possession of the Authority from third parties 317 318 pursuant to a promise of confidentiality; contract cost estimates prepared for confidential use in 319 awarding contracts for construction or the purchase of goods or services; data, records or information of 320 a proprietary nature produced or collected by or for the Authority or members of its medical or teaching 321 staffs; financial statements not publicly available that may be filed with the Authority from third parties; 322 the identity, accounts or account status of any customer of the Authority; consulting or other reports 323 paid for by the Authority to assist the Authority in connection with its strategic planning and goals; and 324 the determination of marketing and operational strategies where disclosure of such strategies would be 325 harmful to the competitive position of the Authority; and data, records or information of a proprietary nature produced or collected by or for employees of the Authority, other than the Authority's financial 326 327 or administrative records, in the conduct of or as a result of study or research on medical, scientific, 328 technical or scholarly issues, whether sponsored by the Authority alone or in conjunction with a 329 governmental body or a private concern, when such data, records or information have not been publicly 330 released, published, copyrighted or patented.

61. Confidential proprietary information or trade secrets, not publicly available, provided by a private
person or entity to the Virginia Resources Authority or to a fund administered in connection with
financial assistance rendered or to be rendered by the Virginia Resources Authority where, if such
information were made public, the financial interest of the private person or entity would be adversely
affected, and, after June 30, 1997, where such information was provided pursuant to a promise of
confidentiality.

337 62. Confidential proprietary records that are provided by a franchisee under § 15.2-2108 to its franchising authority pursuant to a promise of confidentiality from the franchising authority that relates 338 339 to the franchisee's potential provision of new services, adoption of new technologies or implementation 340 of improvements, where such new services, technologies or improvements have not been implemented 341 by the franchisee on a nonexperimental scale in the franchise area, and where, if such records were 342 made public, the competitive advantage or financial interests of the franchisee would be adversely 343 affected. In order for confidential proprietary information to be excluded from the provisions of this 344 chapter, the franchisee shall (i) invoke such exclusion upon submission of the data or other materials for 345 which protection from disclosure is sought, (ii) identify the data or other materials for which protection 346 is sought, and (iii) state the reason why protection is necessary.

347 63. Records of the Intervention Program Committee within the Department of Health Professions, to
348 the extent such records may identify any practitioner who may be, or who is actually, impaired to the
349 extent disclosure is prohibited by § 54.1-2517.

350 64. Records submitted as a grant application, or accompanying a grant application, to the 351 Commonwealth Neurotrauma Initiative Advisory Board pursuant to Article 12 (§ 32.1-73.1 et seq.) of 352 Chapter 2 of Title 32.1, to the extent such records contain (i) medical or mental records, or other data identifying individual patients or (ii) proprietary business or research-related information produced or 353 354 collected by the applicant in the conduct of or as a result of study or research on medical, rehabilitative, scientific, technical or scholarly issues, when such information has not been publicly released, published, 355 copyrighted or patented, if the disclosure of such information would be harmful to the competitive 356 357 position of the applicant.

358 65. Information that would disclose the security aspects of a system safety program plan adopted
359 pursuant to 49 C.F.R. Part 659 by the Commonwealth's designated Rail Fixed Guideway Systems Safety
360 Oversight agency; and information in the possession of such agency, the release of which would
361 jeopardize the success of an ongoing investigation of a rail accident or other incident threatening railway

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362 safety.

363 66. Documents and other information of a proprietary nature furnished by a supplier of charitable gaming supplies to the Charitable Gaming Commission pursuant to subsection E of § 18.2-340.34.

365 67. Personal information, as defined in § 2.2-3801, provided to the Board of the Virginia College
366 Savings Plan or its employees by or on behalf of individuals who have requested information about,
applied for, or entered into prepaid tuition contracts or savings trust account agreements pursuant to
368 Chapter 4.9 (§ 23-38.75 et seq.) of Title 23. Nothing in this subdivision shall be construed to prohibit
disclosure or publication of information in a statistical or other form that does not identify individuals or
370 provide personal information. Individuals shall be provided access to their own personal information.

371 68. Âny record copied, recorded or received by the Commissioner of Health in the course of an examination, investigation or review of a managed care health insurance plan licensee pursuant to \$\$ 373 \$\$ 32.1-137.4 and 32.1-137.5, including books, records, files, accounts, papers, documents, and any or all computer or other recordings.

375 69. Engineering and architectural drawings, operational, procedural, tactical planning or training 376 manuals, or staff meeting minutes or other records, the disclosure of which would reveal surveillance 377 techniques, personnel deployments, alarm systems or technologies, or operational and transportation 378 plans or protocols, to the extent such disclosure would jeopardize the security or employee safety of (i) 379 the Virginia Museum of Fine Arts or any of its warehouses; (ii) any government store or warehouse 380 controlled by the Department of Alcoholic Beverage Control; (iii) any courthouse, jail, detention or 381 law-enforcement facility; or (iv) any correctional or juvenile facility or institution under the supervision 382 of the Department of Corrections or the Department of Juvenile Justice.

383 70. Records and reports related to Virginia apple producer sales provided to the Virginia State Apple
384 Board pursuant to §§ 3.1-622 and 3.1-624.

385 71. Records of the Department of Environmental Quality, the State Water Control Board, State Air 386 Pollution Control Board or the Virginia Waste Management Board relating to (i) active federal 387 environmental enforcement actions that are considered confidential under federal law and (ii) 388 enforcement strategies, including proposed sanctions for enforcement actions. Upon request, such records 389 shall be disclosed after a proposed sanction resulting from the investigation has been proposed to the 390 director of the agency. This subdivision shall not be construed to prohibit the disclosure of records 391 related to inspection reports, notices of violation, and documents detailing the nature of any 392 environmental contamination that may have occurred or similar documents.

393 72. As it pertains to any person, records related to the operation of toll facilities that identify an
394 individual, vehicle, or travel itinerary including, but not limited to, vehicle identification data, vehicle
and system information; video or photographic images; Social Security or other identification
and numbers appearing on driver's licenses; credit card or bank account data; home addresses; phone
and numbers; or records of the date or time of toll facility use.

398 73. Records of the Department for Rights of Virginians with Disabilities consisting of documentary 399 evidence received or maintained by the Department or its agents in connection with specific complaints 400 or investigations, and records of communications between employees and agents of the Department and its clients or prospective clients concerning specific complaints, investigations or cases. Upon the conclusion of an investigation of a complaint, this exclusion shall no longer apply, but the Department 401 402 may not at any time release the identity of any complainant or person with mental illness, mental 403 **404** retardation, developmental disabilities or other disability, unless (i) such complainant or person or his 405 legal representative consents in writing to such identification or (ii) such identification is required by 406 court order.

407 74. Information furnished in confidence to the Department of Employment Dispute Resolution with
408 respect to an investigation, consultation, or mediation under Chapter 10 (§ 2.2-1000 et seq.) of this title,
409 and memoranda, correspondence and other records resulting from any such investigation, consultation or
410 mediation. However, nothing in this section shall prohibit the distribution of information taken from
411 inactive reports in a form that does not reveal the identity of the parties involved or other persons
412 supplying information.

413 75. Trade secrets, as defined in the Uniform Trade Secrets Act (§ 59.1-336 et seq.) of Title 59.1,
414 submitted by CMRS providers as defined in § 56-484.12 to the Wireless Carrier E-911 Cost Recovery
415 Subcommittee created pursuant to § 56-484.15, relating to the provision of wireless E-911 service.

416 76. Records of the State Lottery Department pertaining to (i) the social security number, tax
417 identification number, state sales tax number, home address and telephone number, personal and lottery
418 banking account and transit numbers of a retailer, and financial information regarding the nonlottery
419 operations of specific retail locations, and (ii) individual lottery winners, except that a winner's name,
420 hometown, and amount won shall be disclosed.

421 77. Records, information and statistical registries required to be kept confidential pursuant to 422 §§ 63.1-53 and 63.1-209.

423 78. All data, records, and reports relating to the prescribing and dispensing of covered substances to 424 recipients and any abstracts from such data, records, and reports that are in the possession of the 425 Prescription Monitoring Program pursuant to Chapter 25.2 (§ 54.1-2519 et seq.) of Title 54.1 and any 426 material relating to the operation or security of the Program.

427 B. Neither any provision of this chapter nor any provision of Chapter 38 (§ 2.2-3800 et seq.) of this 428 title shall be construed as denying public access to (i) contracts between a public official and a public 429 body, other than contracts settling public employee employment disputes held confidential as personnel 430 records under subdivision 4. of subsection A; (ii) records of the position, job classification, official 431 salary or rate of pay of, and records of the allowances or reimbursements for expenses paid to any 432 officer, official or employee of a public body; or (iii) the compensation or benefits paid by any 433 corporation organized by the Virginia Retirement System or its officers or employees. The provisions of 434 this subsection, however, shall not require public access to records of the official salaries or rates of pay 435 of public employees whose annual rate of pay is \$10,000 or less.

C. No provision of this chapter or Chapter 21 (§ 30-178 et seq.) of Title 30 shall be construed to 436 afford any rights to any person incarcerated in a state, local or federal correctional facility, whether or 437 438 not such facility is (i) located in the Commonwealth or (ii) operated pursuant to the Corrections Private 439 Management Act (§ 53.1-261 et seq.). However, this subsection shall not be construed to prevent an 440 incarcerated person from exercising his constitutionally protected rights, including, but not limited to, his 441 rights to call for evidence in his favor in a criminal prosecution.

442 § 54.1-2505. Powers and duties of Director of Department.

443 The Director of the Department shall have the following powers and duties:

444 1. To supervise and manage the Department;

445 2. To perform or consolidate such administrative services or functions as may assist the operation of 446 the boards;

447 3. To prepare, approve and submit to the Governor, after consultation with the boards, all requests 448 for appropriations and be responsible for all expenditures pursuant to appropriations; 449

4. To provide such office facilities as will allow the boards to carry out their duties;

450 5. To employ personnel as required for the proper performance of the responsibilities of the 451 Department subject to Chapter 29 (§ 2.2-2900 et seq.) of Title 2.2 within the limits of appropriations 452 made by law: 453

6. To receive all complaints made against regulated health care professionals;

7. To develop administrative policies and procedures governing the receipt and recording of 454 455 complaints;

456 8. To monitor the status of actions taken under the auspices of the boards regarding complaints until 457 the closure of each case;

458 9. To provide investigative and such other services as needed by the boards to enforce their 459 respective statutes and regulations; 460

10. To provide staff to assist in the performance of the duties of the Board of Health Professions;

11. To collect and account for all fees to be paid into each board and account for and deposit the 461 moneys so collected into a special fund from which the expenses of the regulatory boards, the Health 462 463 Practitioners' Intervention Program, and the Department and Board of Health Professions shall be paid;

464 12. To make and enter into all contracts and agreements necessary or incidental to the performance of his duties and the execution of his powers, including, but not limited to, contracts with the United 465 466 States, other states, agencies and governmental subdivisions of the Commonwealth;

467 13. To accept grants from the United States government, its agencies and instrumentalities, and any 468 other source. The Director shall have the power to comply with conditions and execute agreements as 469 may be necessary, convenient or desirable;

470 14. To promulgate and revise regulations necessary for the administration of the Department and such regulations as are necessary for the implementation of the Health Practitioners' Intervention Program pursuant to Chapter 25.1 (§ 54.1-2515 et seq.) of this title and subdivision 19 of this section; 471 472

15. To report promptly, after consultation with the presiding officer of the appropriate health regulatory board or his designee, to the Attorney General or the appropriate attorney for the 473 474 475 Commonwealth any information the Department obtains which, upon appropriate investigation, indicates, 476 in the judgment of the Director, that a person licensed by any of the health regulatory boards has violated any provision of criminal law relating to manufacturing, distributing, dispensing, prescribing or 477 478 administering drugs other than drugs classified as Schedule VI drugs. When necessary, the Attorney 479 General or the attorney for the Commonwealth shall request that the Department of Health Professions 480 or the Department of State Police conduct any subsequent investigation of such report. For the purpose of this section, the terms manufacturing, distributing, dispensing, prescribing or administering drugs shall **481** 482 not include minor administrative or clerical errors which do not affect the inventory of drugs required by 483 Chapter 34 (§ 54.1-3400 et seq.) of this title and do not indicate a pattern of criminal behavior;

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484 16. To keep records of the names and qualifications of registered, certified or licensed persons;

485 17. To exercise other powers and perform other duties required of the Director by the Governor;

486 18. To issue subpoenas in accordance with the Administrative Process Act (§ 2.2-4000 et seq.) for 487 any informal fact finding or formal proceeding within the jurisdiction of the Department or any **488** regulatory board; and

489 19. To establish, and revise as necessary, a comprehensive health practitioners' intervention program 490 pursuant to Chapter 25.1 (§ 54.1-2515 et seq.) of this title-; and

491 20. To establish, and revise as necessary, with such federal funds, grants, or general funds as may 492 be appropriated or made available for this program, the Prescription Monitoring Program pursuant to 493 Chapter 25.2 (§ 54.1-2519 et seq.) of this title.

494 495

CHAPTER 25.2. PRESCRIPTION MONITORING PROGRAM.

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§ 54.1-2519. As used in this article, unless the context requires a different meaning: "Administer" means the direct application of a controlled substance, whether by injection, inhalation, 497 498 ingestion or any other means, to the body of a patient or research subject by (i) a practitioner or, under 499 the practitioner's direction, his authorized agent or (ii) the patient or research subject at the direction 500 and in the presence of the practitioner.

501 "Bureau" means the Virginia Department of State Police, Bureau of Criminal Investigation, Drug 502 Diversion Unit.

- 503 "Controlled substance" means a drug, substance or immediate precursor in Schedules I through VI of 504 the Drug Control Act, Chapter 34 (§ 54.1-3400 et seq.) of this title.
- 505 "Covered substance" means a controlled substance that is required to be reported to the Prescription 506 Monitoring Program, pursuant to this chapter.
- 507 "Department" means the Virginia Department of Health Professions.

508 "Director" means the Director of the Virginia Department of Health Professions.

509 "Dispense" means to deliver a controlled substance to an ultimate user or research subject by or 510 pursuant to the lawful order of a practitioner, including the prescribing and administering, packaging, 511 labeling or compounding necessary to prepare the substance for that delivery.

512 "Dispenser" means a person or entity that (i) is authorized by law to dispense a covered substance 513 or to maintain a stock of covered substances for the purpose of dispensing, and (ii) dispenses the 514 covered substance to a citizen of the Commonwealth regardless of the location of the dispenser, or who 515 dispenses such covered substance from a location in Virginia regardless of the location of the recipient.

516 "Prescriber" means a practitioner licensed in the Commonwealth who is authorized pursuant to 517 §§ 54.1-3303 and 54.1-3408 to issue a prescription for a covered substance.

518 "Recipient" means a person who receives a covered substance from a dispenser.

519 "Relevant health regulatory board" means any such board that licenses persons or entities with the 520 authority to prescribe or dispense covered substances, including, but not limited to, the Board of 521 Dentistry, the Board of Medicine, and the Board of Pharmacy.

522 § 54.1-2520. Program establishment: Director's regulatory authority.

523 A. The Director shall establish, maintain, and administer an electronic system to monitor the 524 dispensing of covered substances to be known as the Prescription Monitoring Program. Covered 525 substances shall include all Schedule II controlled substances as defined in the Drug Control Act 526 (§ 54.1-3400 et seq.).

527 B. The Director, after consultation with relevant health regulatory boards, shall promulgate, in 528 accordance with the provisions of the Administrative Process Act (§ 2.2-4000 et sea.), such regulations 529 as are necessary to implement the prescription monitoring program as provided in this chapter, 530 including, but not limited to, the establishment of criteria for granting waivers of the reporting 531 requirements set forth in § 54.1-2521.

532 C. The Director may enter into contracts as may be necessary for the implementation and 533 maintenance of the Prescription Monitoring Program.

534 D. The Director shall provide dispensers with a basic file layout to enable electronic transmission of 535 the information required in this chapter. For those dispensers unable to transmit the required 536 information electronically, the Director shall provide an alternative means of data transmission.

537 § 54.1-2521. Reporting requirements.

538 A. The failure by any person subject to the reporting requirements set forth in this section and the 539 Department's regulations to report the dispensing of covered substances shall constitute grounds for 540 disciplinary action by the relevant health regulatory board.

541 B. Upon dispensing a covered substance, a dispenser of such covered substance shall report the 542 following information: 543

1. The recipient's name and address.

544 2. The recipient's date of birth.

545 3. The covered substance that was dispensed to the recipient.

546 4. The quantity of the covered substance that was dispensed.

547 5. The date of the dispensing.

548 6. The prescriber's identifier number. 549

7. The dispenser's identifier number.

550 8. Any other non-clinical information that is designated by the Director as necessary for the 551 implementation of this chapter in accordance with the Department's regulations.

552 C. The reports required herein shall be made and transmitted in such manner and format and 553 according to the standards and schedule established in the Department's regulations. 554

§ 54.1-2522. Reporting exemptions.

555 The dispensing of covered substances under the following circumstances shall be exempt from the 556 reporting requirements set forth in § 54.1-2521:

1. Dispensing of manufacturers' samples of such covered substances or of covered substances 557 558 dispensed pursuant to an indigent patient program offered by a pharmaceutical manufacturer.

559 2. Dispensing of covered substances by a practitioner of the healing arts to his patient in a bona fide 560 medical emergency or when pharmaceutical services are not available.

3. Administering of covered substances. 561

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562 4. Dispensing of covered substances within an appropriately licensed narcotic maintenance treatment 563 program.

564 5. Dispensing of covered substances to inpatients in hospitals or nursing facilities licensed by the 565 Board of Health or facilities that are otherwise authorized by law to operate as hospitals or nursing 566 homes in the Commonwealth. 567

6. Dispensing of covered substances to inpatients in hospices licensed by the Board of Health.

568 7. Dispensing of covered substances by veterinarians to animals within the usual course of their 569 professional practice. 570

8. Dispensing of covered substances as otherwise provided in the Department's regulations.

§ 54.1-2523. Confidentiality of data; disclosure of information; discretionary authority of Director.

572 A. All data, records, and reports relating to the prescribing and dispensing of covered substances to 573 recipients and any abstracts from such data, records, and reports that are in the possession of the 574 Prescription Monitoring program pursuant to this chapter and any material relating to the operation or security of the program shall be confidential and shall be exempt from the Virginia Freedom of 575 576 Information Act (§ 2.2-3700 et seq.) pursuant to subdivision A 78 of § 2.2-3705. Further, the Director 577 shall only have discretion to disclose any such information as provided in subsections B and C.

578 B. Upon receiving a request for information in accordance with the Department's regulations and in 579 compliance with applicable federal law and regulations, the Director shall disclose the following:

580 1. Information relevant to a specific investigation of a specific recipient or of a specific dispenser or 581 prescriber to an agent designated by the superintendent of the Department of State Police to conduct drug diversion investigations pursuant to § 54.1-3405. 582

583 2. Information relevant to an investigation or inspection of or allegation of misconduct by a specific 584 dispenser or prescriber or information relevant to a disciplinary proceeding before a board or in any 585 subsequent trial or appeal of an action or board order to designated employees of the Department of 586 Health Professions.

587 3. Information relevant to the proceedings of any investigatory grand jury or special grand jury that 588 has been properly impaneled in accordance with the provisions of Chapter 13 (§ 19.2-191 et seq.) of 589 *Title* 19.2.

590 C. In accordance with the Department's regulations and applicable federal law and regulations, the 591 Director may, in his discretion, disclose:

592 1. Information in the possession of the program concerning a recipient who is over the age of 593 eighteen to that recipient.

594 2. Information on a specific recipient to a prescriber licensed by the appropriate regulatory board in 595 the Commonwealth for the purpose of establishing the treatment history of the specific recipient when 596 such recipient is either under care and treatment by the prescriber or the prescriber is initiating 597 treatment of such recipient, and the prescriber has obtained written consent to such disclosure from the **598** recipient.

599 3. Information relevant to an investigation or regulatory proceeding of a specific dispenser or 600 prescriber to other regulatory authorities concerned with granting, limiting or denying licenses, certificates or registrations to practice a health profession when such regulatory authority licenses such 601 602 dispenser or prescriber or such dispenser or prescriber is seeking licensure by such other regulatory 603 authority.

604 4. Information relevant to an investigation relating to a specific dispenser or prescriber who is a 605 participating provider in the Virginia Medicaid program or information relevant to an investigation

606 relating to a specific recipient who is currently eligible for and receiving or who has been eligible for
607 and has received medical assistance services to the Medicaid Fraud Control Unit of the Office of the
608 Attorney General.

609 *D.* This section shall not be construed to supersede the provisions of § 54.1-3406 concerning the divulging of confidential records relating to investigative information.

611 E. Confidential information that has been received, maintained or developed by any board or 612 disclosed by the board pursuant to subsection A shall not, under any circumstances, be available for 613 discovery or court subpoena or introduced into evidence in any medical malpractice suit or other action 614 for damages arising out of the provision of or failure to provide services. However, this subsection shall 615 not be construed to inhibit any investigation or prosecution conducted pursuant to Article 1 (§ 18.2-247 616 et seq.) of Chapter 7 of Title 18.2.

617 § 54.1-2524. Immunity from liability.

A. The Director and the employees of the Department of Health Professions shall not be liable for
any civil damages resulting from the accuracy or inaccuracy of any information reported to and
compiled and maintained by the Department pursuant to this chapter.

Further, the Director and the employees of the Department of Health Professions shall not be liable
for any civil damages resulting from the disclosure of or failure to disclose any information in
compliance with subsections B and C of § 54.1-2523 and the Department's regulations.

624 B. In the absence of gross negligence or willful misconduct, prescribers or dispensers complying in
625 good faith with the reporting requirements of this chapter shall not be liable for any civil damages for
626 any act or omission resulting from the submission of such required reports.

627 § 54.1-2525. Unlawful disclosure of information; disciplinary action authorized; penalties.

A. It shall be unlawful for any person having access to the confidential information in the possession
of the Program or any data or reports produced by the program to disclose such confidential
information except as provided in this chapter. Any person having access to the confidential information
in the possession of the program or any data or reports produced by the program who discloses such
confidential information in violation of this chapter shall be guilty of a Class 1 misdemeanor upon
conviction.

B. It shall be unlawful for any person who lawfully receives confidential information from the
Prescription Monitoring Program to redisclose or use such confidential information in any way other
than the authorized purpose for which the request was made. Any person who lawfully receives
information from the Prescription Monitoring Program and discloses such confidential information in
violation of this chapter shall be guilty of a Class 1 misdemeanor upon conviction.

639 C. Unauthorized use or disclosure of confidential information received from the Prescription 640 Monitoring Program shall also be grounds for disciplinary action by the relevant health regulatory 641 board.

642 2. That the Director of the Department of Health Professions shall promulgate regulations, in 643 accordance with the Administrative Process Act (§ 2.2-4000 et seq.), to implement the provisions of 644 this act. The Director shall provide opportunities for public comment from persons who may have 645 an interest in the development of the prescription monitoring program.

646 3. All dispensers and prescribers subject to such reporting requirements shall be notified by the
647 Director of the Department of Health Professions of the implementation date for such reporting
648 requirements as set forth in the Department's regulations.

649 4. That the provisions of this act shall become effective on the date that sufficient federal funds or 650 other grant monies are available to support the development and operation of the prescription 651 monitoring program for its initial year of operation. After such initial year, the continuation of the 652 prescription monitoring program shall be conditioned upon (i) the provision of appropriations 653 from the general fund of the Commonwealth as set forth in the appropriation act or (ii) the 654 receipt by the program of federal funds or other grant moneys or (iii) support provided through a 655 combination of general fund appropriations and federal funds or other grant moneys.

656 5. That in addition to the funding restrictions provided in the fourth enactment clause, this act 657 shall first be limited to and implemented solely within State Health Planning Region III. After a 658 period of two years of operation, an evaluation of the program will be prepared by the 659 superintendent of State Police and the director of the Department of Health Professions and 660 forwarded to the members of the House Health, Welfare and Institutions Committee and Senate 661 Education and Health Committee.