Department of Planning and Budget 2001 Fiscal Impact Statement

1.	Bill Number	Number HB2840				
	House of Origin	Introduced	Substitute	Engrossed		
	Second House	In Committee	Substitute	Enrolled		

2. Patron Hall

3. Committee Finance

- 4. Title Commonwealth of Virginia Cultural Facilities Bond Act of 2001
- **5. Summary/Purpose:** The bill authorizes, subject to approval by a majority of the qualified voters of the Commonwealth voting thereon at the November 6, 2001, general election, the issuance of Commonwealth of Virginia Cultural Facilities Bonds pursuant to Article X, Section 9 (b) of the Constitution of Virginia in an amount not exceeding \$97,170,000. The purpose of the bonds is to provide funds for paying for the cost of maintaining, restoring, repairing, improving, and refurbishing the physical plants, including incidental equipment, of cultural, historic and artistic facilities. The full faith and credit of the Commonwealth is pledged for the payment of the principal of and interest on the bonds and any bond anticipation notes or refunding bonds. The bonds would constitute tax-supported debt, and as such, would impact available debt capacity.

The bill includes a second enactment clause that requires the Department of General Services to modify its procedures to ensure funding for nonstate agencies as specified in the bill.

6. Fiscal Impact Estimates are preliminary:

6а.	Expenditure Impact: (Treasury Board – Debt Service)					
	Fiscal Year	Dollars	Positions	Fund		
	2000-01	\$0	-	-		
	2001-02	\$0	-	-		
	2002-03	\$12,922,907	-	GF		
6b.						
	Fiscal Year	Dollars	Positions	Fund		
	2000-01	\$0	-	-		
	2001-02	\$85,000	-	GF		
	2002-03	\$0	-	-		

7. Budget amendment necessary: Yes, Item 88.

8. Fiscal implications: For the purpose of estimating the fiscal impact, a single tax-exempt bond issue was assumed in FY 2002. The issuance of the bond in FY 2002 would be structured such that no debt service payments would be required until the next biennium (2002-2004). A slower spending schedule would lessen the immediate fiscal impact. In either case, once all the bonds are issued, annual debt service would be approximately \$9.6 million per year. Depending on project draw schedules the fiscal impact may be different if the issuance schedule is changed.

For the November 2001 general election, the State Board of Elections would incur costs of an estimated \$85,000 for printing informational materials and for advertising the ballot initiative.

- 9. Specific agency or political subdivisions affected:
 - Virginia Museum of Fine Arts
 - Science Museum of Virginia
 - Department of General Services
 - Department of the Treasury
 - Treasury Board
- **10. Technical amendment necessary:** Yes, the bill authorizes \$97,170,000, but the total amount for the projects listed is \$98,170,000.
- **11. Other comments:** The bill as drafted may be unconstitutional because projects to be funded are not "distinctly specified" as required under Article X, Section 9(b) of the Constitution of Virginia.

In addition, the bill does not provide for sufficient oversight with regard to the expenditure of bond proceeds for non-state entities to ensure that such proceeds are spent on capital projects.

Further evaluation of the facilities and/or the specific projects may indicate that certain projects must be financed on a taxable basis if not used for a governmental purpose, which could increase the cost estimates.

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cc: Secretary of Finance Secretary of Administration Secretary of Education

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