

2001 SESSION

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HB2318EH1

HOUSE BILL NO. 2318

AMENDMENT IN THE NATURE OF A SUBSTITUTE

(Proposed by the House Committee on Health, Welfare and Institutions)

(Patron Prior to Substitute—Delegate S.C. Jones)

House Amendments in [] — February 5, 2001

A BILL to amend and reenact §§ 9-6.14:4.1, 54.1-2952.1, 54.1-3301, 54.1-3303, and 54.1-3422 of the Code of Virginia, relating to prescriptive authority of physician assistants.

Be it enacted by the General Assembly of Virginia:

1. That §§ 9-6.14:4.1, 54.1-2952.1, 54.1-3301, 54.1-3303, and 54.1-3422 of the Code of Virginia are amended and reenacted as follows:

§ 9-6.14:4.1. Exemptions and exclusions.

A. Although required to comply with § 9-6.18 of the Virginia Register Act (§ 9-6.15 et seq.), the following agencies are exempted from the provisions of this chapter, except to the extent that they are specifically made subject to §§ 9-6.14:14.1, 9-6.14:21 and 9-6.14:22:

1. The General Assembly.

2. Courts, any agency of the Supreme Court, and any agency which by the Constitution is expressly granted any of the powers of a court of record.

3. The Department of Game and Inland Fisheries in promulgating regulations regarding the management of wildlife and for all case decisions rendered pursuant to any provisions of Chapters 2 (§ 29.1-200 et seq.), 3 (§ 29.1-300 et seq.), 4 (§ 29.1-400 et seq.), 5 (§ 29.1-500 et seq.), and 7 (§ 29.1-700 et seq.) of Title 29.1.

4. The Virginia Housing Development Authority.

5. Municipal corporations, counties, and all local, regional or multijurisdictional authorities created under this Code, including those with federal authorities.

6. Educational institutions operated by the Commonwealth, provided that, with respect to § 9-6.14:22, such educational institutions shall be exempt from the publication requirements only with respect to regulations which pertain to (i) their academic affairs; (ii) the selection, tenure, promotion and disciplining of faculty and employees; (iii) the selection of students; and (iv) rules of conduct and disciplining of students.

7. The Milk Commission in promulgating regulations regarding (i) producers' licenses and bases, (ii) classification and allocation of milk, computation of sales and shrinkage, and (iii) class prices for producers' milk, time and method of payment, butterfat testing and differential.

8. The Virginia Resources Authority.

9. Agencies expressly exempted by any other provision of this Code.

10. The Virginia Voluntary Formulary Board in formulating recommendations regarding amendments to the Formulary pursuant to § 32.1-81.

11. [Repealed.]

12. The Department of General Services in promulgating standards for the inspection of buildings for asbestos pursuant to § 2.1-526.14.

13., 14. [Repealed.]

15. The State Council of Higher Education for Virginia, in developing, issuing, and revising guidelines pursuant to § 23-9.6:2.

16. The Commissioner of Agriculture and Consumer Services in adopting regulations pursuant to subsection B of § 3.1-726.

17. The Commissioner of Agriculture and Consumer Services and the Board of Agriculture and Consumer Services in promulgating regulations pursuant to subsections B and C of § 3.1-106.4, subsection B of § 3.1-126.12:1, § 3.1-271.1, § 3.1-398, subsections B and C of § 3.1-828.4, and subsection A of § 3.1-884.21:1.

18. The Board of Optometry when specifying therapeutic pharmaceutical agents, treatment guidelines, and diseases and abnormal conditions of the human eye and its adnexa for TPA-certification of optometrists pursuant to Article 5 (§ 54.1-3222 et seq.) of Chapter 32 of Title 54.1.

19. ~~The Board of Medicine, in consultation with the Board of Pharmacy, when promulgating amendments to the Physician Assistant Formulary established pursuant to § 54.1-2952.1.~~

20. The Virginia War Memorial Foundation.

21. 20. The Virginia Medicaid Prior Authorization Advisory Committee in making recommendations to the Board of Medical Assistance Services regarding prior authorization for prescription drug coverage pursuant to Article 4 (§ 32.1-331.12 et seq.) of Chapter 10 of Title 32.1.

22. 21. The State Board of Education, in developing, issuing, and revising guidelines pursuant to § 22.1-280.3.

23. 22. The Virginia Racing Commission, when acting by and through its duly appointed stewards or

61 in matters related to any specific race meeting.

62 24. 23. The Virginia Small Business Financing Authority.

63 25. 24. The Virginia Economic Development Partnership Authority.

64 26. 25. The Board of Agriculture and Consumer Services in adopting, amending or repealing
65 regulations pursuant to subsection A (ii) of § 59.1-156.

66 27. 26. The Insurance Continuing Education Board pursuant to § 38.2-1867.

67 28. 27. The Board of Health in promulgating the list of diseases that shall be reported to the
68 Department of Health pursuant to § 32.1-35.

69 29. 28. The Virginia Racing Commission in promulgating technical rules regulating actual live horse
70 racing at race meetings licensed by the Commission.

71 B. Agency action relating to the following subjects is exempted from the provisions of this chapter:

72 1. Money or damage claims against the Commonwealth or agencies thereof.

73 2. The award or denial of state contracts, as well as decisions regarding compliance therewith.

74 3. The location, design, specifications or construction of public buildings or other facilities.

75 4. Grants of state or federal funds or property.

76 5. The chartering of corporations.

77 6. Customary military, naval or police functions.

78 7. The selection, tenure, dismissal, direction or control of any officer or employee of an agency of
79 the Commonwealth.

80 8. The conduct of elections or eligibility to vote.

81 9. Inmates of prisons or other such facilities or parolees therefrom.

82 10. The custody of persons in, or sought to be placed in, mental, penal or other state institutions as
83 well as the treatment, supervision, or discharge of such persons.

84 11. Traffic signs, markers or control devices.

85 12. Instructions for application or renewal of a license, certificate, or registration required by law.

86 13. Content of, or rules for the conduct of, any examination required by law.

87 14. The administration of a pool or pools authorized by Article 7.1 (§ 2.1-234.9:1 et seq.) of Chapter
88 14 of Title 2.1.

89 15. Any rules for the conduct of specific lottery games, so long as such rules are not inconsistent
90 with duly adopted regulations of the State Lottery Board, and provided that such regulations are
91 published and posted.

92 16. Orders condemning or closing any shellfish, finfish, or crustacea growing area and the shellfish,
93 finfish or crustacea located thereon pursuant to Article 2 (§ 28.2-803 et seq.) of Chapter 8 of Title 28.2.

94 17. Any operating procedures for review of child deaths developed by the State Child Fatality
95 Review Team pursuant to § 32.1-283.1.

96 18. The regulations for the implementation of the Health Practitioners' Intervention Program and the
97 activities of the Intervention Program Committee pursuant to Chapter 25.1 (§ 54.1-2515 et seq.) of Title
98 54.1.

99 19. The process of reviewing and ranking grant applications submitted to the Commonwealth
100 Neurotrauma Initiative Advisory Board pursuant to Article 12 (§ 32.1-73.1 et seq.) of Chapter 2 of Title
101 32.1.

102 20. Loans from the Small Business Environmental Compliance Assistance Fund pursuant to Article 4
103 (§ 10.1-1197.1 et seq.) of Chapter 11.1 of Title 10.1.

104 21. The Virginia Breeders Fund created pursuant to § 59.1-372.

105 22. The types of pari-mutuel wagering pools available for live or simulcast horse racing.

106 23. The administration of medication or other substances foreign to the natural horse.

107 C. The following agency actions otherwise subject to this chapter and § 9-6.18 of the Virginia
108 Register Act are excluded from the operation of Article 2 (§ 9-6.14:7.1 et seq.) of this chapter:

109 1. Agency orders or regulations fixing rates or prices.

110 2. Regulations which establish or prescribe agency organization, internal practice or procedures,
111 including delegations of authority.

112 3. Regulations which consist only of changes in style or form or corrections of technical errors. Each
113 promulgating agency shall review all references to sections of the Code of Virginia within their
114 regulations each time a new supplement or replacement volume to the Code of Virginia is published to
115 ensure the accuracy of each section or section subdivision identification listed.

116 4. Regulations which:

117 (a) Are necessary to conform to changes in Virginia statutory law or the appropriation act where no
118 agency discretion is involved;

119 (b) Are required by order of any state or federal court of competent jurisdiction where no agency
120 discretion is involved; or

121 (c) Are necessary to meet the requirements of federal law or regulations, provided such regulations
122 do not differ materially from those required by federal law or regulation, and the Registrar has so

determined in writing; notice of the proposed adoption of these regulations and the Registrar's above determination shall be published in the Virginia Register not less than thirty days prior to the effective date thereof.

5. Regulations which an agency finds are necessitated by an emergency situation. For the purposes of this subdivision, "emergency situation" means (i) a situation involving an imminent threat to public health or safety or (ii) a situation in which Virginia statutory law or the appropriation act or federal law or federal regulation requires that a regulation shall be effective in 280 days or less from enactment of the law or the appropriation act or the effective date of the federal regulation, and the regulation is not exempt under the provisions of subdivision C 4 of this section. In such cases, the agency shall state in writing the nature of the emergency and of the necessity for such action and may adopt such regulations. Pursuant to § 9-6.14:9, such regulations shall become effective upon approval by the Governor and filing with the Registrar of Regulations. Such regulations shall be limited to no more than twelve months in duration. During the twelve-month period, an agency may issue additional emergency regulations as needed addressing the subject matter of the initial emergency regulation, but any such additional emergency regulations shall not be effective beyond the twelve-month period from the effective date of the initial emergency regulation. If the agency wishes to continue regulating the subject matter governed by the emergency regulation beyond the twelve-month limitation, a regulation to replace the emergency regulation shall be promulgated in accordance with Article 2 (§ 9-6.14:7.1 et seq.) of this chapter. The Notice of Intended Regulatory Action to promulgate a replacement regulation shall be filed with the Registrar within sixty days of the effective date of the emergency regulation and published as soon as practicable, and the proposed replacement regulation shall be filed with the Registrar within 180 days after the effective date of the emergency regulation and published as soon as practicable.

6. [Repealed.]

7. Preliminary program permit fees of the Department of Environmental Quality assessed pursuant to subsection C of § 10.1-1322.2.

8. Regulations of the Pesticide Control Board adopted pursuant to subsection B of § 3.1-249.51 or clause (v) or (vi) of subsection C of § 3.1-249.53 after having been considered at two or more Board meetings and one public hearing.

9. Regulations of the regulatory boards served by (i) the Department of Labor and Industry pursuant to Title 40.1 and (ii) the Department of Professional and Occupational Regulation or the Department of Health Professions pursuant to Title 54.1 which are limited to reducing fees charged to regulants and applicants.

10. The development and issuance of procedural policy relating to risk-based mine inspections by the Department of Mines, Minerals and Energy authorized pursuant to §§ 45.1-161.82 and 45.1-161.292:55.

11. General permits issued by the State Air Pollution Control Board pursuant to Chapter 13 (§ 10.1-1300 et seq.) of Title 10.1 if the Board: (i) provides a Notice of Intended Regulatory Action in conformance with the provisions of subsection B of § 9-6.14:7.1, (ii) following the passage of thirty days from the publication of the Notice of Intended Regulatory Action forms a technical advisory committee composed of relevant stakeholders, including potentially affected citizens groups, to assist in the development of the general permit, (iii) provides notice and receives oral and written comment as provided in subsection F of § 9-6.14:7.1, and (iv) conducts at least one public hearing on the proposed general permit.

12. General permits issued by the State Water Control Board pursuant to the State Water Control Law (§ 62.1-44.2 et seq.), Chapter 24 (§ 62.1-242 et seq.) of Title 62.1 and Chapter 25 (§ 62.1-254 et seq.) of Title 62.1 if the Board: (i) provides a Notice of Intended Regulatory Action in conformance with the provisions of subsection B of § 9-6.14:7.1, (ii) following the passage of thirty days from the publication of the Notice of Intended Regulatory Action forms a technical advisory committee composed of relevant stakeholders, including potentially affected citizens groups, to assist in the development of the general permit, (iii) provides notice and receives oral and written comment as provided in subsection F of § 9-6.14:7.1, and (iv) conducts at least one public hearing on the proposed general permit.

13. The development and issuance by the Board of Education of guidelines on constitutional rights and restrictions relating to the recitation of the pledge of allegiance to the American flag in public schools pursuant to § 22.1-202.

14. Regulations of the Board of the Virginia College Savings Plan promulgated pursuant to § 23-38.77.

15. The development and issuance of general wetlands permits by the Marine Resources Commission pursuant to subsection B of § 28.2-1307 if the Commission: (i) provides a Notice of Intended Regulatory Action in conformance with the provisions of subsection B of § 9-6.14:7.1, (ii) following the passage of thirty days from publication of the Notice of Intended Regulatory Action forms a technical advisory committee composed of relevant stakeholders, including potentially affected citizens groups, to assist in the development of the general permit, (iii) provides notice and receives oral and written comment as

184 provided in subsection F of § 9-6.14:7.1, and (iv) conducts at least one public hearing on the proposed
185 general permit.

186 Whenever regulations are adopted under this subsection, the agency shall state as part thereof that it
187 will receive, consider and respond to petitions by any interested person at any time with respect to
188 reconsideration or revision. The effective date of regulations adopted under this subsection shall be in
189 accordance with the provisions of § 9-6.14:9.3, except in the case of emergency regulations, which shall
190 become effective as provided in subsection B of § 9-6.14:9.

191 D. The following agency actions otherwise subject to this chapter are excluded from the operation of
192 Article 3 (§ 9-6.14:11 et seq.) of this chapter:

193 1. The assessment of taxes or penalties and other rulings in individual cases in connection with the
194 administration of the tax laws.

195 2. The award or denial of claims for workers' compensation.

196 3. The grant or denial of public assistance.

197 4. Temporary injunctive or summary orders authorized by law.

198 5. The determination of claims for unemployment compensation or special unemployment.

199 6. The suspension of any license, certificate, registration or authority granted any person by the
200 Department of Health Professions or the Department of Professional and Occupational Regulation for the
201 dishonor, by a bank or financial institution named, of any check, money draft or similar instrument used
202 in payment of a fee required by statute or regulation.

203 E. Appeals from decisions of the Governor's Employment and Training Department otherwise subject
204 to this chapter are excluded from the operation of Article 4 (§ 9-6.14:15 et seq.) of this chapter.

205 F. The Marine Resources Commission, otherwise subject to this chapter and § 9-6.18 of the Virginia
206 Register Act, is excluded from the operation of subdivision C 5 of this section and of Article 2
207 (§ 9-6.14:7.1 et seq.) of this chapter.

208 G. A regulation for which an exemption is claimed under this section and ~~which~~ *that* is placed
209 before a board or commission for consideration shall be provided at least two days in advance of the
210 board or commission meeting to members of the public that request a copy of that regulation. A copy of
211 that regulation shall be made available to the public attending such meeting.

212 H. The Joint Legislative Audit and Review Commission shall conduct a review periodically of
213 exemptions and exclusions authorized by this section. The purpose of this review shall be to assess
214 whether there are any exemptions or exclusions which should be discontinued or modified.

215 I. Minor changes to regulations being published in the Virginia Administrative Code under the
216 Virginia Register Act, Chapter 1.2 (§ 9-6.15 et seq.) of this title, made by the Virginia Code
217 Commission pursuant to § 9-77.10:1 shall be exempt from the provisions of this chapter.

218 § 54.1-2952.1. Prescription of certain controlled substances and devices by licensed physician
219 assistant.

220 A. *In accordance with the provisions of this section and pursuant to the requirements of Chapter 33*
221 *(§ 54.1-3300 et seq.) of this title, a licensed physician assistant shall have the authority to prescribe*
222 ~~Schedule VI~~ *controlled substances and devices as set forth in Chapter 34 (§ 54.1-3400 et seq.) of this*
223 ~~title pursuant to the requirements of Chapter 33 (§ 54.1-3300 et seq.) of this title as follows: (i)~~
224 ~~Schedules V and VI controlled substances on and after July 1, 2001; [and] (ii) Schedules IV through~~
225 ~~VI controlled substances on and after January 1, 2003 [÷ and (iii) Schedules III through VI controlled~~
226 ~~substances on and after July 1, 2004] .~~

227 *A licensed physician assistant shall have such prescriptive authority upon the provision to the Board*
228 *of Medicine of such evidence as it may require that the assistant has entered into and is, at the time of*
229 *writing a prescription, a party to a written agreement with a licensed physician or podiatrist which*
230 *provides for the direction and supervision by such licensee of the prescriptive practices of the assistant.*
231 *Such written agreements shall include the controlled substances the physician assistant is or is not*
232 *authorized to prescribe and may restrict such prescriptive authority as deemed appropriate by the*
233 *physician or podiatrist providing direction and supervision.*

234 B. It shall be unlawful for the assistant to prescribe controlled substances or devices pursuant to this
235 section unless such prescription is authorized by the written agreement between the licensee and the
236 assistant.

237 C. The Board of Medicine, in consultation with the Board of Pharmacy, shall promulgate such
238 regulations governing the prescriptive authority of *physician* assistants as are deemed reasonable and
239 necessary to ensure an appropriate standard of care for patients.

240 The regulations promulgated pursuant to this section shall include, at a minimum, (i) ~~a formulary of~~
241 ~~the specific Schedule VI drugs and devices that the assistant is eligible to prescribe pursuant to this~~
242 ~~section to the extent, and in the manner, authorized in a written protocol between the assistant and the~~
243 ~~supervising licensee such requirements as may be necessary to ensure continued physician assistant~~
244 ~~competency that may include continuing education, testing, and/or any other requirement, and shall~~
245 ~~address the need to promote ethical practice, an appropriate standard of care, patient safety, the use of~~

new pharmaceuticals, and appropriate communication with patients; (ii) requirements for periodic site visits by supervising licensees who supervise and direct assistants who provide services at a location other than where the licensee regularly practices; and (iii) a requirement that the assistant disclose to his patients the name, address and telephone number of the supervising licensee and that he is a physician assistant. A separate office for the assistant shall not be established.

In order to maintain a current and appropriate list of specific Schedule VI drugs and devices, the Board of Medicine, in consultation with the Board of Pharmacy, may, from time to time, amend the formulary required by this subsection and, as provided in § 9-6.14:4.1, shall be exempted from the Administrative Process Act (§ 9-6.14:1 et seq.) when so doing. The Boards shall, however, jointly conduct public hearings prior to making such amendments to the formulary. Thirty days prior to conducting such hearing, the Boards shall give written notice by mail of the date, time, and place of the hearings to all currently licensed assistants and any other persons requesting to be notified of the hearings and publish notice of their intention to amend the formulary in the Virginia Register of Regulations. Interested parties shall be given reasonable opportunity to be heard and present information prior to final adoption of any amendments. Proposed and final amendments of the list shall also be published, pursuant to § 9-6.14:22, in the Virginia Register of Regulations. Final amendments to the formulary shall become effective upon filing with the Registrar of Regulations.

D. This section shall not prohibit a licensed physician assistant from administering Schedule VI controlled substances in compliance with the definition of "administer" in § 54.1-3401 or from receiving and dispensing manufacturers' professional samples of Schedule VI controlled substances in compliance with the provisions of this section.

§ 54.1-3301. Exceptions.

This chapter shall not be construed to:

1. Interfere with any legally qualified practitioner of dentistry, or veterinary medicine or any physician acting on behalf of the Virginia Department of Health or local health departments, in the compounding of his prescriptions or the purchase and possession of drugs as he may require;

2. Prevent any legally qualified practitioner of dentistry, or veterinary medicine or any physician acting on behalf of the Virginia Department of Health or local health departments, from administering or supplying to his patients the medicines that he deems proper under the conditions of § 54.1-3303;

3. Prohibit the sale by merchants and retail dealers of proprietary medicines as defined in Chapter 34 (§ 54.1-3400 et seq.) of this title;

4. Prevent the operation of automated drug dispensing systems in hospitals pursuant to Chapter 34 (§ 54.1-3400 et seq.) of this title;

5. Prohibit the employment of ancillary personnel to assist a pharmacist as provided in the regulations of the Board;

6. Interfere with any legally qualified practitioner of medicine, osteopathy, or podiatry from purchasing, possessing or administering controlled substances to his own patients or providing controlled substances to his own patients in a bona fide medical emergency or providing manufacturers' professional samples to his own patients;

7. Interfere with any legally qualified practitioner of optometry, certified or licensed to use diagnostic pharmaceutical agents, from purchasing, possessing or administering those controlled substances as specified in § 54.1-3221 or interfere with any legally qualified practitioner of optometry certified to prescribe therapeutic pharmaceutical agents from purchasing, possessing, or administering to his own patients those controlled substances as specified in § 54.1-3222 and the TPA formulary or providing manufacturers' samples of these drugs to his own patients; or

8. Interfere with any physician assistant with prescriptive authority receiving and dispensing to his own patients manufacturers' professional samples of those Schedule VI controlled substances and devices which that he is authorized, in compliance with the provisions of § 54.1-2952.1, to prescribe according to his practice setting and a written agreement with a physician or podiatrist.

9. Interfere with any licensed nurse practitioner with prescriptive authority receiving and dispensing to his own patients manufacturers' professional samples of controlled substances and devices that he is authorized, in compliance with the provisions of § 54.1-2957.01, to prescribe according to his practice setting and a written agreement with a physician.

This section shall not be construed as exempting any person from the licensure, registration, permitting and record keeping requirements of this chapter or Chapter 34 of this title.

§ 54.1-3303. Prescriptions to be issued and drugs to be dispensed for medical or therapeutic purposes only.

A. A prescription for a controlled substance may be issued only by a practitioner of medicine, osteopathy, podiatry, dentistry or veterinary medicine who is authorized to prescribe controlled substances, or by a licensed nurse practitioner pursuant to § 54.1-2957.01, a licensed physician assistant pursuant to § 54.1-2952.1, or a TPA-certified optometrist pursuant to Article 5 (§ 54.1-3222 et seq.) of

Chapter 32 of this title. The prescription shall be issued for a medicinal or therapeutic purpose and may be issued only to persons or animals with whom the practitioner has a bona fide practitioner-patient relationship.

For purposes of this section, a bona fide practitioner-patient-pharmacist relationship is one in which a practitioner prescribes, and a pharmacist dispenses, controlled substances in good faith to his patient for a medicinal or therapeutic purpose within the course of his professional practice. In addition, a bona fide practitioner-patient relationship means that the practitioner shall (i) ensure that a medical or drug history is obtained; (ii) provide information to the patient about the benefits and risks of the drug being prescribed; (iii) perform or have performed an appropriate examination of the patient, either physically or by the use of instrumentation and diagnostic equipment through which images and medical records may be transmitted electronically; except for medical emergencies, the examination of the patient shall have been performed by the practitioner himself, within the group in which he practices, or by a consulting practitioner prior to issuing a prescription; and (iv) initiate additional interventions and follow-up care, if necessary, especially if a prescribed drug may have serious side effects. Any practitioner who prescribes any controlled substance with the knowledge that the controlled substance will be used otherwise than medicinally or for therapeutic purposes shall be subject to the criminal penalties provided in § 18.2-248 for violations of the provisions of law relating to the distribution or possession of controlled substances.

B. In order to determine whether a prescription which appears questionable to the pharmacist results from a bona fide practitioner-patient relationship, the pharmacist shall contact the prescribing practitioner or his agent and verify the identity of the patient and name and quantity of the drug prescribed. The person knowingly filling an invalid prescription shall be subject to the criminal penalties provided in § 18.2-248 for violations of the provisions of law relating to the sale, distribution or possession of controlled substances.

No prescription shall be filled unless there is a bona fide practitioner-patient-pharmacist relationship. A prescription not issued in the usual course of treatment or for authorized research is not a valid prescription.

C. A pharmacist may dispense a controlled substance pursuant to a prescription of an out-of-state practitioner of medicine, osteopathy, podiatry, dentistry or veterinary medicine authorized to issue such prescription if the prescription complies with the requirements of this chapter and Chapter 34 (§ 54.1-3400 et seq.) of this title, known as the "Drug Control Act," except that out-of-state prescriptions are not required to comply with the provisions of subsection A of § 32.1-87 and subsection C of § 54.1-3408 which establish a prescription blank format accommodating the Virginia Voluntary Formulary.

D. A licensed nurse practitioner who is authorized to prescribe controlled substances pursuant to § 54.1-2957.01 may issue prescriptions or provide manufacturers' professional samples for controlled substances and devices as set forth in Chapter 34 of this title in good faith to his patient for a medicinal or therapeutic purpose within the scope of his professional practice.

E. A licensed physician assistant who is authorized to prescribe controlled substances pursuant to § 54.1-2952.1 may issue prescriptions or provide manufacturers' professional samples for ~~Schedule VI~~ controlled substances and devices as set forth in Chapter 34 of this title in good faith to his patient for a medicinal or therapeutic purpose within the scope of his professional practice.

F. A TPA-certified optometrist who is authorized to prescribe controlled substances pursuant to Article 5 (§ 54.1-3222 et seq.) of Chapter 32 of this title may issue prescriptions in good faith or provide manufacturers' professional samples to his patients for medicinal or therapeutic purposes within the scope of his professional practice for the drugs specified on the TPA-Formulary, established pursuant to § 54.1-3223, which shall be limited to oral analgesics included in Schedules III and VI, as defined in §§ 54.1-3450 and 54.1-3455 of the Drug Control Act (§ 54.1-3400 et seq.), when appropriate to relieve ocular pain, and topically applied Schedule VI drugs, as defined in § 54.1-3455 of the Drug Control Act.

§ 54.1-3422. Controlled substances registration certificate required in addition to other requirements; exemptions.

A. Every person who manufactures, distributes or dispenses any substance ~~which~~ *that* is controlled in Schedules I through V or who proposes to engage in the manufacture, distribution or dispensing of any such controlled substance, except permitted pharmacies, those persons who are licensed pharmacists, ~~those persons who are licensed physician assistants~~, and those persons who are licensed practitioners of medicine, osteopathy, podiatry, dentistry, or veterinary medicine, shall obtain annually a controlled substances registration certificate issued by the Board. This registration shall be in addition to other licensing or permitting requirements enumerated in this chapter or otherwise required by law.

B. Registration under this section and under all other applicable registration requirements shall entitle the registrant to possess, manufacture, distribute, dispense, or conduct research with those substances to the extent authorized by this registration and in conformity with the other provisions of this chapter.

C. The following persons need not register and may possess controlled substances listed on

369 Schedules I through VI:

370 1. An agent or employee of any holder of a controlled substance registration certificate or of any
371 practitioner listed in subsection A of this section as exempt from the requirement for registration, if such
372 agent or employee is acting in the usual course of his business or employment;

373 2. A common or contract carrier or warehouseman, or his employee, whose possession is in the usual
374 course of business or employment; or

375 3. An ultimate user or a person in possession of any controlled substance pursuant to a lawful order
376 of a prescriber or in lawful possession of a Schedule V substance.

377 D. A separate registration is required at each principal place of business or professional practice
378 where the applicant manufactures, distributes, or dispenses controlled substances.

379 **2. That the Joint Commission on Health Care shall, with the full cooperation of the Medical**
380 **Society of Virginia, the Old Dominion Medical Society, the Board of Medicine, the Board of**
381 **Pharmacy, and physician assistant professional associations, study physician assistant prescriptive**
382 **authority as provided in this act to determine the impact of the authority to prescribe Schedules**
383 **III through VI controlled substances and devices on patient care, provider relationships,**
384 **third-party reimbursement, physician practices, and patient satisfaction with physician assistant**
385 **treatment. A preliminary report on this study shall be provided by the Joint Commission to the**
386 **Senate Committee on Education and Health and the House Committee on Health, Welfare and**
387 **Institutions by July 1, 2004. The Joint Commission shall complete its work in time to submit its**
388 **written findings and recommendations to the Governor and 2005 General Assembly as provided in**
389 **the procedures of the Division of Legislative Automated Systems for the processing of legislative**
390 **documents.**

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