007225480 **SENATE BILL NO. 270** 1 2 Offered January 18, 2000 3 A BILL to amend the Code of Virginia by adding in Title 53.1 a chapter numbered 9.1, consisting of 4 sections numbered 53.1-217.1 and 53.1-217.2, and to repeal §§ 53.1-216 and 53.1-217 of the Code 5 6 7 of Virginia, relating to the Interstate Compact for the Supervision of Adult Offenders. Patron-Miller, Y.B. 8 9 Referred to Committee on Privileges and Elections 10 11 Be it enacted by the General Assembly of Virginia: 1. That the Code of Virginia is amended by adding in Title 53.1 a chapter numbered 9.1, consisting of sections numbered 53.1-217.1 and 53.1-217.2 as follows: 12 13 14 Preamble 15 WHEREAS, the Interstate Compact for the Supervision of Parolees and Probationers was established in 1937 and is the earliest corrections "compact" established among the states and has not been amended 16 17 since its adoption more than 62 years ago; and 18 WHEREAS, this Compact is the only vehicle for the controlled movement of adult parolees and 19 probationers across state lines, and it currently has jurisdiction over more than a quarter of a million 20 offenders; and 21 WHEREAS, the complexities of the Compact have become more difficult to administer, and many 22 jurisdictions have expanded supervision expectations to include currently unregulated practices such as 23 victim input, victim notification requirements and sex offender registration; and 24 WHEREAS, after hearings, national surveys, and a detailed study by a task force appointed by the 25 National Institute of Corrections, the overwhelming recommendation has been to amend the document to 26 bring about an effective management capacity that addresses public safety concerns and offender 27 accountability: and 28 WHEREAS, upon the adoption of this Interstate Compact for Adult Offender Supervision, it is the 29 intention of the General Assembly to repeal the previous Interstate Compact for the Supervision of 30 Parolees and Probationers on the effective date of this Compact. 31 CHAPTER 9.1. 32 INTERSTATE COMPACT FOR THE SUPERVISION OF ADULT OFFENDERS. 33 § 53.1-217.1. Short title; Governor to execute; form of compact. 34 This chapter may be cited as "The Interstate Compact for the Supervision of Adult Offenders." The 35 Governor is authorized and requested to execute, on behalf of the Commonwealth, with any other state or states legally joining therein a compact which shall be in form substantially as follows: 36 37 The contracting states solemnly agree that: 38 ARTICLE I. 39 The compacting states to this Interstate Compact recognize that each state is responsible for the 40 supervision of adult offenders in the community who are authorized pursuant to the Bylaws and Rules of 41 this compact to travel across state lines both to and from each compacting state in such a manner as to 42 track the location of offenders, transfer supervision authority in an orderly and efficient manner, and when necessary return offenders to the originating jurisdictions. The compacting states also recognize 43 that Congress, by enacting the Crime Control Act, 4 U.S.C. Section 112 (1965), has authorized and 44 encouraged compacts for cooperative efforts and mutual assistance in the prevention of crime. It is the 45 purpose of this compact and the Interstate Commission created hereunder, through means of joint and 46 47 cooperative action among the compacting states; (i) to provide the framework for the promotion of **48** public safety and protect the rights of victims through the control and regulation of the interstate 49 movement of offenders in the community; (ii) to provided for the effective tracking, supervision, and 50 rehabilitation of these offenders by the sending and receiving state; and (iii) to equitably distribute the 51 costs, benefits and obligations of the compact among the compacting states. In addition, this compact will (i) create an Interstate Commission which will establish uniform procedures to manage the 52 53 movement between states of adults placed under community supervision and released to the community 54 under the jurisdiction of courts, paroling authorities, corrections or other criminal justice agencies which will promulgate rules to achieve the purpose of this compact; (ii) ensure an opportunity for input 55 and timely notice to victims and to jurisdictions where defined offenders are authorized to travel or to 56 relocate across state lines; (iii) establish a system of uniform data collection, access to information on 57 active cases by authorized criminal justice officials, and regular reporting of Compact activities to heads 58 59 of state councils, state executive, judicial, and legislative branches and criminal justice administrators;

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60 (iv) monitor compliance with rules governing interstate movement of offenders and initiate interventions

to address and correct non-compliance; and (v) coordinate training and education regarding regulations 61 of interstate movement of offenders for officials involved in such activity. The compacting states 62 recognize that there is no "right" of any offender to live in another state and that duly accredited 63 64 officers of a sending state may at all times enter a receiving state and there apprehend and retake any 65 offender under supervision subject to the provisions of this compact and the Bylaws and Rules promulgated hereunder. It is the policy of the compacting states that the activities conducted by the 66 Interstate Commission created herein are the formation of public policies and are therefore public 67 business. 68

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#### ARTICLE II.

70 As used in this compact, unless the context clearly requires a different construction:

71 1. "Adult" means both individuals legally classified as adults and juveniles treated as adults by court 72 order, statute, or operation of law.

2. "By-laws" mean those by-laws established by the Interstate Commission for its governance, or for 73 74 directing or controlling the Interstate Commission's actions or conduct.

75 3. "Compact Administrator" means the individual in each compacting state appointed pursuant to the terms of this compact responsible for the administration and management of the state's supervision and 76 77 transfer of offenders subject to the terms of this compact, the rules adopted by the Interstate Commission and policies adopted by the State Council under this compact. 78 79

4. "Compacting State" means any state which has enacted the enabling legislation for this compact.

80 5. "Commissioner" means the voting representative of each compacting state appointed pursuant to 81 Article III of this compact.

6. "Interstate Commission" means the Interstate Commission for Adult Offender Supervision 82 83 established by this compact.

7. "Member" means the commissioner of a compacting state or designee, who shall be a person 84 85 officially connected with the commissioner.

86 8. "Non-Compacting State" means any state which has not enacted the enabling legislation for this 87 compact.

88 9. "Offender" means an adult placed under, or subject, to supervision as the result of the commission 89 of a criminal offense and released to the community under the jurisdiction of courts, paroling 90 authorities, corrections, or other criminal justice agencies.

91 10. "Person" means any individual, corporation, business enterprise, or other legal entity, either 92 public or private.

93 11. "Rules" means acts of the Interstate Commission, duly promulgated pursuant to Article VIII of 94 this compact, substantially affecting interested parties in addition to the Interstate Commission, which 95 shall have the force and effect of law in the compacting states.

12. "State" means a state of the United States, the District of Columbia and any other territorial 96 possessions of the United States. 97

98 13. "State Council" means the resident members of the State Council for Interstate Adult Offender 99 Supervision created by each state under Article III of this compact. 100

ARTICLE III.

The compacting states hereby create the "Interstate Commission for Adult Offender Supervision." The 101 Interstate Commission shall be a body corporate and joint agency of the compacting states. The 102 Interstate Commission shall have all the responsibilities, powers and duties set forth herein, including 103 the power to sue and be sued, and such additional powers as may be conferred upon it by subsequent 104 action of the respective legislatures of the compacting states in accordance with the terms of this 105 106 compact.

107 The Interstate Commission shall consist of commissioners selected and appointed by resident 108 members of a State Council for Interstate Adult Offender Supervision for each state. In addition to the 109 commissioners who are the voting representatives of each state, the Interstate Commission shall include individuals who are not commissioners but who are members of interested organizations. Such 110 non-commissioner members must include a member of the national organizations of governors, 111 112 legislators, state chief justices, attorneys general and crime victims. All non-commissioner members of the Interstate Commission shall be ex-officio (non-voting) members. The Interstate Commission may 113 114 provide in its by-laws for such additional, ex-officio, non-voting members as it deems necessary.

Each compacting state represented at any meeting of the Interstate Commission is entitled to one 115 vote. A majority of the compacting states shall constitute a quorum for the transaction of business, 116 unless a larger quorum is required by the by-laws of the Interstate Commission. The Interstate Commission shall meet at least once each calendar year. The chairperson may call additional meetings 117 118 and, upon the request of 27 or more compacting states, shall call additional meetings. Public notice 119 shall be given of all meetings and meetings shall be open to the public. The Interstate Commission shall 120 establish an Executive Committee which shall include commission officers, members and others as shall 121

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be determined by the By-laws. The Executive Committee shall have the power to act on behalf of the 122 123 Interstate Commission during periods when the Interstate Commission is not in session, with the 124 exception of rulemaking and/or amendment to the Compact. The Executive Committee oversees the 125 day-to-day activities managed by the Executive Director and Interstate Commission staff; administers 126 enforcement and compliance with the provisions of the compact, its by-laws and as directed by the 127 Interstate Commission and performs other duties as directed by Commission or set forth in the By-laws. 128 ARTICLE IV.

129 Each member state shall create a State Council for Interstate Adult Offender Supervision which shall 130 be responsible for the appointment of the commissioner who shall serve on the Interstate Commission 131 from that state. Each state council shall appoint as its commissioner the Compact Administrator from 132 that state to serve on the Interstate Commission in such capacity under or pursuant to applicable law of 133 the member state. While each member state may determine the membership of its own state council, its membership must include at least one representative from the legislative, judicial, and executive 134 135 branches of government, victims groups and compact administrators. Each compacting state retains the 136 right to determine the qualifications of the Compact Administrator who shall be appointed by the state 137 council or by the Governor in consultation with the Legislature and the Judiciary. In addition to 138 appointment of its commissioner to the National Interstate Commission, each state council shall exercise 139 oversight and advocacy concerning its participation in Interstate Commission activities and other duties 140 as may be determined by each member state including but not limited to, development of policy 141 concerning operations and procedures of the compact within that state.

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ARTICLE V. The Interstate Commission shall have the following powers:

144 1. to adopt the seal and suitable by-laws governing the management and operation of the Interstate 145 Commission.

146 2. to promulgate rules which shall have the force and effect of statutory law and shall be binding in 147 the compacting states to the extent and in the manner provided in this compact.

148 3. to oversee, supervise and coordinate the interstate movement of offenders subject to the terms of 149 this compact and any by-laws adopted and rules promulgated by the compact commission.

150 4. to enforce compliance with compact provisions, Interstate Commission rules, and by-laws, using all necessary and proper means, including but not limited to, the use of judicial process. 151 152

5. to establish and maintain offices.

6. to purchase and maintain insurance and bonds.

154 7. to borrow, accept, or contract for services of personnel, including, but not limited to, members 155 and their staffs.

156 8. to establish and appoint committees and hire staff which it deems necessary of the carrying out of 157 its functions including, but not limited to, an executive committee as required by Article III which shall 158 have the power to act on behalf of the Interstate Commission in carrying out its powers and duties 159 hereunder.

160 9. to elect or appoint such officers, attorneys, employees, agents, consultants, and to fix their 161 compensation, define their duties and determine their qualifications; and to establish the Interstate 162 Commission's personnel policies and programs relating to, among other things, conflicts of interest, rates of compensation, and qualifications of personnel. 163

164 10. to accept any and all donations and grants of money, equipment, supplies, materials, and 165 services, and to receive, utilize, and dispose of same.

166 11. to lease, purchase, accept contributions or donations of, or otherwise to own, hold, improve or 167 use any property, real, personal, or mixed.

168 12. to sell, convey, mortgage, pledge, lease, exchange, abandon, or otherwise dispose of any property 169 real, personal, or mixed.

170 13. to establish a budget and make expenditures and levy dues as provided in Article X of this 171 compact. 172

14. to sue and be sued.

15. to provide for dispute resolution among Compacting States.

174 16. to perform such functions as may be necessary or appropriate to achieve the purposes of this 175 compact.

176 17. to report annually to the legislatures, governors, judiciary, and state councils of the compacting 177 states concerning the activities of the Interstate Commission during the preceding year. Such reports 178 shall also include any recommendations that may have been adopted by the Interstate Commission.

179 18. to coordinate education, training and public awareness regarding the interstate movement of 180 offenders for officials involved in such activity.

181 19. to establish uniform standards for the reporting, collecting, and exchanging of data. ARTICLE VI.

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183 Organization and Operation of the Interstate Commission

184 Section A. By-laws

185 The Interstate Commission shall, be a majority of the members, within twelve months of the first 186 Interstate Commission meeting, adopt By-laws to govern its conduct as may be necessary or appropriate 187 to carry out the purposes of the compact, including, but not limited to: establishing the fiscal year of the 188 Interstate Commission; establishing an executive committee and such other committees as may be 189 necessary. providing reasonable standards and procedures: (i) for the establishment of committees, and 190 (ii) governing any general or specific delegation of any authority or function of the Interstate Commission; providing reasonable procedures for calling and conducting meetings of the Interstate Commission, and ensuring reasonable notice of each such meeting; establishing the titles and responsibilities of the officers of the Interstate Commission; providing reasonable standards and procedures for the establishment of the personnel policies and programs of the Interstate Commission. 191 192 193 194 Notwithstanding any civil service or other similar laws of any compacting state, the By-laws shall 195 196 exclusively govern the personnel policies and programs of the Interstate Commission; and providing a mechanism for winding up the operations of the Interstate Commission and the equitable return of any 197 198 surplus funds that may exist upon the termination of the Compact after the payment and/or reserving of 199 all of its debts and obligations; providing transition rules for "start up" administration of the compact; 200 establishing standards and procedures for compliance and technical assistance in carrying out the 201 compact. 202

## Section B. Officers and Staff

The Interstate Commission shall, by a majority of the members, elect from among its members a 203 204 chairperson and a vice chairperson, each of whom shall have such authorities and duties as may be specified in the By-laws. The chairperson or, in his or her absence or disability, the vice chairperson, 205 shall preside at all meetings of the Interstate Commission. The officers so elected shall serve without 206 compensation or remuneration from the Interstate Commission. Provided that, subject to the availability 207 208 of budgeted funds, the officers shall be reimbursed for any actual and necessary costs and expenses 209 incurred by them in the performance of their duties and responsibilities as officers of the Interstate 210 Commission.

211 The Interstate Commission shall, through its executive committee, appoint or retain an executive 212 director for such period, upon such terms and conditions and for such compensation as the Interstate 213 Commission may deem appropriate. The executive director shall serve as secretary to the Interstate 214 Commission, and hire and supervise such other staff as may be authorized by the Interstate Commission, 215 but shall not be a member. 216

Section C. Corporate Records of the Interstate Commission

217 The Interstate Commission shall maintain its corporate books and records in accordance with the 218 Bv-laws. 219

Section D. Qualified Immunity, Defense and Indemnification

The members, officers, executive director and employees of the Interstate Commission shall be 220 221 immune from suit and liability, either personally or in their official capacity, for any claim for damage 222 to or loss of property or personal injury or other civil liability caused or arising out of any actual or 223 alleged act, error or omission that occurred within the scope of Interstate Commission employment, 224 duties or responsibilities. Provided, that nothing in this paragraph shall be construed to protect any 225 such person from suit and/or liability for any damage, loss, injury or liability caused by the intentional 226 or willful and wanton misconduct of any such person. The Interstate Commission shall defend the 227 commissioner of a compacting state, or his or her representatives or employees, or the Interstate 228 Commission's representatives or employees, in any civil action seeking to impose liability, arising out of 229 any actual or alleged act, error or omission that occurred within the scope of Interstate Commission 230 employment, duties or responsibilities, or that the defendant had a reasonable basis for believing 231 occurred within the scope of Interstate Commission employment, duties or responsibilities. Provided, that 232 the actual or alleged act, error or omission did not result from intentional wrongdoing on the part of 233 such person.

234 The Interstate Commission shall indemnify and hold the commissioner of a compacting state, the 235 appointed designee or employees, or the Interstate Commission's representatives or employees, harmless 236 in the amount of any settlement or judgment obtained against such persons arising out of any actual or 237 alleged act, error or omission that occurred within the scope of Interstate Commission employment, 238 duties or responsibilities, or that such persons had a reasonable basis for believing occurred within the 239 scope of Interstate Commission employment, duties or responsibilities, provided, that the actual or 240 alleged act, error or omission did not result from gross negligence or intentional wrongdoing on the 241 part of such person. 242 ARTICLE VII.

243 Activities of the Interstate Commission

244 The Interstate Commission shall meet and take such actions as are consistent with the provision of

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245 this compact. Except as otherwise provided in this compact and unless a greater percentage is required 246 by the By-laws, in order to constitute an act of the Interstate Commission, such act shall have been 247 taken at a meeting of the Interstate Commission and shall have received an affirmative vote of a 248 majority of the members present.

249 Each member of the Interstate Commission shall have the right and power to cast a vote to which 250 that compacting state is entitled and to participate in the business and affairs of the Interstate 251 Commission. A member shall vote in person on behalf of the state and shall not delegate a vote to 252 another member state. However, a State Council shall appoint another authorized representative, in the 253 absence of the commissioner from that state, to case a vote on behalf of the member state at a specified 254 meeting. The By-laws may provide for members' participation in meetings by telephone or other means 255 of telecommunication or electronic communication. Any voting conducted by telephone, or other means 256 of telecommunication or electronic communication shall be subject to the same quorum requirements of 257 meetings where members are present in person.

258 The Interstate Commission shall meet at least once during each calendar year. The chairperson of 259 the Interstate Commission may call additional meetings at any time and, upon the request of a majority 260 of the members, shall call additional meetings.

261 The Interstate Commission's By-laws shall establish conditions and procedures under which the 262 Interstate Commission shall make its information and official records available to the public for 263 inspection or copying. The Interstate Commission may exempt from disclosure any information or 264 official records to the extent they would adversely affect personal privacy rights or proprietary interests. 265 In promulgating such Rules, the Interstate Commission may make available to law enforcement agencies 266 records and information otherwise exempt from disclosure, and may enter into agreements with law 267 enforcement agencies to receive or exchange information or records subject to nondisclosure and 268 confidentiality provisions.

269 Public notice shall be given of all meetings and all meetings shall be open to the public, except as 270 set forth in the Rules or as otherwise provided in the compact. The Interstate Commission shall 271 promulgate Rules consistent with the principles contained in the Government in Sunshine Act, 5 U.S.C. Section 552(b), as may be amended. The Interstate Commission and any of its committees may close a 272 273 meeting to the public where it determines by two-thirds vote that an open meeting would be likely to: 274

1. relate solely to the Interstate Commission's internal personnel practices and procedures;

2. disclosure matters specifically exempted from disclosure by statute;

276 3. disclosure trade secrets or commercial or financial information which is privileged or 277 confidential; 278

4. involve accusing any person of a crime, or formally censuring any person;

279 5. disclose information of a personal nature where disclosure would constitute a clearly unwarranted 280 invasion of personal privacy; 281

6. disclose investigatory records compiled for law enforcement purposes;

282 7. disclose information contained in or related to examination, operating or condition reports 283 prepared by, or on behalf of or for the use of, the Interstate Commission with respect to a regulated 284 entity for the purpose of regulation or supervision of such entity;

285 8. disclose information, the premature disclosure of which would significantly endanger the life of a 286 person or the stability of a regulated entity; and

287 9. specifically relate to the Interstate Commission's issuance of a subpoena, or its participation in a 288 civil action or proceeding.

289 For every meeting closed pursuant to this provision, the Interstate Commission's chief legal officer 290 shall publicly certify that, in his or her opinion, the meeting may be closed to the public, and shall 291 reference each relevant exemptive provision. The Interstate Commission shall keep minutes which shall 292 fully and clearly describe all matters discussed in any meeting and shall provide a full and accurate 293 summary of any actions taken, and the reasons therefor, including a description of each of the views 294 expressed on any item and the record of any roll call vote (reflected in the vote of each member on the 295 question). All documents considered in connection with any action shall be identified in such minutes.

296 The Interstate Commission shall collect standardized data concerning the interstate movement of 297 offenders as directed through its By-laws and Rules which shall specify the data to be collected, the 298 means of collection and data exchange and reporting requirements. ARTICLE VIII.

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#### 300 Rulemaking Functions of the Interstate Commission

301 The Interstate Commission shall promulgate Rules in order to effectively and efficiently achieve the 302 purposes of the compact including transition rules governing administration of the compact during the 303 period in which it is being considered and enacted by the states.

304 Rulemaking shall occur pursuant to the criteria set forth in this article and the By-laws and Rules 305 adopted pursuant thereto. Such rulemaking shall substantially conform to the principles of the federal 306 Administrative Procedure Act, 5 U.S.C.S. section 551 et seq., and the Federal Advisory Committee Act, 307 5 U.S.C.S. app. 2, section 1 et seq., as may be amended (hereinafter referred to as the A.P.A.). All

308 Rules and amendments shall become binding as of the date specified in each Rule or amendment.

309 If a majority of the legislatures of the Compacting States rejects a Rule, by enactment of a statute or 310 resolution in the same manner used to adopt the compact, then such Rule shall have no further force 311 and effect in any Compacting State.

312 When promulgating a Rule, the Interstate Commission shall:

313 1. publish the proposed Rule stating with particularity the text of the Rule which is proposed and the 314 reason for the proposed Rule;

315 2. allow persons to submit written data, facts, opinions and arguments, which information shall be 316 publicly available;

317 3. provide an opportunity for an informal hearing; and

318 4. promulgate a final Rule and its effective date, if appropriate, based on the rulemaking record. Not later than sixty days after a Rule is promulgated, any interested person may file a petition in the United 319 States District Court of the District of Columbia or in the Federal District Court where the Interstate 320 Commission's principal office is located for judicial review of such Rule. If the court finds that the 321 Interstate Commission's action is not supported by substantial evidence, as defined in the A.P.A., in the 322 rulemaking record, the court shall hold the Rule unlawful and set it aside. Subjects to be addressed 323 324 within 12 months after the first meeting must at a minimum include:

325 1.notice to victims and opportunity to be heard;

326 2.offender registration and compliance;

327 3.violations/returns;

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328 4.transfer procedures and forms:

5.eligibility for transfer; 329

6.collection of restitution and fees from offenders; 330

331 7.data collection and reporting;

8.the level of supervision to be provided by the receiving state; 332

333 9.transition rules governing the operation of the compact and the Interstate Commission during all 334 or part of the period between the effective date of the compact and the date on which the last eligible 335 state adopts the compact: and

10.mediation, arbitration and dispute resolution.

337 The existing rules governing the operation of the previous compact superceded by this Act shall be 338 null and void twelve (12) months after the first meeting of the Interstate Commission created hereunder.

339 Upon determination by the Interstate Commission that an emergency exists, it may promulgate an emergency rule which shall become effective immediately upon adoption, provided that the usual 340 rulemaking procedures provided hereunder shall be retroactively applied to said rule as soon as 341 342 reasonably possible, in no event later than 90 days after the effective date of the rule. 343

ARTICLE IX.

Oversight, Enforcement, and Dispute Resolution by the Interstate Commission

Section A. Oversight

346 The Interstate Commission shall oversee the interstate movement of adult offenders in the compacting states and shall monitor such activities being administered in non-compacting states which may 347 348 significantly affect compacting states.

349 The courts and executive agencies in each compacting state shall enforce this Compact and shall take all actions necessary and appropriate to effectuate the compact's purposes and intent. In any 350 351 judicial or administrative proceeding in a compacting state pertaining to the subject matter of this compact which may affect the powers, responsibilities or actions of the Interstate Commission, the 352 353 Interstate Commission shall be entitled to receive all service of process in any such proceeding, and 354 shall have standing to intervene in the proceeding for all purposes.

355 Section B. Dispute Resolution

356 The compacting states shall report to the Interstate Commission on issues or activities of concern to 357 them, and cooperate with and support the Interstate Commission in the discharge of its duties and 358 responsibilities.

359 The Interstate Commission shall attempt to resolve any disputes or other issues which are subject to 360 the compact and which may arise among compacting states and non-compacting states.

The Interstate Commission shall enact a By-law or promulgate a rule providing for both mediation 361 362 and binding dispute resolution for disputes among the compacting states. 363

Section C. Enforcement

364 The Interstate Commission, in the reasonable exercise of its' discretion, shall enforce the provisions of this compact using any or all means set forth in Article XII, Section B, of this compact. 365

366 367 Finance ARTICLE X.

368 The Interstate Commission shall pay or provide for the payment of the reasonable expenses of its 369 establishment, organization and ongoing activities.

370 The Interstate Commission shall levy on and collect an annual assessment from each compacting 371 state to cover the cost of the internal operations and activities of the Interstate Commission and its staff 372 which must be in a total amount sufficient to cover the Interstate Commission's annual budget as 373 approved each year. The aggregate annual assessment amount shall be allocated based upon a formula 374 to be determined by the Interstate Commission, taking into consideration the population of the state and 375 the volume of interstate movement of offenders in each compacting state and shall promulgate a Rule 376 binding upon all compacting states which governs said assessment.

377 The Interstate Commission shall not incur any obligations of any kind prior to securing the funds 378 adequate to meet the same; nor shall the Interstate Commission pledge the credit of any of the 379 compacting states, except by an with the authority of the compacting state.

380 The Interstate Commission shall keep accurate accounts of all receipts and disbursements. The 381 receipts and disbursements of the Interstate Commission shall be subject to the audit and accounting 382 procedures established under its By-laws. However, all receipts and disbursements of funds handled by 383 the Interstate Commission shall be audited yearly by a certified or licensed public accountant and the report of the audit shall be included in and become part of the annual report of the Interstate 384 385 Commission.

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## ARTICLE XI.

387 Compacting States, Effective Date and Amendment

388 Any state, as defined in Article II of this compact, is eligible to become a compacting state. The 389 compact shall become effective and binding upon legislative enactment of the Compact into law by no 390 less than 35 of the states. The initial effective date shall be the later of July 1, 2001, or upon enactment 391 into law by the 35th state. Thereafter it shall become effective and binding, as to any other compacting 392 state, upon enactment of the compact into law by that state. The governors of non-member states or 393 their designees will be invited to participate in Interstate Commission activities on a non-voting basis 394 prior to adoption of the compact by all states and territories of the United States.

395 Amendments to the compact may be proposed by the Interstate Commission for enactment by the 396 compacting states. No amendment shall become effective and binding upon the Interstate Commission 397 and the compacting states unless and until it is enacted into law by unanimous consent of the 398 compacting states. 399

## ARTICLE XII.

400 Withdrawal, Default, Termination, and Judicial Enforcement

401 Section A.

402 Once effective, the compact shall continue in force and remain binding upon each and every 403 compacting state. provided, that a compacting state may withdraw from the compact, hereinafter **404** referred to as withdrawing state by enacting a statute specifically repealing the statute which enacted 405 the compact into law.

406 The effective date of withdrawal is the effective date of the repeal.

407 The withdrawing state shall immediately notify the chairperson of the Interstate Commission in 408 writing upon the introduction of legislation repealing this compact in the withdrawing state. The Interstate Commission shall notify the other compacting states of the withdrawing state's intent to 409 410 withdraw within 60 days of its receipt thereof.

411 The withdrawing state is responsible for all assessments, obligations and liabilities incurred through 412 the effective date of withdrawal, including any obligations, the performance of which extend beyond the 413 effective date of withdrawal.

414 Reinstatement following withdrawal of any compacting state shall occur upon the withdrawing state 415 reenacting the compact or upon such later date as determined by the Interstate Commission.

416 Section B. Default

417 If the Interstate Commission determines that any compacting state has at any time defaulted, 418 hereinafter referred to as defaulting state in the performance of any of its obligations or responsibilities 419 under this compact, the By-laws or any duly promulgated Rules the Interstate Commission may impose 420 any or all of the following penalties:

421 Fines, fees and costs in such amounts as are deemed to be reasonable as fixed by the Interstate 422 Commission;

423 Remedial training and technical assistance as directed by the Interstate Commission;

424 Suspension and termination of membership in the compact. Suspension shall be imposed only after 425 all other reasonable means of securing compliance under the By-laws and Rules have been exhausted. 426 Immediate notice of suspension shall be given by the Interstate Commission to the Governor, the Chief 427 Justice or chief judicial officer of the state; the majority and minority leaders of the defaulting state's 428 legislature, and the State Council.

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429 The grounds for default include, but are not limited to, failure of a compacting state to perform such 430 obligations or responsibilities imposed upon it by this compact, Interstate Commission By-laws, or duly 431 promulgated Rules. The Interstate Commission shall immediately notify the defaulting state in writing of 432 the penalty imposed by the Interstate Commission on the defaulting state pending a cure of the default. 433 The Interstate Commission shall stipulate the conditions and the time period within which the defaulting 434 state must cure its default. If the defaulting state fails to cure the default within the time period specified 435 by the Interstate Commission, in addition to any other penalties imposed herein, the defaulting state may 436 be terminated from the compact upon an affirmative vote of majority of the compacting states and all rights, privileges and benefits conferred by this compact shall be terminated from the effective date of 437 438 suspension. Within sixty days of the effective date of termination of a defaulting state, the Interstate Commission shall notify the Governor, the Chief Justice or chief judicial officer and the majority and minority leaders of the defaulting state's legislature and the state council of such termination. 439

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The defaulting state is responsible for all assessments, obligations and liabilities incurred through 441 442 the effective date of termination including any obligations, the performance of which extends beyond the 443 effective date of termination.

444 The Interstate Commission shall not bear any costs relating to the defaulting state unless otherwise 445 mutually agreed upon between the Interstate Commission and the defaulting state. Reinstatement 446 following termination of any compacting state requires both a reenactment of the compact by the 447 defaulting state and the approval of the Interstate Commission pursuant to the Rules.

448 Section C. Judicial Enforcement

449 The Interstate Commission may, by majority vote of the members, initiate legal action in the United 450 States District Court for the District of Columbia or, at the discretion of the Interstate Commission, in the Federal District where the Interstate Commission has its offices to enforce compliance with the 451 452 provision of the compact, its duly promulgated Rules and By-laws, against any compacting state in 453 default. In the event judicial enforcement is necessary the prevailing party shall be awarded all costs of such litigation including reasonable attorney fees. 454 455

Section D. Dissolution of compact

456 The compact dissolves effective upon the date of the withdrawal or default of the compacting state 457 which reduces membership in the compact to one compacting state. Upon the dissolution of this 458 compact, the compact becomes null and void and shall be of no further force or effect, and the business and affairs of the Interstate Commission shall be wound up and any surplus funds shall be distributed in 459 460 accordance with the By-laws. 461

## ARTICLE XIII.

Severability and Construction

463 The provisions of this compact shall be severable, and if any phrase, clause, sentence or provision is 464 deemed unenforceable, the remaining provisions of the compact shall be enforceable.

465 The provisions of this compact shall be liberally constructed to effectuate its purposes. 466

## ARTICLE XIV.

467 Binding Effect of Compact and Other Laws

468 Section A. Other Laws

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469 Nothing herein prevents the enforcement of any other law of a compacting state that is not 470 inconsistent with this compact.

- 471 All compacting states' laws conflicting with this compact are superseded to the extent of the conflict. Section B. Binding Effect of the Compact 472
- All lawful actions of the Interstate Commission, including all Rules and By-laws promulgated by the 473 474 Interstate Commission, are binding upon the compacting states.
- All agreements between the Interstate Commission and the compacting states are binding in 475 476 accordance with their terms.
- 477 Upon the request of the party to a conflict over meaning or interpretation of Interstate Commission 478 actions, and upon a majority vote of the compacting states, the Interstate Commission may issue 479 advisory opinions regarding such meaning or interpretation.
- 480 In the event any provision of this compact exceeds the constitutional limits imposed on the legislature **481** of any compacting state, the obligations, duties, powers or jurisdiction sought to be conferred by such 482 provision upon the Interstate Commission shall be ineffective and such obligations, duties, powers or 483 jurisdiction shall remain in the compacting state and shall be exercised by the agency thereof to which **484** such obligations, duties, powers or jurisdiction are delegated by law in effect at the time this compact 485 becomes effective. 486

§ 53.1-217.2. Authority of Director.

**487** The director is authorized and directed to do all things necessary and incidental to the carrying out 488 of the compact in every particular. He may in his discretion delegate this authority to some other 489 appropriate official.

490 2. That §§ 53.1- 216 and 53.1-217 of the Code of Virginia are repealed. 491 3. That the provisions of this act shall become effective on July 1, 2001.