2000 SESSION

ENROLLED

[H 404]

VIRGINIA ACTS OF ASSEMBLY - CHAPTER

2 An Act to amend and reenact §§ 10.1-2500, 62.1-44.17:2, 62.1-44.17:3, 62.1-44.19:4, 62.1-44.19:5, and 62.1-44.19:6 of the Code of Virginia and to amend the Code of Virginia by adding a section numbered 32.1-248.01 and in Article 3.1 of Chapter 3.1 of Title 62.1 a section numbered 3 4 5 62.1-44.17:4 and in Article 4.01 of Chapter 3.1 of Title 62.1 sections numbered 62.1-44.19:9 and

62.1-44.19:10, relating to toxics monitoring and reporting. 6

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Approved

9 Be it enacted by the General Assembly of Virginia:

10 1. That §§ 10.1-2500, 62.1-44.17:2, 62.1-44.17:3, 62.1-44.19:4, 62.1-44.19:5, and 62.1-44.19:6 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding 11 12 a section numbered 32.1-248.01 and in Article 3.1 of Chapter 3.1 of Title 62.1 a section numbered 13 62.1-44.17:4 and in Article 4.01 of Chapter 3.1 of Title 62.1 sections numbered 62.1-44.19:9 and 62.1-44.19:10 as follows: 14

§ 10.1-2500. Virginia Environmental Emergency Response Fund established.

15 A. There is hereby established the Virginia Environmental Emergency Response Fund, hereafter 16 17 referred to as the Fund, to be used (i) for the purpose of emergency response to environmental pollution incidents and for the development and implementation of corrective actions for pollution incidents, other 18 19 than pollution incidents addressed through the Virginia Underground Petroleum Storage Tank Fund, as 20 described in § 62.1-44.34:11 of the State Water Control Law, (ii) to conduct assessments of potential sources of toxic contamination in accordance with the policy developed pursuant to § 62.1-44.19:10, and 21 22 (iii) to assist small businesses for the purposes described in § 10.1-1197.3.

23 B. The Fund shall be a nonlapsing revolving fund consisting of grants, general funds, and other such 24 moneys as appropriated by the General Assembly, and moneys received by the State Treasurer for:

25 1. Noncompliance penalties assessed pursuant to § 10.1-1311, civil penalties assessed pursuant to 26 subsection B of § 10.1-1316 and civil charges assessed pursuant to subsection C of § 10.1-1316.

2. Civil penalties assessed pursuant to subsection C of § 10.1-1418.1, civil penalties assessed 27 pursuant to subsections A and E of § 10.1-1455 and civil charges assessed pursuant to subsection F of 28 29 § 10.1-1455.

30 3. Civil charges assessed pursuant to subdivision 8d of § 62.1-44.15 and civil penalties assessed 31 pursuant to subsection (a) of § 62.1-44.32, excluding assessments made for violations of Article 9 32 (§ 62.1-44.34:8 et seq.) or 10 (§ 62.1-44.34:10 et seq.), Chapter 3.1 of Title 62.1, or a regulation, administrative or judicial order, or term or condition of approval relating to or issued under those 33 34 articles. 35

4. Civil penalties and civil charges assessed pursuant to § 62.1-270.

36 5. Civil penalties assessed pursuant to subsection A of § 62.1-252 and civil charges assessed pursuant 37 to subsection B of § 62.1-252.

38 6. Civil penalties assessed in conjunction with special orders by the Director pursuant to § 10.1-1186 39 and by the Waste Management Board pursuant to subsection G of § 10.1-1455.

40 § 32.1-248.01. Fish consumption advisories.

41 The Virginia Department of Health shall develop a written policy, which shall be revised annually, 42 that identifies the criteria and levels of concern for certain toxic substances that the Department will use 43 in determining whether to issue a fish consumption advisory. The policy shall initially include the criteria and levels of concern for polychlorinated biphenyl, mercury, dioxin, and kepone. The 44 45 Department shall issue fish consumption advisories as provided for in the policy and shall do so on a timely basis. A copy of the written policy shall be provided to the Chairmen of the House Committee on 46 Health, Welfare and Institutions, the House Committee on Conservation and Natural Resources, the 47 48 Senate Committee on Education and Health, and the Senate Committee on Agriculture, Conservation 49 and Natural Resources no later than one month prior to adoption of the policy but no later than 50 December 1, 2000. Any revision of the policy shall be submitted to the chairmen of these committees no later than one month prior to the adoption of the revision by the Department. 51 52

§ 62.1-44.17:2. Definitions.

53 As used in this article, unless the context requires a different meaning:

54 "Toxicity" means the inherent potential or capacity of a material to cause adverse effects on a living 55 organism, including acute or chronic effects on aquatic life, detrimental effects on human health or other 56 adverse environmental effects.

HB404ER

"Toxics" or "toxic substance" means any agent or material including, but not limited to, those listed under 33 U.S.C. § 1317(a) of the Federal Water Pollution Control Act which after discharge will, on the 57 58 basis of available information, cause toxicity by the USEPA Administrator pursuant to § 307(a) of the 59

Clean Water Act and those substances on the "toxics of concern" list of the Chesapeake Bay Program 60 61 as of January 1, 1997.

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§ 62.1-44.17:3. Toxics reduction in state waters; report required.

A. The Board shall (i) conduct ongoing assessments of the amounts of toxics in Virginia's waters and 63 64 (ii) develop and implement a plan for the reduction of toxics in Virginia's waters.

B. The status of the Board's efforts to reduce the level of toxic substances in state waters shall be 65 66 reported annually, no later than January 1, to the House Committees on Conservation and Natural 67 Resources and Chesapeake and Its Tributaries, and the Senate Committee on Agriculture, Conservation and Natural Resources. The initial report shall be submitted no later than January 1, 1998, and shall **68** include data from the previous five years on the trends of the reduction and monitoring of toxics in state 69 70 waters. The initial report and each subsequent annual report shall include, but not be limited to, the 71 following information: 72

1. Compliance data on permits that have *limits for* toxics limits;

73 2. The number of new permits or reissued permits that have toxic limits and the location of each 74 permitted facility;

75 3. The location and number of monitoring stations and the period of time that monitoring has 76 occurred at each location;

77 4. A summary of pollution prevention and pollution control activities for the reduction of toxics in 78 state waters; 79

5. The sampling results from the monitoring stations for the previous year; and

80 6. The Board's plan for continued reduction of the discharge of toxics which shall include, but not be limited to, additional monitoring activities, a work plan for the pollution prevention program, and any 81 pilot projects established for the use of innovative technologies to reduce the discharge of toxics; 82

7. The identification of any segments for which the Board or the Director of the Department of 83 Environmental Quality has made a decision to conduct additional evaluation or monitoring. Information 84 85 regarding these segments shall include, at a minimum, the geographic location of the stream segment within a named county or city; and 86

8. The identification of any segments that are designated as toxic impaired waters as defined in 87 88 § 62.1-44.19:4 and any plans to address the impairment. 89

§ 62.1-44.17:4. Evaluation of toxics removal and remediation technology.

90 The Board shall conduct a review of instream toxics removal or remediation technologies, a 91 minimum of once every five years, to determine whether (i) new technologies for responding to toxic contamination will necessitate any changes in the selection of removal or remediation strategies previously included as provisions of Board agreements and (ii) any of the Department of Environmental 92 93 94 Quality's current strategies for responding to toxic contamination need to be revised.

95 § 62.1-44.19:4. Definitions.

96 As used in this article unless the context requires a different meaning:

97 "Clean Water Act" means the Federal Water Pollution Control Act, as amended, (33 U.S.C. § 1251 et **98**

seq.). "Fully supporting" means those waters meeting the fishable and swimmable goals of the Clean Water 99 100 Act.

"Impaired waters" means those water bodies or water body segments that are not fully supporting or 101 102 are partially supporting of the fishable and swimmable goals of the Clean Water Act and include those 103 waters identified in subdivision C 1 of § 62.1-44.19:5 as impaired waters.

104 "Toxic impaired waters" means those waters water bodies or water body segments identified as 105 impaired due to one or more toxic contamination substances in the reports prepared pursuant to 106 § 62.1-44.19:5.

107 "Toxic substance" or "toxics" means those substances any agent or material listed by the USEPA Administrator pursuant to § 307(a) of the Clean Water Act and those substances on the "toxics of 108 109 concern" list of the Chesapeake Bay Program as of January 1, 1997.

110 § 62.1-44.19:5. Water quality monitoring and reporting.

A. The Board shall develop the reports required by § 1313(d) (hereafter the "303(d) report") and 111 § 1315(b) (hereafter the "305(b) report") of the Clean Water Act in a manner such that the reports will: 112 (i) provide an accurate and comprehensive assessment of the quality of state surface waters; (ii) identify 113 trends in water quality for specific and easily identifiable geographically defined water segments; (iii) 114 provide a basis for developing initiatives and programs to address current and potential water quality 115 impairment; (iv) be consistent and comparable documents; and (v) contain accurate and comparable data 116 that is representative of the state as a whole. The reports shall be produced biennially in accordance 117

HB404ER

118 with the schedule required by federal law, but shall incorporate at least the preceding five years of data. Data older than five years shall be incorporated when scientifically appropriate for trend analysis. The 119 120 Board shall conduct monitoring as described in subsection B and consider and incorporate factors as 121 described in subsection C into the reports. The Board may conduct additional monitoring and consider 122 and incorporate other factors or information it deems appropriate or necessary.

123 B. Monitoring shall be conducted so that it:

124 1. Establishes consistent siting and monitoring techniques to ensure data reliability, comparability of 125 data collected throughout the state, and ability to determine water quality trends within specific and 126 easily identifiable geographically defined water segments.

127 2. Expands the percentage of river and stream miles monitored so as ultimately to be representative 128 of all river and stream miles in the state according to a developed plan and schedule. Water monitoring 129 and sampling shall be expanded first to water bodies for which there is credible evidence to support an 130 indication of impairment.

131 3. Monitors, according to a plan and schedule, for all substances that are discharged to state waters 132 and that are: (i) listed on the Chesapeake Bay Program's "toxics of concern" list as of January 1, 1997; 133 (ii) listed by the USEPA Administrator pursuant to § 307(a) of the Clean Water Act; (iii) subject to 134 water quality standards; or (iv) necessary to determine water quality conditions. The Board shall update 135 the plan annually. The Board shall develop and implement the plan and schedule for the phasing in of 136 monitoring required by this subdivision. The Board shall, upon development of the plan, publish notice 137 in the Virginia Register that the plan is available for public inspection.

138 4. Provides, according to the plan in subdivision B 3, for increased use, as necessary, beyond 1996 139 levels, of sediment monitoring as well as macro-invertebrate, benthic organism macro-invertebrate 140 organisms and fish tissue monitoring, and provides for specific assessments of water quality based on 141 the results of such monitoring. Contingent upon the appropriation of adequate funding for this purpose, 142 all fish tissue and sediment monitoring for the segments identified in the water quality monitoring plan 143 shall occur at least once every three years.

144 5. Increases frequency of sample collection at each chemical monitoring station to one or more per 145 month when scientifically necessary to provide accurate and usable data. If statistical analysis is 146 necessary to resolve issues surrounding potentially low sampling frequency, a sensitivity analysis shall be used to describe both potential overestimation and underestimation of water quality. 147

148 6. Utilizes a mobile laboratory or other laboratories to provide independent monitoring and 149 assessments of effluent from permitted industrial and municipal establishments and other discharges to 150 state waters.

151 7. Utilizes announced and unannounced inspections, and collection and testing of samples from 152 establishments discharging to state surface waters.

153 C. The 303(d) report shall:

154 1. In addition to such other categories as the Board deems necessary or appropriate, identify 155 geographically defined water segments as impaired if monitoring or other evidence shows: (i) violations 156 of ambient water quality standards or human health standards; (ii) fishing restrictions or advisories; (iii) 157 shellfish consumption restrictions due to contamination; (iv) nutrient over-enrichment; (v) significant 158 declines in aquatic life biodiversity or populations; or (vi) contamination of sediment at levels which 159 violate water quality standards or threaten aquatic life or human health. Waters identified as "naturally impaired," "fully supporting but threatened," or "evaluated (without monitoring) as impaired" shall be set 160 out in the report in the same format as those listed as "impaired." The Board shall develop and publish 161 162 a procedure governing its process for defining and determining impaired water segments and shall provide for public comment on the procedure. 163

164 2. Include an assessment, conducted in conjunction with other appropriate state agencies, for the 165 attribution of impairment to point and nonpoint sources. The absence of point source permit violations 166 on or near the impaired water shall not conclusively support a determination that impairment is due to nonpoint sources. In determining the cause for impairment, the Board shall consider the cumulative 167 168 impact of (i) multiple point source discharges, (ii) individual discharges over time, and (iii) nonpoint 169 sources. 170

D. The 303(d) and 305(b) reports shall:

171 1. Be developed in consultation with scientists from state universities prior to its submission by the 172 Board to the United States Environmental Protection Agency.

173 2. Indicate water quality trends for specific and easily identifiable geographically defined water 174 segments and provide summaries of the trends as well as available data and evaluations so that citizens 175 of the Commonwealth can easily interpret and understand the conditions of the geographically defined 176 water segments.

177 E. The Board shall refer to the 303(d) and 305(b) reports in determining proper staff and resource 178 allocation.

179 F. The Board shall accept and review requests from the public regarding specific segments that 180 should be included in the water quality monitoring plan described in subdivision B 3 of this section. Each request received by December 31 of the preceding year shall be reviewed when the agency 181 182 develops or updates the water quality monitoring plan. Such requests shall include (i) a geographical 183 description of the waterbody recommended for monitoring, (ii) the reason the monitoring is requested, 184 and (iii) any water quality data that the petitioner may have collected or compiled. The Board shall 185 respond in writing, either approving the request or stating the reasons a request under this subsection 186 has been denied, by April 30 for requests received by December 31 of the preceding year. Such 187 determination shall not be a regulation or case decision as defined by § 9-6.14:4.

188 § 62.1-44.19:6. Citizen right-to-know provisions. 189

A. The Board, based on the information in the 303(d) and 305(b) reports, shall:

190 1. Request the Department of Game and Inland Fisheries or the Virginia Marine Resources Commission to post notices at public access points to all toxic impaired waters. The notice shall be 191 192 prepared by the Board and shall contain (i) the basis for the impaired designation and (ii) a statement of 193 the potential health risks provided by the Virginia Department of Health. The Board shall annually 194 notify local newspapers, and persons who request notice, of any posting and its contents. The Board 195 shall coordinate with the Virginia Marine Resources Commission and the Department of Game and 196 Inland Fisheries to assure that adequate notice of posted waters is provided to those purchasing hunting 197 and fishing licenses.

2. Maintain a "citizen hot-line" for citizens to obtain, either telephonically or electronically, 198 199 information about the condition of waterways, including information on toxics, toxic discharges, permit 200 violations and other water quality related issues.

201 3. Make information regarding the presence of toxics in fish tissue and sediments available to the 202 public on the Internet and through other reasonable means for at least five years after the information 203 is received by the Department of Environmental Quality. The Department of Environmental Quality shall 204 post on the Internet and in the Virginia Register on or about January 1 and July 1 of each year an 205 announcement of any new data that has been received over the past six months and shall make a copy 206 of the information available upon request.

B. The Board shall provide to a local newspaper the discharge information reported to the Director 207 208 of the Department of Environmental Quality pursuant to § 62.1-44.5, when the Board Virginia 209 Department of Health determines that the discharge may be detrimental to the public health or the 210 Board determines that the discharge may impair beneficial uses of state waters. 211

§ 62.1-44.19:9. Transmission of toxics information.

212 The Virginia Department of Health and the Department of Environmental Quality shall cooperate, in accordance with a memorandum of agreement to be signed by the Commissioner of Health and the 213 214 Director of the Department of Environmental Quality, to ensure the timely transmission and evaluation of reliable water quality and fish advisory information. The memorandum of agreement, at a minimum, 215 216 shall include specific time frames for the (i) transfer of information from the Department of Environmental Quality to the Virginia Department of Health; (ii) assessments and recommendations to 217 be made by the Virginia Department of Health, when the toxicity of the substance is known; and (iii) transmission of the Virginia Department of Health's assessments and recommendations to the 218 219 220 Department of Environmental Quality and the dissemination of the assessments and recommendations to 221 the public. Copies of the proposed memorandum of agreement shall be provided to the Chairmen of the 222 House Committees on Conservation and Natural Resources and the Chesapeake and Its Tributaries and 223 the Senate Committee on Agriculture, Conservation and Natural Resources at least one month prior to 224 final signature by the heads of the two agencies but no later than December 1, 2000. Any revision of 225 the agreement shall be submitted to the chairmen of these committees no later than one month prior to 226 adoption by the Virginia Department of Health and the Department of Environmental Quality. 227

§ 62.1-44.19:10. Assessment of sources of toxic contamination.

228 The Department of Environmental Quality shall develop a written policy describing the circumstances 229 or factors that indicate the need to conduct an assessment of potential sources of toxic contamination. 230 The Department of Environmental Quality shall conduct source assessments as provided for in the 231 written policy and shall develop strategies to remediate the contamination. A copy of the written policy 232 shall be provided to the Chairmen of the House Committees on Conservation and Natural Resources 233 and the Chesapeake and Its Tributaries and the Senate Committee on Agriculture, Conservation and 234 Natural Resources no later than one month prior to the adoption of the policy but no later than 235 December 1, 2000. Any revision of the policy shall be submitted to the chairmen of these committees no 236 later than one month prior to the adoption of the revision by the Department.